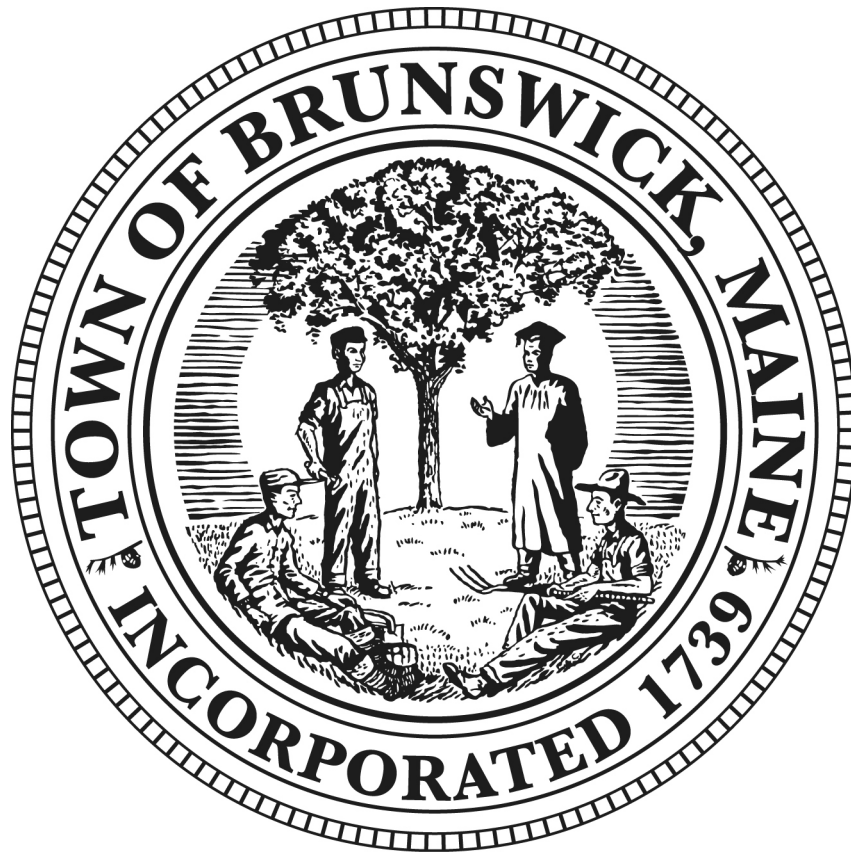


# **TOWN OF BRUNSWICK, MAINE**



## **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED  
JUNE 30, 2025**



**TOWN OF BRUNSWICK, MAINE**  
**Annual Comprehensive Financial Report**  
**Year ended June 30, 2025**



Prepared by:  
Town of Brunswick  
Department of Finance



Town of Brunswick, Maine  
Annual Comprehensive Financial Report  
For the Fiscal Year Ended June 30, 2025

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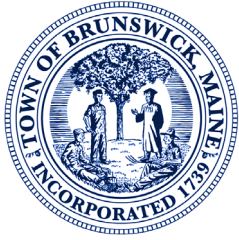
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## INTRODUCTORY SECTION







# Town of Brunswick, Maine

INCORPORATED 1739

OFFICE OF THE FINANCE DIRECTOR

85 UNION STREET

BRUNSWICK, MAINE 04011-2418

TELEPHONE 207-725-6652

FAX 207-725-4107

December 29, 2025

To the Brunswick Town Council and Citizens of the Town of Brunswick, Maine:

The Town of Brunswick is required by its charter and the laws of Maine to prepare a set of audited financial statements. The audited basic financial statements, contained within this larger annual comprehensive financial report (ACFR), are intended to meet those requirements. The Town of Brunswick chooses to go beyond the minimum reporting requirements and prepare this ACFR in an effort to provide greater detail regarding the financial condition of the Town and its financial operations.

This ACFR consists of management's representations concerning the finances of the Town of Brunswick. The responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with management. The Town of Brunswick has established a comprehensive framework of internal controls in order to provide a reasonable basis for making these representations. The Town recognizes that the costs of a control should not exceed the benefits to be derived, and the objective of its internal controls is to provide reasonable, rather than absolute, assurance that its financial reporting is free of material misstatements.

Runyon Kersteen Ouellette, a licensed firm of certified public accountants, has audited the Town of Brunswick's basic financial statements for the year ended June 30, 2025. The goal of an independent audit is to provide reasonable assurance that the basic financial statements are free of material misstatement. Runyon Kersteen Ouellette has issued an unmodified opinion on the Town of Brunswick's basic financial statements indicating that, in its opinion, the basic financial statements are fairly presented in all material respects, in conformity with accounting principles generally accepted in the United States. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

## ***Profile of the Government***

The Town of Brunswick, incorporated February 1739, is situated on the coast of Maine in Cumberland County, the state's most populous county. Brunswick is a state-designated service-center community, located between Maine's major population centers. The Town's geographic boundaries encompass approximately 49.73 square miles and the 2020 Census listed Brunswick's population at 21,756.

The Town of Brunswick operates under a charter that provides for a council-manager form of government with a nine-member town council elected on a non-partisan basis to three-year staggered terms. Seven council members are elected from districts and two are elected at-large. The charter grants to the town council all powers to enact, amend, or repeal ordinances, orders, resolutions, policies, and rules relating to the Town's property and affairs. The town council appoints the town manager who in turn appoints the municipal department heads, subject to confirmation by the town council.

A nine-member elected school board is responsible for the operation of all facets of a school department that provides K-12 education. Members are elected for three-year staggered terms with seven elected from districts and two elected at-large. The school board appoints the superintendent of schools, who administers the department and carries out the policies of the board. In consultation with the superintendent, the school board also proposes an educational budget for consideration by the town council and inclusion in the Town's annual budget.

The town manager is required to propose an annual budget to the town council by May 1st. The budget includes the municipal departments and activities. It also includes an education budget approved by the school board. The town council must adopt an annual budget by June 15th. State law also requires that voters, in a budget validation referendum, approve the school budget adopted by the town council. Once the budget is adopted, the charter allows for the transfer of resources within departments. However, transfers between departments require town council approval. State law also has special requirements for changes to the education budget.

The Town of Brunswick provides a full range of services including public safety, public works, education, human services, and recreation. The Brunswick Sewer District, a separate legal entity, provides sanitary sewer services. The Brunswick-Topsham Water District, also a separate legal entity, provides water services. These districts are not part of the Town of Brunswick so their financial statements are not included in this report. The financial statements for these districts can be obtained directly from the districts.

### ***Local economy***

Brunswick is a commercial, industrial, educational, health care, and cultural center for the southern section of mid-coast Maine. MaineHealth Mid Coast Hospital, along with Bath Iron Works (BIW) and Bowdoin College, are the area's largest employers.

*MaineHealth Mid Coast Hospital* (MHMC) is a full service, 93-bed, non-profit hospital in Brunswick, which includes over 200 providers and advanced practice providers in more than 30 primary care and specialty areas. With more than 2,000 employees throughout all its operations, MHMC is the second largest employer in Brunswick. Previously named Mid Coast Health Services (MCHS), the organization operated Mid Coast Hospital. The hospital moved into a new facility within Brunswick in 2001, and completed a major expansion that added approximately 50,000 square feet to the hospital in 2009. In 2011, MCHS opened a primary care and walk-in clinic facility in leased space at Brunswick Station in downtown Brunswick.

Beginning in August 2015, Mid Coast Health Services integrated with another hospital in Brunswick, Parkview Adventist Medical Center. The consolidated entity was called Mid Coast – Parkview Health (MCPH), and moved inpatient and emergency services to Mid Coast Hospital, while utilizing the Parkview campus for community health and wellness programs, physician practices and outpatient services. In 2020, MCPH joined MaineHealth, a regional network of healthcare organizations which includes Maine Medical Center and several midcoast Maine hospitals, as well as home health, hospice and senior care services. In June, 2025 the MaineHealth Behavioral Health Center opened in a renovated facility on the former Parkview Hospital campus. More information can be found at <https://www.mainehealth.org/mainehealth-mid-coast-hospital>.

*Bath Iron Works.* Bath Iron Works (BIW) is a shipbuilder headquartered in Bath, Maine, which is heavily dependent on contracts to build surface combatants for the US Navy. As a consequence, the Navy's procurement plans are always a concern for BIW and its employees. Since 1985, BIW has been the lead contractor and has delivered ships of the Arleigh Burke (DDG 51) class. As BIW was nearing the completion of the ships it had contracted to deliver, the Navy decided to restart procurement of the DDG 51s. As the lead designer of the DDG 51 class, BIW is considered the "planning yard" as the ships already delivered to the Navy are upgraded and modernized. Currently supporting 71 Arleigh Burke-class ships, BIW was recently awarded a modernization contract extension, as well as continuation of its Lead Yard Services and design upgrade contract.

The Zumwalt (DDG 1000) class had been planned as the US Navy's next generation surface combatant. Cost concerns for this class caused the Navy to limit production to three ships, and BIW assumed responsibility for the ships' design and construction. BIW completed its work on the USS Lyndon B. Johnson, the third and final ship of the DDG 1000 class at the end of 2021. BIW currently has the maintenance and modernization contract for the class, which is handled out of the Brunswick design/support facility.



Given the restart of the DDG-51 program and changes related to the DDG-1000 program, BIW had increased its hiring of new employees in 2015, mainly in trades including electrical, machinist, shipfitters, tinsmiths, welders, pipefitters and more, as well as supervisory positions. Regarding employment levels, it should be noted that the US Navy's procurement plans are always subject to change and those changes could adversely impact BIW and its employees. Though BIW is continually seeking to diversify its production capabilities, the Navy's procurement decisions may result in workforce layoffs.

**Bowdoin College.** Bowdoin College (Bowdoin or College) is an undergraduate liberal arts college located in Brunswick. As of fall 2025, Bowdoin has 2,023 students enrolled, with 1,837 on campus and 186 in off-campus study programs. The College employs approximately 1,000 full-time equivalent (FTE) employees, including 216 FTE faculty members. The Bowdoin campus is 207 acres near the Brunswick downtown area, including 60 acres of athletic fields, 50 forested acres and 121 buildings. Over the past few years, Bowdoin has completed a number of building and facilities improvements, most recently the construction of two buildings on the corner of College Street and Sills Drive, totaling 45,900 square feet of space. The Barry Mills Hall is an academic building, which includes a 60-person cinema and event space in addition to classrooms and offices, and the John and Lile Gibbons Center for Arctic Studies includes exhibit space, archaeology research and teaching labs, a classroom and offices for museum staff. Off campus, the College maintains the Bowdoin Scientific Station on Kent Island, and the Schiller Coastal Studies Center in a former farm on Orr's Island, Harpswell. Beginning with the initial gift of the farm in 1981, the Center is now home to a marine laboratory, a research pier, a sailing center, and most recently a 'dry' laboratory building and residential housing/meeting space. Additional information can be found on Bowdoin's website at [www.bowdoin.edu](http://www.bowdoin.edu).

**Brunswick Landing, Maine's Center for Innovation.** Brunswick Landing is the name given to the former Naval Air Station Brunswick (NASB) property. NASB, closed in May 2011, was once one of the state's largest employers. The operation of the base was turned over to the Midcoast Regional Redevelopment Authority (MRRA). MRRA is a state-appointed agency responsible for the management and disposition of NASB property and the implementation of the "Master Reuse Plan for BNAS" (Master Plan).

The Master Plan recommended that portions of the base continue operating aviation facilities and Brunswick Executive Airport (BXM) was established on the airport portion of the property. Other components of the plan envisioned educational uses by the University of Maine system and Southern Maine Community College. The Navy has conveyed parcels to the Maine Community College System (MCCS), facilities have been renovated or constructed and programs and classes are now being offered. Other properties identified for manufacturing and commercial uses have been conveyed to MRRA for development.

As of the end of 2024, MRRA reports that over 132 public and private entities are on the Brunswick Landing and Topsham campuses, collectively creating 2,411 jobs. Since 2011, the Navy has transferred 1,959.38 of the 2,257.92 acres that MRRA is slated to receive through deed transfer or Lease in Furtherance of Conveyance. MRRA has now received 969.72 (77.25%) of the 1,255.32 acres of the non-airport property and 989.66 (98.71%) of the 1,002.6 acres of airport land. MRRA has sold fifty-six buildings and 637.87 acres of land to twenty-two private sector developers and several individual businesses for active redevelopment purposes. MRRA has ten direct tenants renting 144,366 square feet in eleven acquired buildings and two buildings MRRA built. On Brunswick Executive Airport MRRA has another 534,481 square feet of building space under lease to 47 airport tenants in ten acquired buildings and two other hangar buildings MRRA built, and 4 other tenants are leasing land area. More information and MRRA's redevelopment statistics can be found on MRRA's website at [www.mrra.us](http://www.mrra.us). For discussion of the August 2024 firefighting foam release please see the Major Initiatives section below.

### ***Long-term financial planning***

The charter of the Town of Brunswick requires the annual preparation of a five-year Capital Improvement Program (CIP). The CIP identifies capital improvements and addresses financing those improvements, and the annual cost of supporting them. The CIP is a plan; it does not fund any projects. Project funding can be authorized in a variety of formats.

The Town's CIP policy requires that items included in the CIP have a value greater than \$100,000. Those recommended to be funded with debt are required to have a value greater than \$325,000. All items require a minimum life of five years. Further, the policy established a mechanism for the annual funding of reserves for routine but substantial repairs and replacements, such as the replacement of vehicles and equipment, certain facilities maintenance projects, and certain information technology upgrades. Finally, the policy requires that the CIP be developed and completed ahead of the development of the annual municipal budget. When adopting the current policy, in 2013, the Town understood that many of its goals, including funding of the reserves, will need to be accomplished over a period of time in a phased approach, and has continued to make progress in balancing funding needs between managing reserve funds, debt issuance, and use of one-time funding such as grants and fund balance.

The CIP for fiscal years ending 2026-2030 was adopted on May 15, 2025, and recommended funding projects over five years totaling \$106,258,143. Total debt financing on recommended projects is estimated at \$55,419,000, with \$1,950,000 of that to be repaid from Tax Increment Financing (TIF) revenues. Infrastructure improvements estimated at \$33,161,750 are recommended, with an estimated \$7,303,875 in funding through Maine Department of Transportation (MDOT) grants. Recommended facilities projects totaled \$41,307,520, of which the largest single project is the Public Works Facility at \$39,290,000. Projects in development (those that may eventually be considered for funding) totaled \$46,175,730. The largest project in this category is the Androscoggin River Bike Path at \$22,900,000, a project which has been in the plan for many years as a joint project with MDOT. The Town continues to recognize that the health and diversity of Brunswick's property tax base, the continued pressure on annual operating budgets, and the continued desire to minimize property tax increases, will impact the Town's capacity to finance capital projects and the related operating costs outlined in the CIP.

Beginning in 2015, the Town Council's Finance Committee began regular review of five-year projections of the operating budget in conjunction with work on the Capital Improvement Program. While not a formal long-term financial plan, the projection model provides a vehicle to explore the major drivers of the Town's budget, and the effects of capital projects in future years. This exercise serves to demonstrate trends and illustrate various projections to the elected officials, and it is expected that this model will continue to be used to inform the development of the annual budget.

### ***Relevant financial policies***

The Town of Brunswick has an established fund balance policy that establishes a target range for the unassigned fund balance as a percentage of revenues, with a lower limit of 16.67% and an upper limit of 25%. The policy, most recently updated in 2024, is based on the Government Finance Officer Association's (GFOA's) recommended best practice regarding appropriate levels of fund balance. In developing the target range, the Town considered a number of factors, including the diversity of its property tax base, the reliability and volatility of its non-property tax revenues, and the potential of incurring significant one-time expenditures. The policy specifies that funds in excess of the lower limit of the range may be used for capital or other one-time expenditures, and amounts over the upper limit of the range may be used for capital or other one-time expenditures, or to offset taxes in the annual budget.

For the year ended June 30, 2025, the amount of unassigned fund balance was \$22,445,401 or 22.31% of general fund revenues, and within the target range. In the past nine years, balances above the target have enabled the Town to use unassigned fund balance for capital projects through the Capital Improvement Program. The Town plans to maintain its unassigned fund balance within the target range established in the policy.

The Finance Committee, which was established in 2014, consists of three Town Councilors and meets at least monthly. In addition to its work on the CIP and financial policies and long-term financial planning, the Committee's activities include reviewing and updating Town fees, review of the annual disclosure for bonds, and review of the annual financial reports and the work of the independent auditors. More recently, the Finance Committee has taken the lead in public outreach communicating information about budget development, property taxes, the assessment process, and the requirement for fair and equitable valuations for all properties.

## **Major initiatives**

*Central Fire Station.* Following the opening of the new fire station in December, 2022, the Town formed a committee to explore options for reuse and/or redevelopment of the Town's former central fire station. This building is located in the downtown area, was built in 1919, and is considered by many to be a historic building. This committee solicited public input, developed an RFP and received one bid to redevelop the site into a mixed-use building with affordable housing on the second floor and commercial space on the first floor, with public green space outside. On October 2, 2023 the Council authorized staff to enter into a purchase, sale and developers agreement. The developer worked through financing and permitting processes, the sale closed in May, 2025, and construction is expected to be complete by spring of 2026.

*Midcoast Area Recreation Complex (MARC).* In 2020, the property adjacent to the Rec Center at Brunswick Landing (Parcel Rec-11) was transferred from the Navy to be used and maintained exclusively for public recreation by the Town. The MARC project is redevelopment of the parcel as a state-of-the-art, regional athletic and recreation complex that provides a variety of recreational facilities for persons of all ages and abilities. The Concept Master Plan and Phase I were approved by the Town Council on June 21, 2022, and the Town Council appropriated \$200,000 to be used for design development and permitting of the recommended development concept. To move forward with the first portion of Phase I (Tier 1A), which includes site work, the perimeter trail, a skatepark and pickleball courts, the Town Council approved funding totaling \$1,670,000 from a variety of sources. Construction began in summer, 2023 and the MARC was officially opened in June, 2024. In 2024-25, funding was approved, and construction of a 3-5 year-old playground was completed. The MARC Committee is currently planning and pursuing funding for the next portion of Phase I which includes lighted basketball courts and lighting for the skatepark and pickleball courts.

*Downtown Streetscape Enhancement Project.* Replacement of the sidewalks on Maine Street continued this year. Beginning in 2017, the Town recognized the deterioration of the sidewalk pavers downtown, specifically on Maine Street from Station Avenue to Mill Street, and a project was included in the CIP. Following completion of a condition survey in December, 2019, the Town engaged in a lengthy public process to understand needs, issues and preferences for Brunswick's downtown. In December, 2022, the Town Council authorized the construction of a hybrid concrete/brick sidewalk system on both sides of Maine Street from Mill Street to Pleasant Street. Final design was completed in summer 2023, and the Town received one bid in December, 2023, which was more than the amount authorized for the project. On December 28, 2023, the Town Council replaced the ordinance, authorizing total project costs of \$4,350,000, and issuance of debt for up to \$3,850,000. Construction began in late April, 2024 and continued until November, 2024, completing all but one block on the west side of Maine Street. In spring, 2025, construction began again, and all but one block on the east side of Maine Street has been completed as of October, 2025. The Lemont Block on the west side of Maine Street is being re-engineered, and will be considered as a standalone project. The buildings in the J&J Cleaners block on the east side of Maine Street are being sold and are expected to be redeveloped, which will affect the plans for that block.

*Jordan Avenue Reconstruction.* On September 2, 2025, the Town Council authorized the issuance of up to \$3,250,000 in debt to finance the reconstruction of Jordan Avenue from Lori Drive to Bath Road, including construction of a multi-use path and replacement of a large culvert. Construction is anticipated to begin in the spring of 2026.

*Public Works Facility.* With the adoption of the 2023-2027 CIP, the Town Council appropriated \$120,000 to conduct a needs assessment and preliminary design of the Public Works facility on Industry Road. The existing 16,972 sf facility was constructed in 1956 and is undersized and inadequate for the current needs of the public works operations. The consultant's analysis of the public works operations identified the facility needs, including offices, locker rooms, vehicle repair bays and covered parking for vehicles and equipment, for an estimated cost of approximately \$40,000,000. During development of the 2025-2030 CIP, staff and the Council continued to work on the concept designs, possible phasing, and consideration of an appropriate location. Based on available sites, the Council has determined that the facility should remain at the current location on Industry Road. On December 1, 2025, the Town Council adopted an ordinance

authorizing the issuance of \$4,700,000 in debt to finance the initial phase of the project, including a new fuel station and salt shed, and to refine the site design for the facility.

*Hawthorne School.* In September, 2024, the School Board voted to close Hawthorne Elementary School and offer the property to the Town. The School Department filed a school closure report with the State, and in June, 2025, the Town Council accepted responsibility for the property effective July 1, 2025. The Town Council formed a task force to facilitate redevelopment of the property, and it is anticipated that the task force will issue a request for proposals (RFP) in the next few months.

*Brunswick Executive Airport (BXM) – Accidental AFFF Discharge.* While not an initiative of Town government, the accidental discharge of 1,450 gallons of aqueous film-forming foam (AFFF) mixed with approximately 50,000 gallons of water in Hangar 4 at BXM on August 19, 2024 was a major event for the Town of Brunswick. AFFF is a fire suppressant used to fight flammable liquid fires, and contains PFAS (per- and polyfluoroalkyl substances), toxic chemicals known to negatively impact human health and do not easily break down in the environment, waterways, wildlife, or human bodies. PFAS are linked to negative health impacts in humans, including cancer. The days and weeks following the discharge were a challenging time for communication between the Midcoast Regional Redevelopment Authority (MRRRA), the Navy, federal and state environmental agencies, state legislators, the Town of Brunswick and the community. On September 3, 2024, the Town Council issued a “Resolution to Protect the Brunswick Community and the Environment from the Use of PFAS-Based Aqueous Film Forming Foam at the Brunswick Executive Airport” which requested 19 actions by MRRRA and the State. Since the accident, most of the actions have been achieved, of which the most consequential is the removal of all AFFF from the BXM property. MRRRA is continuing to work on flushing the fire suppression systems, and together with the community, has increased awareness of the legacy contaminants on the former Brunswick Naval Air Station.

#### ***Awards and acknowledgements***

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Brunswick for its annual comprehensive financial report for the year ended June 30, 2024. The certificate recognizes that Brunswick published an easily readable and efficiently organized annual comprehensive financial report that satisfied both generally accepted accounting principles and applicable legal requirements. The Town of Brunswick has received this prestigious award every year since 1999. A Certificate of Achievement is valid for a period of one year. We believe this year’s annual comprehensive financial report continues to meet the Certificate of Achievement Program’s requirements and we are submitting it to the Government Finance Officers Association to determine its eligibility for a certificate.

This report could not have been completed without the cooperation and assistance of all the Town departments. Especially appreciated are the efficient and dedicated services of the Finance Department staff. Also greatly appreciated is the assistance of Runyon Kersteen Ouellette, in their review of this report.

Finally, this report is dedicated to the memory of Finance Director Branden Perreault (April 17, 1986 - October 7, 2025). Branden brought his outstanding skills, knowledge, high standards and integrity, fairness, warmth and kindness to the Town of Brunswick since March, 2015. This report reflects his commitment to public service and dedication to excellence in the financial matters of the Town and in all aspects of his work. Branden is sorely missed and will not be forgotten.

Respectfully submitted,

*Julia Henze*

Julia Henze, CPFO  
Town Manager/Interim Finance Director





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Town of Brunswick  
Maine**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

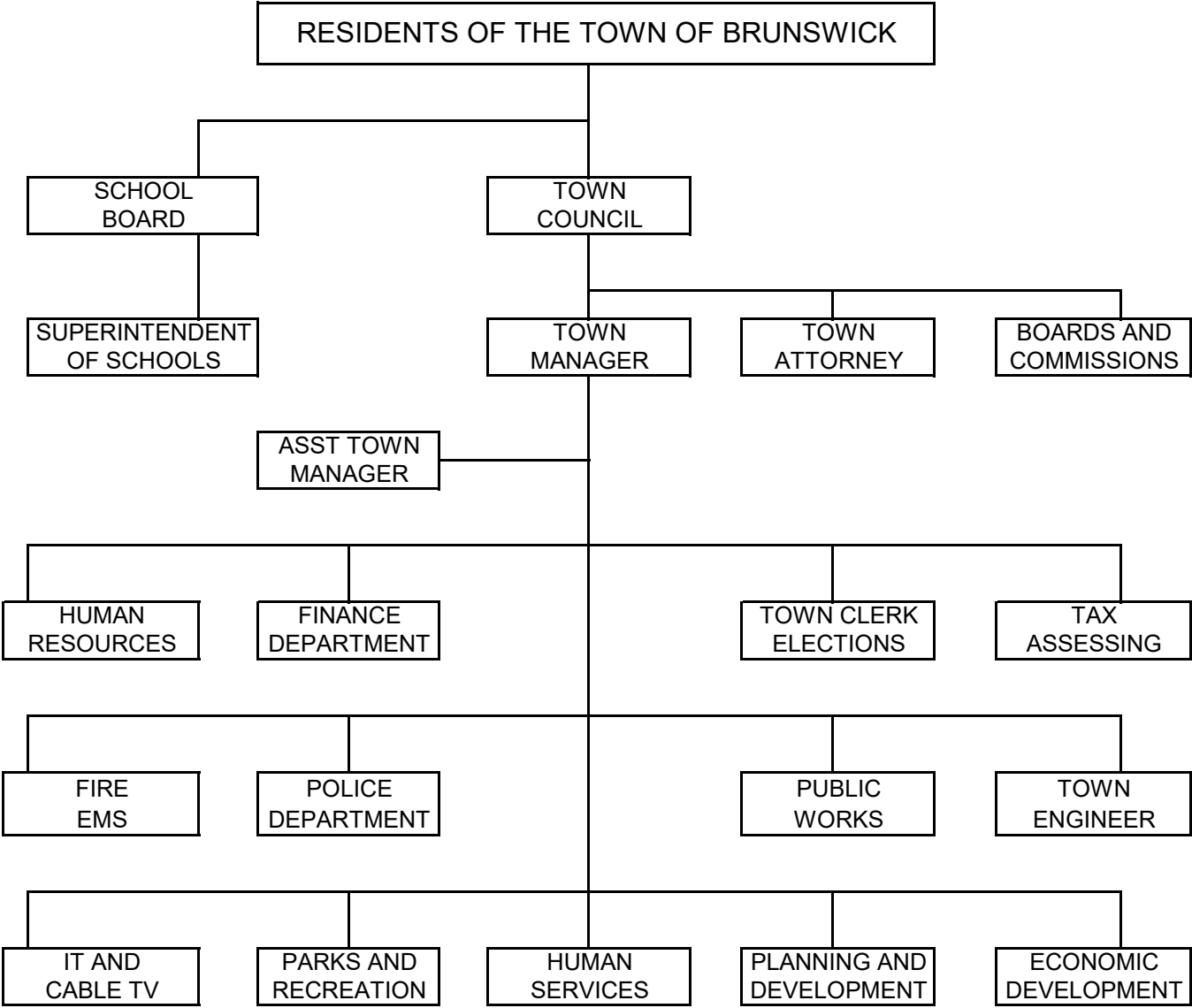
June 30, 2024

*Christopher P. Morill*

Executive Director/CEO

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**Town of Brunswick, Maine  
Organizational Chart**



TOWN OF BRUNSWICK, MAINE  
ELECTED AND APPOINTED OFFICIALS

June 30, 2025

Elected Officials

Council Member - District 4	Chair	Sande Updegraph
Council Member - At large	Vice Chair	Nathan MacDonald
Council Member - District 1		W. David Watson
Council Member - District 2		James Ecker
Council Member - District 3		Kim Anderson
Council Member - District 5		Jennifer Hicks
Council Member - District 6		Nathaniel Shed
Council Member - District 7		Steven Weems
Council Member - At large		Kathy Wilson

Appointed Officials

Town Manager	Julia A.C. Henze
Town Attorney	Kristin Collins
Director of Finance	Branden Perreault
Assessor	Taylor Burns
Town Clerk	Frances M. Smith
Director of Planning and Development	Julie Erdman
Fire Chief	Kenneth A. Brilliant
Police Chief	Scott Stewart
Director of Public Works	E. Ryan Leighton
Director of Parks and Recreation	Thomas M. Farrell
Superintendent of Schools	Dr. Phillip Potenziano

## FINANCIAL SECTION





## Independent Auditor's Report

Finance Committee  
Town of Brunswick, Maine

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Brunswick, Maine, as of and for the year ended June 30, 2025 and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Brunswick, Maine as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Town of Brunswick, Maine and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Change in Accounting Principles***

As described in the notes to the financial statements, in 2025, the Town adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences* and GASB Statement No. 104, *Disclosure of Certain Capital Assets*. Our opinion is not modified with respect to this matter.

### ***Responsibility of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Brunswick, Maine's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Brunswick, Maine's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Brunswick, Maine's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, the Schedule of Proportionate Share of the Net Pension Liability, the Schedule of Pension Contributions, the Schedule of Changes in Total Health Plan OPEB Liability and Related Ratios, the Schedule of Proportionate Share of the Net OPEB Liability, and the Schedule of OPEB Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Brunswick, Maine's basic financial statements. The accompanying combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual and combining fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Finance Committee  
Town of Brunswick, Maine

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2025, on our consideration of the Town of Brunswick, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Brunswick, Maine's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Brunswick, Maine's internal control over financial reporting and compliance.

A handwritten signature in black ink, reading "Remya Kristen Ouellette". The signature is written in a cursive, flowing style.

December 29, 2025  
South Portland, Maine

## Management's Discussion and Analysis

As the Town of Brunswick's management, we offer readers of the Town of Brunswick's financial statements this narrative overview and analysis of the financial activities of the Town of Brunswick for the fiscal year ended June 30, 2025. This overview and analysis is referred to as Management's Discussion and Analysis (MD&A). We encourage readers to consider the information presented here in conjunction with additional information furnished in the letter of transmittal, which can be found in the introductory section of this annual comprehensive financial report (ACFR).

### Financial Highlights

- For the fiscal year ended June 30, 2025, the Town of Brunswick's total net position increased by \$6,559,902 from the previous year's restated net position, to total \$104,876,318. Of this amount, \$17,516,133 is classified as *restricted net position*, of which the largest portion, \$9,109,200, is restricted for education purposes. *Unrestricted net position* increased slightly from the previous year to a balance of \$19,169,756 as of June 30, 2025.
- Net investment in capital assets increased by \$4,050,952 while restricted net position increased by \$2,474,485 and unrestricted net position increased by \$34,465 from the restated previous year. The increase in net investment in capital assets resulted primarily from the net increase of \$3,882,455 in assets and \$3,270,324 in debt service payments reducing associated debt, offset by the addition of \$3,230,519 in added liabilities for payables, leases and subscription-based assets.
- The \$2,474,485 increase in restricted net position reflects a \$1,010,959 increase in the amount restricted for education, primarily a result of the school department's 2024-25 budgetary surplus. The amount restricted for Tax Increment Financing purposes increased by \$1,704,232, as the Town plans for improvements within the TIF Districts. The Municipal restricted balance decreased by \$90,960, as the Town used State Revenue Sharing Balance to offset taxes in the 2024-25 budget.
- The \$826,758 decrease in unrestricted net position in governmental activities resulted from the Town using unrestricted funds to invest in capital projects and to pay down debt. The \$861,223 increase in unrestricted net position in business-type activities was driven by net income in the pay-per-bag program and State reimbursement of landfill closure costs.
- At the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$53,281,159, a decrease of \$146,910 from the prior fiscal year.
- The unassigned fund balance for the General Fund at June 30, 2025, was \$22,445,401. The Town's policy is to maintain the unassigned fund balance between 16.67% and 25% of revenues. At June 30, 2025, this portion of the fund balance is approximately 24.32% and 22.31% of the total General Fund expenditures and revenues, respectively.
- The Town's total outstanding long-term principal debt decreased by \$3,270,324 during the current fiscal year, all related to debt retirement.

### Overview of the Financial Statements

This MD&A is intended to serve as an introduction to the Town of Brunswick's basic financial statements which consist of the: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition to the basic financial statements, the ACFR also contains other supplementary information.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide a broad overview of the Town of Brunswick's finances, in a manner similar to a private-sector business. There are two government-wide statements, the statement of net position and the statement of activities:

The *statement of net position* presents information on all of the Town's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as an indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information on how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*), from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town include general government, public safety, public works, human services, education, recreation/culture, county tax, unclassified, and interest on long-term debt. The business-type activities of the Town include the Town's solid waste facilities, the pay-per-bag program, the Mere Point Wastewater District, the train station/visitors center and the processing facility. The government-wide financial statements can be found on pages 34 and 35 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Brunswick, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of *governmental funds* is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Brunswick maintains seventeen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Tax Increment Financing Fund and the Capital Improvement Projects Fund, all of which are considered major funds. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 36-38 of this report. Individual fund data for each of the non-major governmental funds is provided in *combining statements* found on pages 102-113 of this ACFR.

In accordance with the Charter of the Town of Brunswick, an annual appropriated budget is adopted for the Town's General Fund. It is the only fund with an annual appropriated budget. A statement comparing the budget with actual results has been provided, on page 39 of this report, to demonstrate compliance with the General Fund budget. A supplemental statement with more detail is also provided, on pages 95-99 of this report. A full discussion of the General Fund budget and highlights for the year is contained later in this MD&A.

**Proprietary funds.** The Town reports two types of proprietary funds, enterprise funds and internal service funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town of Brunswick uses enterprise funds to account for its solid waste landfill facility, materials processing facility, the pay-per-bag program, the Mere Point Wastewater District and the train station/visitors center. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the Town's functions. The Town utilizes an internal service fund to account for printing services provided to departments on a cost reimbursement basis. The

proprietary fund statements provide the same type of information as the government-wide financial statements, only in greater detail. The basic proprietary fund financial statements can be found on pages 40-42. The combining statements can be found on pages 116-118.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town of Brunswick's own programs. The Town's fiduciary funds consist of its private-purpose trust funds, which report on recreation and education scholarships and awards, and gifts to the library and the Village Improvement Association. The basic fiduciary fund financial statements can be found on pages 43 and 44 of this report. The combining statements can be found on pages 120-125.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 45-84 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* (RSI) concerning the Town's progress in funding its pension obligations and its other than pension postemployment benefits (OPEB) obligations. Required supplementary information can be found beginning on page 85 of this report, with the notes to the RSI following on page 91.

## Government-wide Financial Analysis

As noted earlier, over time, net position may serve as a useful indicator of a government's financial position. For the Town of Brunswick, assets and deferred outflows of resources exceeded liabilities and deferred inflow of resources by \$104,876,318 at the close of the most recent fiscal year, which is an increase of \$6,559,902 during the fiscal year. The Town reports positive balances in all three categories of net position for the government as a whole.

### Town of Brunswick's Net Position

	Governmental activities		Business-type activities		Total	
	<u>2025</u>	<u>2024</u> <u>restated</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u> <u>restated</u>
Current and other assets	\$ 65,719,825	\$ 65,098,008	\$ 7,449,616	\$ 7,025,880	\$ 73,169,441	\$ 72,123,888
Capital assets	<u>118,454,104</u>	<u>114,801,378</u>	<u>593,981</u>	<u>364,252</u>	<u>119,048,085</u>	<u>115,165,630</u>
Total assets	<u>184,173,929</u>	<u>179,899,386</u>	<u>8,043,597</u>	<u>7,390,132</u>	<u>192,217,526</u>	<u>187,289,518</u>
Deferred outflow s of resources	<u>7,878,766</u>	<u>7,080,693</u>	<u>-</u>	<u>-</u>	<u>7,878,766</u>	<u>7,080,693</u>
Long-term liabilities outstanding	74,816,011	76,260,320	2,318,562	2,239,000	77,134,573	78,499,320
Other liabilities	<u>10,232,391</u>	<u>9,280,587</u>	<u>12,513</u>	<u>31,986</u>	<u>10,244,904</u>	<u>9,312,573</u>
Total liabilities	<u>85,048,402</u>	<u>85,540,907</u>	<u>2,331,075</u>	<u>2,270,986</u>	<u>87,379,477</u>	<u>87,811,893</u>
Deferred inflow s of resources	<u>3,470,309</u>	<u>3,615,357</u>	<u>4,370,188</u>	<u>4,626,545</u>	<u>7,840,497</u>	<u>8,241,902</u>
Net investment in capital assets	67,863,411	63,800,969	327,018	338,508	68,190,429	64,139,477
Restricted	17,516,133	15,041,648	-	-	17,516,133	15,041,648
Unrestricted	<u>18,154,440</u>	<u>18,981,198</u>	<u>1,015,316</u>	<u>154,093</u>	<u>19,169,756</u>	<u>19,135,291</u>
Total net position	<u>\$103,533,984</u>	<u>\$ 97,823,815</u>	<u>\$ 1,342,334</u>	<u>\$ 492,601</u>	<u>\$ 104,876,318</u>	<u>\$ 98,316,416</u>

The largest portion of the Town's net position, \$68,190,429, reflects its investment in capital assets, (land, buildings, vehicles, equipment and infrastructure, etc.), less any outstanding debt and lease liability associated with those assets, and adding back unspent bond proceeds. The Town uses capital assets to provide services to citizens, so these assets are generally not available for future spending. An additional portion, \$17,516,133 or 16.7% of the Town of Brunswick's net position represents resources that are restricted, meaning they are subject to external restrictions on how they may be used. The remaining balance of \$19,169,756 is categorized as unrestricted net position. In business-type activities the unrestricted net position is \$1,015,316, and the liability recognized for landfill post-closure costs is the largest liability offsetting current assets. In governmental activities, the largest liabilities offsetting current assets are long-term debt in the form of G.O. bonds and notes from direct borrowing totaling \$45,234,873, resulting in an unrestricted net position of \$18,201,841.

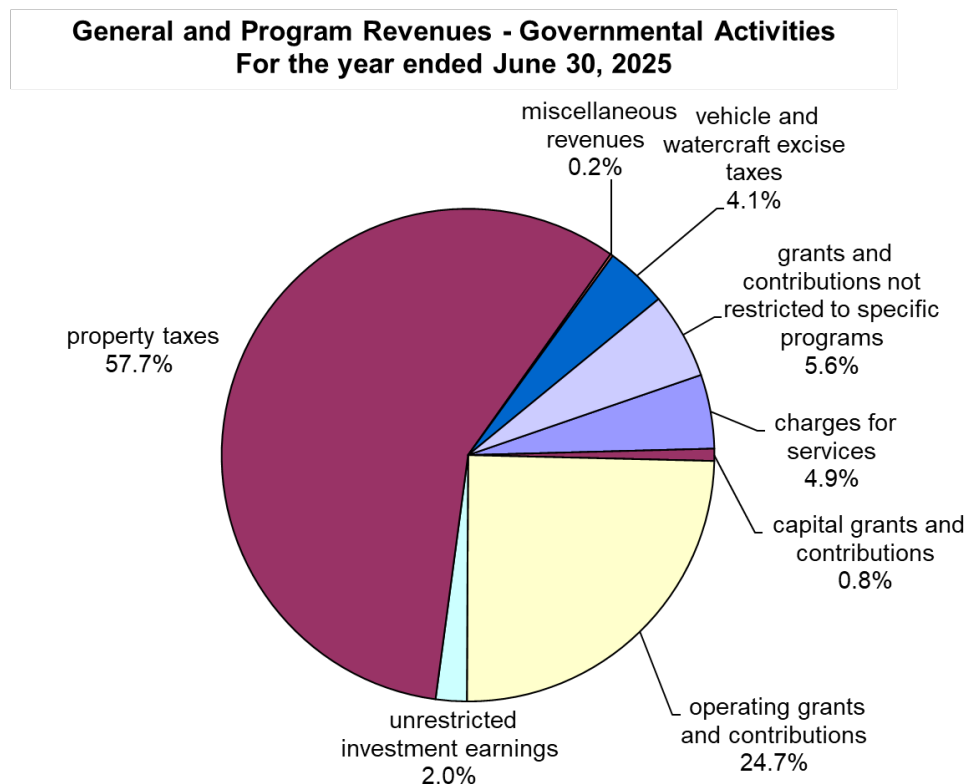
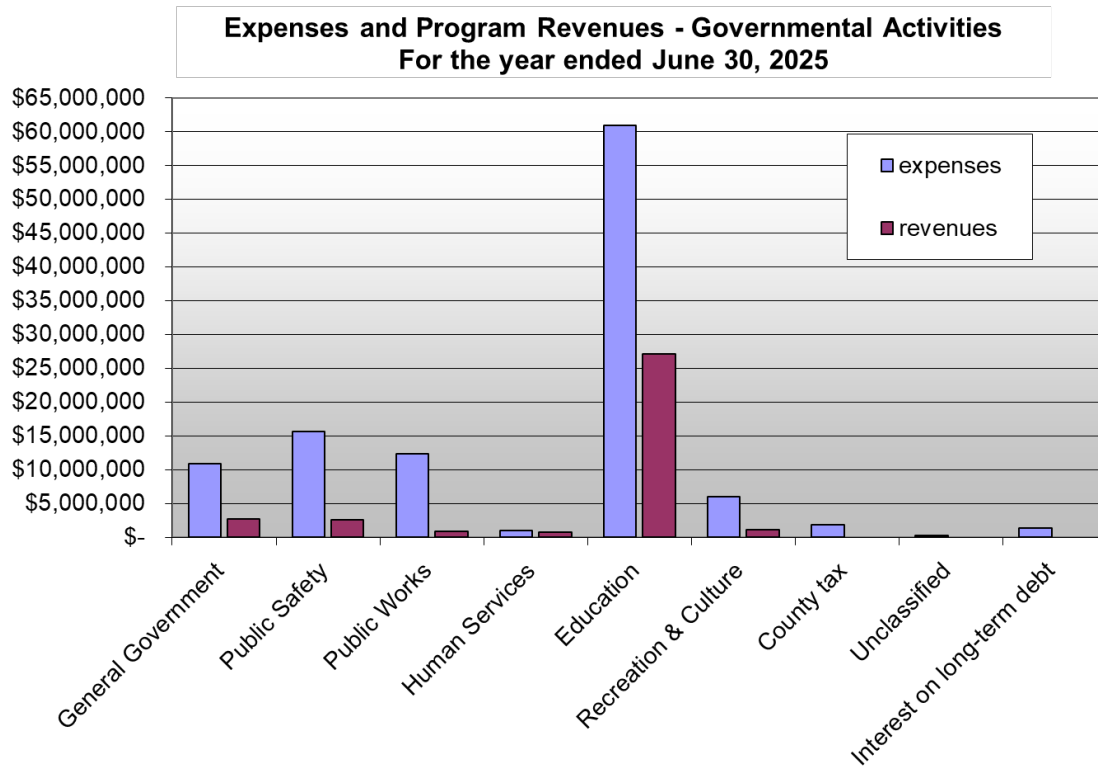
### Town of Brunswick's Change in Net Position

	<u>Governmental activities</u>		<u>Business-type activities</u>		<u>Total</u>	
	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>
Revenues:						
Program revenues						
Charges for services	\$ 5,674,476	\$ 5,186,089	\$ 814,289	\$ 764,274	\$ 6,488,765	\$ 5,950,363
Operating grants and contributions	28,694,017	26,392,464	-	-	28,694,017	26,392,464
Capital grants and contributions	926,519	1,958,881	-	-	926,519	1,958,881
General revenues						
Property taxes	67,047,177	64,242,583	-	-	67,047,177	64,242,583
Vehicle, watercraft and aircraft excise taxes	4,738,841	4,305,050	-	-	4,738,841	4,305,050
Grants and contributions not restricted to specific programs	6,563,714	5,704,365	256,357	814,296	6,820,071	6,518,661
Unrestricted investment earnings (loss)	2,360,126	2,461,210	76,957	41,363	2,437,083	2,502,573
Other	200,800	3,827	-	-	200,800	3,827
Total revenues	<u>116,205,670</u>	<u>110,254,469</u>	<u>1,147,603</u>	<u>1,619,933</u>	<u>117,353,273</u>	<u>111,874,402</u>
Expenses:						
General government	10,883,395	9,017,616	-	-	10,883,395	9,017,616
Public safety	15,648,139	14,755,640	-	-	15,648,139	14,755,640
Public works	12,332,440	9,278,176	-	-	12,332,440	9,278,176
Human services	1,047,196	628,417	-	-	1,047,196	628,417
Education	60,918,441	57,312,881	-	-	60,918,441	57,312,881
Recreation and culture	6,060,133	5,563,899	-	-	6,060,133	5,563,899
County tax	1,835,376	1,735,369	-	-	1,835,376	1,735,369
Unclassified	296,417	95,623	-	-	296,417	95,623
Interest on long-term debt	1,348,964	1,479,201	-	-	1,348,964	1,479,201
Pay-per-bag program	-	-	157,192	146,611	157,192	146,611
Wastewater treatment	-	-	41,140	41,093	41,140	41,093
Train station/visitors center	-	-	168,851	150,919	168,851	150,919
Processing facility	-	-	55,687	39,604	55,687	39,604
Total expenses	<u>110,370,501</u>	<u>99,866,822</u>	<u>422,870</u>	<u>378,227</u>	<u>110,793,371</u>	<u>100,245,049</u>
Increase (decrease) in net position before transfers	5,835,169	10,387,647	724,733	1,241,706	6,559,902	11,629,353
Transfers	<u>(125,000)</u>	<u>(125,000)</u>	<u>125,000</u>	<u>125,000</u>	<u>-</u>	<u>-</u>
Increase (decrease) in net position	5,710,169	10,262,647	849,733	1,366,706	6,559,902	11,629,353
Net position, beginning of year - (as previously reported)	<u>103,395,431</u>	<u>92,478,966</u>	<u>492,601</u>	<u>(874,105)</u>	<u>103,888,032</u>	<u>91,604,861</u>
Restatement for accounting changes	(5,571,616)	653,818	-	-	(5,571,616)	653,818
Net position, beginning of year (restated)	<u>97,823,815</u>	<u>93,132,784</u>	<u>492,601</u>	<u>(874,105)</u>	<u>98,316,416</u>	<u>92,258,679</u>
Net position, end of year	<u>\$ 103,533,984</u>	<u>\$ 103,395,431</u>	<u>\$ 1,342,334</u>	<u>\$ 492,601</u>	<u>\$ 104,876,318</u>	<u>\$ 103,888,032</u>

**Governmental activities.** Governmental activities, including transfers, increased the Town of Brunswick's total net position by \$5,710,169. The following points highlight the significant changes in revenues compared with the previous year:

- Property tax revenue, the Town's largest revenue, increased by \$2,804,594, or 4.4%. This increase was anticipated, as the tax rate increased by 2.4% and valuation base (total taxable valuation plus state reimbursed exemptions) increased by 1.1%. Property taxes made up 57.7% of the total revenue, slightly lower than 58.3% of the total in the previous year.
- Excise tax revenue increased by \$433,791, or 10.1% from the prior year. This increase is more than prior year increases which have been an average of 3.5% over the past sixteen years. This revenue is derived from motor vehicle registrations, and increases with purchases of new vehicles, so it is possible it has been affected by inflationary conditions, but it also reflects an increase in population and associated vehicle ownership in Brunswick.
- Charges for services revenue increased by \$488,387, or 9.4% from the prior year. In General Government, Planning fees and Codes permits were \$355,123 more than last year due to increased development activity. Rental revenue from the third floor of Town Hall also increased by \$190,222 with the updated lease with Bowdoin College. In Public Safety, increased ambulance revenues were the primary component of the \$245,972 increase. The Town experienced minimal changes in charges for services revenues in Public Works, and reductions in Education tuition and transportation of \$147,463, and in Recreation program user fees of \$166,705.
- Operating grants and contributions increased by \$2,301,553, or 8.7% from the prior year. This category of revenues made up 24.7% of the total revenue, a slight increase from 23.9% in the previous year. An increase of \$1,634,880 was seen in the Education function, which included a \$1,355,677 increase in State Aid to Education, and a \$210,316 increase in Student Activities, offset by a decrease of \$209,366 in other State funding. The Human Services function recognized an increase of \$649,025 which was partially an increase in general assistance reimbursement, and also reflects a \$500,000 grant from Maine State Housing for the Warming Center.
- Capital grants and contributions decreased by \$1,032,362. The largest decrease was \$779,098 in Recreation, which was primarily the result of the \$627,768 Land and Water Conservation fund grant received the previous year by Recreation. Public works capital grants decreased from the prior year by \$236,885, primarily due to the \$400,000 Municipal Partnership Initiative grant from Maine Department of Transportation received in the prior year. Other functions experienced minimal changes in capital grants and contributions.
- Grants and contributions not restricted to specific programs increased by \$859,349, or 15.1% from the prior year. This increase was driven by State Revenue Sharing, which increased by \$777,899, primarily the result of strong tax collections by the State. For the fiscal year ended June 30, 2025, the State of Maine continued to distribute 5% of sales and income tax into the revenue sharing pool.
- Unrestricted investment earnings decreased by \$101,084. The Town's cash balance is invested in interest-bearing deposit accounts, and changes in the Fed Funds rate during the year resulted in a decrease of \$93,179 in interest income from the previous year. For the permanent funds, investments in the stock market resulted in a decrease of \$8,046 in earnings from the previous year.

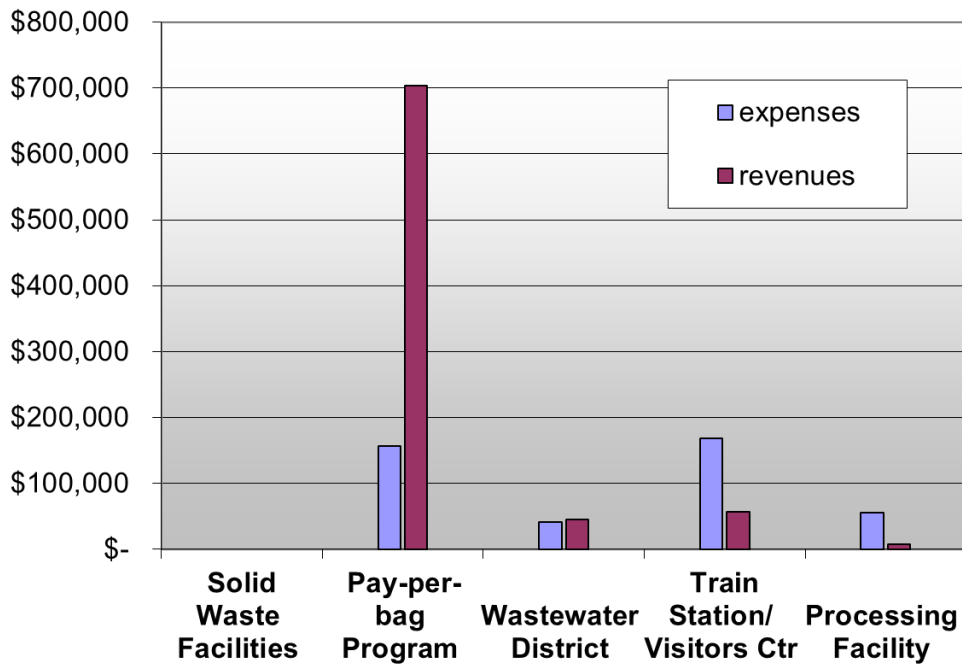
The following charts illustrate the total expenses by program, and revenues by source, for the Town's governmental activities.



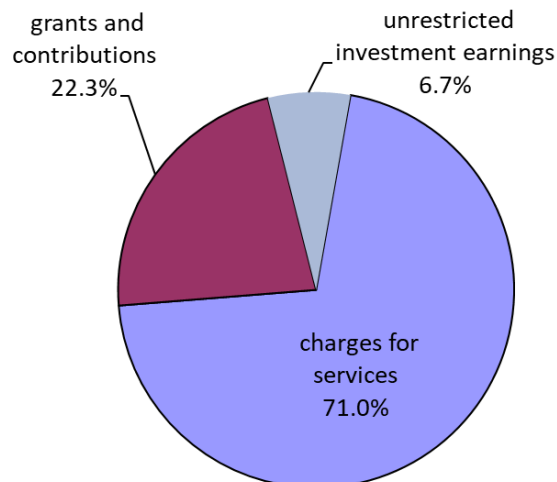


**Business-type activities.** The Town's business-type activities consist of five enterprise funds: two major funds accounting for its solid waste facilities and its pay-per-bag program, and three non-major funds, including a small wastewater district, the train station/visitors center, and a materials processing facility near the location of the closed landfill. The following charts illustrate the total expenses by program, and revenues by source, for the Town's business-type activities. Operating revenue is provided through charges for services. Grant/contribution revenue is recognized for the State reimbursement of landfill closure costs, totaling \$256,357 in 2024-25. The Train Station/Visitors Center fund received a budgeted subsidy of \$125,000 from the General Fund in 2024-25.

**Operating Expenses/Program Revenues - Business-type Activities**  
For the year ended June 30, 2025



**Revenues by Source - Business-type Activities**  
For the year ended June 30, 2025



The Town's business-type activities increased the Town's total net position by \$849,733. For operations, this was due largely to the activity in the Pay-per-bag Program Fund, which realized operating income of \$547,008 and interest of \$38,605. The Mere Point Wastewater Fund and Train Station/Visitors Center Fund recognized increases of \$4,120 and \$14,850, respectively, while the Processing Facility Fund decreased by \$43,619. These funds are discussed below.

Previously, the major activity accounted for in the Solid Waste Facilities Fund was the operation of the Town's solid waste landfill located on Graham Road. At the end of March 2021, the Town discontinued use of the landfill, and closure was completed in the late fall of 2021, at a total cost of \$7,361,970. Reimbursement of 75% of the cost, or \$5,521,477, was approved for reimbursement by the Maine Department of Environmental Protection (Maine DEP) through the Maine Landfill Closure and Remediation Program, in accordance with 38 MRS §1310-F. Reimbursement payments were received quarterly in FY 2025, totaling \$256,357. This amount is reflected in the grants and contributions section of the revenue graph above. The Town has recorded the \$4,370,188 balance of the reimbursement as a receivable and as deferred inflow of resources as of June 30, 2025.

During the landfill's operation, the Town recognized expenses and booked an estimated post closure liability for post closure maintenance and monitoring based on an estimate from Woodard & Curran of \$78,000 per year over 30 years. With the final closure complete, the post closure phase began, and the Town's FY 2025 expenses reduced the post closure liability. As of June 30, 2025, the Town recognized a liability of \$2,003,599 for post closure costs, which is an estimated \$74,207 per year over 27 years. Also as of June 30, 2025, the Town recognized a liability of \$48,000 for 12 years of post closure monitoring of the wood and masonry landfill, which was closed in 2006.

In 2007 the Town implemented pay-per-bag trash disposal and single-stream recycling programs to encourage recycling. The pay-per-bag disposal program charges residents a fee for each bag of trash collected at curbside, and the fee has been increased once, in 2018. While these programs decreased the volume of solid waste delivered to the landfill, the Town was not able to sufficiently reduce operating costs to meet the reduction in revenue and also accumulate funds within the landfill fund for the eventual closure of the landfill. The Town Council voted its intent that the net funds generated by the pay-per-bag program be used toward future landfill closure costs. A total of \$4,800,000 was transferred from the Pay-per-bag Program to the Solid Waste Facilities to cover the cost of the landfill closure. As of June 30, 2025, the Pay-per-bag Program Fund had net position of \$1,983,537. Funds continue to accumulate in the fund while the Town Council considers various solid waste solutions and costs.

The Town's Mere Point Wastewater System realized an operating gain of \$4,120. This was anticipated, as the Town updated the user fees effective April 1, 2021 after the Town initiated a review and adopted a fee schedule which incorporated an allowance to recover capital costs. In FY 2022, the Town also approved a general fund advance to the Mere Point Wastewater Fund to purchase an easement on Webb Field Road, and install a forcemain to connect four homes to the system. With the removal of the existing holding tank, the cost of regular pumping has been eliminated. The forcemain project was completed in early spring 2022 for a total of \$129,812, and with the increase in fees and reduction in tank pumping costs, the Mere Point Wastewater Fund expected to repay the general fund over a period of four years. As of June 30, 2025, the fund had a deficit unrestricted net position of \$49,855, of which \$57,960 was owed to the general fund in the form of an advance. With increased operation expenses, it is anticipated that the Town Council will review user fees.

The Train Station/Visitor's Center Fund was established in June 2009 when the Town executed a five-year agreement with JHR Development of Maine (JHR) to lease approximately 2,125 square feet of space at Brunswick Station for use as a train station and visitor's center. Under a property management agreement, the Brunswick Downtown Association (BDA) operates the train station and visitor's center. The Town is responsible for repair and maintenance of the leasehold improvements within the station, and for routine maintenance of the platform.

From 2009 through FY 2016, Brunswick Development Corporation (BDC) provided grants to the Town to fully cover the rental costs. Beginning in FY 2017, the Town Council authorized the use of TIF revenues

from the Downtown Development TIF district to fund the Train Station rental costs, property management fees, and other operating expenses. With the FY 2025 budget, the amount appropriated was \$125,000. The original lease has been extended three times, most recently in 2024 for a five year term. The renewed lease reflects an increase in annual rent of \$7,561 effective January 1, 2025, with annual increases of 3%. With the FY 2026 budget, the annual subsidy from TIF revenues was increased to \$150,000.

In January 2018, the Town installed a kiosk in the long-term parking area on Union Street and began charging train and bus riders \$2/day to park in the lot. In FY 2019, the first full year of parking kiosk operations, the Town collected \$20,379 in parking fees. In FY 2020 and FY 2021 collections dropped off significantly due to COVID-19, but by FY 2024 collections had rebounded to \$17,425. During FY 2025, the kiosk experienced multiple malfunctions, and collections for FY 2025 dropped to \$12,068. In June 2025, the Town replaced the kiosk, and effective September 2025, changed the fee to \$5/day to park in the lot. During FY 2025 the Town also completed the installation of 4 electric vehicle charging stations at the Cedar Street parking lot, and realized \$1,297 in revenue from their operation. As of June 30, 2025, the Train Station/Visitor's Center Fund had a net position totaling \$103,761. Of this, \$63,470 is recorded as investment in capital assets.

In April 2021, with the closure of the Graham Road Landfill, the Town Council appropriated \$250,000 from Solid Waste Impact Fees to establish a materials processing facility adjacent to the closed landfill. The facility accepts clean wood, brush and leaves, metals, electronics and universal waste. Initially the facility was open two days per week, but beginning in November, 2021, this was reduced to one day per week, and the disposal fees were reduced. In FY 2025, the fourth full year of its operation, the facility recorded an operating loss of \$48,108. This operating loss was anticipated, as the disposal fees collected are not enough to cover the operating costs of the facility. Future operations will either require funding through a subsidy from the general fund, or the operations may be absorbed into the general fund budget as part of the public works function. As of June 30, 2025, the Processing Facility had a net position totaling \$182,599, with \$95,250 of this recorded as investment in capital assets.

### **Financial Analysis of the Government's Funds**

As noted earlier, the Town of Brunswick uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Town of Brunswick's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Fund balance is the measure of a governmental fund's spendable resources. Fund balance is presented in five possible categories:

- *Nonspendable* fund balance cannot be spent.
- *Restricted* fund balance reflects resources that are subject to externally enforceable legal restrictions, typically imposed by parties outside of the government.
- *Committed* fund balance represents resources whose use is constrained by limitations the government imposes on itself at its highest level of decision making (i.e., the Town Council), that remain binding unless removed in the same manner.
- *Assigned* fund balance reflects a government's intended use of resources.
- *Unassigned* fund balance represents the net resources in excess of what can be properly classified in one of the other four categories. Only the General Fund can report a positive amount of unassigned fund balance.

At the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$53,281,159. Of that amount, \$5,038,765 is classified as nonspendable. Another \$16,605,458 is restricted, \$6,787,893 is committed and \$6,373,584 is assigned.

The largest portion of the \$5,028,395 nonspendable fund balance is the \$3,969,942 advance from the General Fund to the Capital Improvement Projects Fund for the Downtown Streetscape project. The amount of \$863,648 is held in permanent funds for education, community improvements, recreation, and cultural and social services. An additional \$57,960 consists of an advance made by the General Fund to a

project in the Mere Point Wastewater proprietary fund. Finally, \$147,215 is held in inventories and prepaid deposit items.

Of the \$16,605,458 in restricted fund balance, \$9,059,574, or approximately 54.6%, is restricted for education purposes. This is primarily the school department's general fund balance of \$8,056,847, but also includes balances in student activities, cafeteria, and other grant funds. Municipal special revenue funds hold \$1,211,235, consisting of grants and donations, the largest of which is \$473,524 in the Affordable Housing Support Fund. The Tax Increment Financing Fund makes up \$4,204,127 in the restricted category, and an additional \$1,547,704 consists of state revenue sharing and highway revenue balances. Impact fees and amounts restricted for capital projects total \$557,526, and funds restricted in the permanent funds total \$25,292.

In the fiscal year ending June 30, 2025, the combined ending fund balances decreased by \$146,910, or 0.27%, consisting of increases in the General Fund and Tax Increment Financing Fund of \$4,239,798 and \$1,704,232 respectively, and decreases in the Capital Improvement projects Fund and Other Governmental Funds of \$2,059,153 and \$4,031,787, respectively.

The *General Fund* is the chief operating fund of the Town of Brunswick and, by definition, is the only fund that can have positive unassigned fund balance. Since unassigned fund balance represents resources that are not nonspendable, restricted, committed, or assigned to any particular use, this amount represents funds considered surplus. To provide for unforeseen circumstances and maintain liquidity, the Town has a fund balance policy for the unassigned General Fund balance. Since 2016, the policy defined a target for the unassigned fund balance at 16.67% of revenues. In 2024, the Town Council amended the policy, establishing a target range for the unassigned fund balance as a percentage of revenues, with a lower limit of 16.67% and an upper limit of 25%. On June 30, 2025, the unassigned fund balance for the General Fund was within the target range, at \$22,445,401, or 22.31% of revenues. As a percentage of expenditures, the unassigned fund balance was 24.32%.

Despite a planned and budgeted reduction of \$3,969,000, plus additional reductions in the form of 2024 carry-forward encumbrances of \$295,824, and capital budget of \$1,363,000, the fund balance of the Town of Brunswick's General Fund actually increased by \$4,239,798 during the current fiscal year. Key factors in this change are as follows:

- Total actual revenues collected were \$5,386,331 higher than in FY 2024, increasing 5.66%. The primary drivers of the increase were intergovernmental revenues and property taxes. The Town received \$777,899 more in State Revenue Sharing than in the prior year, reflecting strong sales and use tax collections at the state level. With adjustments to the State budget, State Aid to Education was \$1,355,677 more than the prior year. Property and excise taxes collected were \$2,740,666 over the prior year, an increase of 4.32% driven primarily by the budgeted increase in the tax levy, and also affected by an improved collection rate.
- Total actual expenditures in the general fund were \$6,347,309 higher than in FY 2024, an increase of 7.4%. Expenditures in all functions increased from the prior year except for human services. All departments realized increases in wages and benefits. The largest dollar increases were \$2,664,119 in education primarily due to wages, \$1,121,649 in public works due to the increased cost of materials, \$650,186 in general government due to contracted services for the property revaluation and the comprehensive plan, and \$617,162 in recreation partly due to contracted services for the Fitzgerald/Maine Gravel Services planning project. Debt service increased from the prior year by \$475,189, reflecting the FY 2024 use of excess bond proceeds to pay the debt service on the Kate Furbish School.

The *Tax Increment Financing Fund* includes the activity of the Town's five tax increment financing (TIF) districts. TIF funds must be used for eligible projects as defined within the development programs, in accordance with Maine State law. As of June 30, 2025, the fund had a balance of \$4,204,127, all of which is restricted. TIF funds are used to promote economic development, to fund credit enhancement agreements with developers and to fund capital improvement projects in and around the districts.

FY 2025 revenues in this fund were \$768,472 more than in the previous year, an increase of 15.6%, reflecting an increase in value of 12.9% and a tax rate increase of 2.4%. Payments under credit enhancement agreements were \$146,106, or 8.6% more than in FY 2024. Transfers to other funds in FY 2025 totaled \$150,056 less than the previous year, decreasing 6.5%, due to a \$412,600 reduction in the amount appropriated for capital projects, offset by an increase of \$35,000 in supplemental appropriations for economic development projects and an increase of \$227,544 transferred to the general fund.

In FY 2025, \$1,249,599 in TIF revenues was transferred to the general fund for economic development, train station and transit-oriented projects, public safety vehicles and road improvements. The largest increase was in the subsidies for public transit, with the cost of the Brunswick Link local bus service increasing \$160,834, nearly 150% more than FY 2024. The Town Council also adopted a resolution appropriating a total of \$857,400 from TIF revenues for capital projects. This included an additional \$40,400 for the Federal/Mason/Water Street Pedestrian Improvements, \$100,000 for mobility infrastructure (wayfinding, benches, bike racks) in Cooks Corner and downtown, \$367,000 to match the Maine DOT MPI grant for Maine Street, \$200,000 for the Cook's Corner Revitalization project, and \$150,000 for pedestrian improvements in Cooks Corner. During the year, the Town Council also appropriated \$50,000 for the Brunswick Development Corporation to establish a Childcare Provider Assistance Grant program.

In the 2025-26 budget, the Town Council appropriated \$1,462,640 from TIF revenues to be transferred to the general fund for economic development, train station and transit-oriented projects, public safety vehicles and road improvements. The Town Council also adopted a resolution appropriating \$538,000 to match the Maine DOT MPI grant for Maine Street, and \$200,000 for the Cook's Corner Revitalization project. In July, 2025, the Town Council appropriated \$300,000 to fund the final design and permitting of the Stephen Drive extension project.

The *Capital Improvement Projects Fund* is reported as a major fund for the first time as of June 30, 2025, a result of the fund liabilities exceeding 10% of the total governmental funds liabilities. Previously included within nonmajor capital project funds, the Capital Improvement Projects Fund accounts for a variety of multi-year capital projects which are primarily funded through appropriations of available general fund balance or TIF revenues. One of the projects within the fund is the Downtown Streetscape project, which was originally authorized by the Town Council in December 2022, and amended in December 2023, to be funded through the issuance of debt. Construction of the project began in the spring of 2024, and in 2025, the second year of construction, the Treasurer recommended that the borrowing authority be abandoned in favor of advancing the funding from the General Fund to the Capital Projects Fund. As of June 30, 2025, the General Fund advance for this project was \$3,969,942, and with payables, the total liabilities in the Capital Improvement Projects Fund were \$5,383,817. The advance for the Downtown Streetscape project is anticipated to be repaid over ten years with TIF revenues from the Downtown TIF District.

***Proprietary funds.*** The Town of Brunswick's proprietary funds provide the same type of information found in the government-wide statements, but in greater detail. At year end, the Solid Waste Facilities Fund had a deficit in unrestricted net position of \$1,046,006. The Pay-per-bag Program Fund had unrestricted net position of \$1,983,537. The Train Station/Visitors Center Fund and Processing Facility had unrestricted net positions of \$40,291 and \$87,349, respectively, and the Mere Point Wastewater Fund had a deficit in unrestricted net position of \$49,855. The finances of these funds have been addressed previously in the discussion of the Town of Brunswick's business-type activities and are further described in Capital Assets following.

## **General Fund Budgetary Highlights**

### **Original Budget versus Final Budget**

Differences between the original and final budgets result from budget adjustments and/or supplemental appropriations made during the year. Adjustments are generally the result of the Town's budget management process which constantly monitors department budgets and the budget in total. The Town Manager may move funds within governmental functions, and with authorization from the Town Council,

between governmental functions. Budget transfers were made from departments with anticipated budget surpluses to those with anticipated budget shortfalls. Adjustments of this type have no impact on the budget in total.

With authorization from the Town Council, a total of \$705,000 was transferred between functions to cover anticipated shortfalls in several functions. These transfers to functions were:

<u>From Function:</u>	
Public Works	\$ 30,000
Human Services	120,000
Unclassified (Contingency Reserve)	555,000
<b>Total</b>	<b>\$ 705,000</b>
<u>Appropriated to Function:</u>	
General Government	\$ 190,000
Public Safety	250,000
Recreation and Culture	265,000
<b>Total</b>	<b>\$ 705,000</b>

The other differences between the original and final budgets result from supplemental appropriations made during the year, amounts transferred to other funds, and the capital budget, detailed below. Supplemental appropriations consist of \$4,485,033 which represents the amount the State of Maine contributed to the Maine Public Employees Retirement System (MainePERS) for retirement and other benefits on behalf of employees enrolled in the MainePERS Teacher Plan. This on-behalf amount increases both the revenue and expenditure budgets. The Town's \$4,500 contribution to the Memorial Day event, was transferred to a special revenue fund.

#### Capital Budget

The Town Council adopted a capital budget in conjunction with the operating budget for the fiscal year ended June 30, 2025. As planned through the Capital Improvement Program, the capital budget authorized the use of \$1,363,000 in unassigned General Fund balance, and is shown as an additional appropriation to distinguish it from the operating budget. The projects funded in the Capital Budget were as follows:

- Mare Brook Watershed Improvements, \$170,000 – This funding is the required cash match for a federal Nonpoint Source grant to continue culvert replacements and stream restoration in the Mare Brook Watershed.
- Range Road Culvert, \$200,000 – This funding is for replacement of a 60 linear foot, 42-inch diameter reinforced concrete culvert that crosses Range Road about 400 feet in from Pleasant Street.
- Brunswick High School Bleacher Replacement, \$250,000 – This funding is to replace the 28 year-old bleachers, which are failing and becoming unreliable.
- Brunswick Junior High School Curtain Wall Window Replacement, \$168,000 – This funding is to replace two wood framed windows in the library with aluminum clad windows matching the other windows in that section of the building.
- Mobility Infrastructure, \$50,000 – This funding, along with \$100,000 from the Downtown and Cook's Corner TIF Districts, would provide wayfinding, benches and bike racks to improve accessibility for people walking and biking in Brunswick.
- Edwards Field Parking Lot, \$525,000 – This funding is to upgrade the existing gravel parking lot at Edwards Field, including paving, landscaped islands, lighting, ADA parking, a walking path to Jordan Ave., and a new security fence for the Parks Dept facility.

#### Revenues - actual versus final budget

For the year, actual revenues exceeded budgeted revenues by \$3,920,057. The following paragraphs discuss the various categories of revenues and the variances within each category.

In total, actual tax revenues exceeded the budget by \$1,376,410. Of this amount, property tax revenue was more than budgeted by \$573,429 as the result of several factors. The total actual taxable valuation of real and personal property tax available for the general fund was more than the estimate used in the development of the budget, resulting in \$358,952 more property tax revenue than projected. In addition, the actual amount of property tax deferred was less than budgeted by \$232,337 and supplemental tax assessments were \$18,026 more than budgeted. Offsetting these, the actual amount of tax abatements granted was \$35,886 more than budgeted. Interest on delinquent taxes and tax lien cost revenue were \$51,970 and \$2,269 more than budgeted, respectively, and payment in lieu of taxes was \$37,901 more than budgeted. Excise tax revenues on vehicles, watercraft and aircraft were \$710,841 more than budgeted. Of this, \$702,436 was in vehicle excise tax, which was \$433,858 more than the previous year, and continued to exceed expectations.

In total, actual license, permit and fee revenues were \$500,747 more than the amount budgeted. The largest portion of this variance was in Codes Enforcement, where actual building permit revenue was \$311,816 more than budgeted. In addition, Planning Board application fee revenue was \$172,971 more than budgeted. Both of these were due to more new construction than anticipated. The Planning Department budgets conservatively for these revenues, as building activity is difficult to predict.

The Town Clerk's licenses and permit revenues were more than projections by \$15,328 in total, with mixed results between accounts. Revenues from vital records, business licenses, shellfish licenses and mooring fees exceeded expectations by \$8,783, \$6,084, \$950, and \$200 respectively. The remaining Town Clerk's revenues including shellfish, hunting/fishing and dog licenses were a total of \$689 less than budgeted.

In the Finance Department, revenues from processing passport applications were \$6,965 more than budgeted, reflecting higher than anticipated activity, while for Public Works, fewer street opening permits resulted in revenues \$7,527 less than budgeted. The remaining revenues of this category were a total of \$1,194 more than budgeted.

Actual intergovernmental revenues were more than the budget by \$268,708. The largest single source of this for municipal revenues was in State revenue sharing, which exceeded estimates by \$294,764. The Town anticipated an increase in this revenue, but the actual state income and sales tax collections exceeded expectations. For the school department State Aid to Education in total exceeded estimates by \$112,115, which included state agency client, state education Medicaid and aid for multilingual learners at \$16,742, \$6,800 and \$88,573, respectively. State highway funding was \$14,276 more than budgeted, and general assistance reimbursement was less than budgeted by \$118,325. This revenue estimate was based on the amount of general assistance expected to be distributed, and the Town has budgeted the expenditure conservatively in response to an influx of unhoused families. The state tax exemption reimbursement was \$33,807 less than budgeted, as the Town did not receive reimbursement for renewable energy exemptions in FY 2025. State snowmobile funds were less than budgeted by \$315.

Actual charges for services in total exceeded the budget by \$730,292. Ambulance service fees were more than anticipated by \$491,538, primarily due to an increased number of trips, but also from conservative budgeting to account for concerns about collections. At the school department, tuition and transportation revenue was more than budgeted by \$82,526, while child development services fees exceeded the budgeted amount by \$51,594 and facilities rental fees were more than budgeted by \$41,257. Recycling charges were \$16,171 more than budgeted, largely due to timing. Police Department charges for service were more than budgeted by a total of \$11,201, due to higher than anticipated special detail fees. Rental fees for Town Hall and Parks & Recreation facilities were more than budgeted by \$22,623, in part due to the lease of the third floor of Town Hall to Bowdoin College beginning in June, 2024. The remaining variances in this category result in a net positive variance of \$13,382.

Fines and penalties collected were more than budgeted by \$17,009. In total, Police Department fines came in higher than the budget by \$15,764, with parking tickets recording \$14,743 more than anticipated, largely due to an updated ticketing and collection system. Restitution fines were \$1,629 more than anticipated, while ordinance, leash law and false alarm fines were \$608 less than budgeted. Late license fees in the

Town Clerk's office generated \$2,345 more than budgeted, and fire code violation fees and false alarm penalties were less than anticipated by \$1,100.

Interest on investments exceeded the budget estimate by \$722,030. The interest rates on the Town's cash investments are based on the Federal Funds rate, and the Town budgeted conservatively in the spring of 2024. The combination of the rate increases in 2024, and cash flow timing resulted in more interest revenue than anticipated in FY 2025, but less than received in FY 2024 by \$93,178.

Finally, the other (unclassified) revenues category exceeded the budget by \$304,861. Sale of the old central fire station for \$200,000 made up the largest portion of this, while miscellaneous revenues for the municipal departments were more than budgeted by \$69,498, of which the largest overage resulted from commercial credit card rebates in the Finance Department. Also in this category were unanticipated worker's compensation and insurance proceeds and dividends totaling \$44,767. School miscellaneous revenues were more than the budget by \$26,203, and the unbudgeted sale of miscellaneous assets was \$800. Cable TV franchise fees were less than budgeted by \$37,357 which was also a reduction from the previous year of \$32,725.

#### Expenditures - actual versus final budget

The Charter of the Town of Brunswick requires that expenditures be within the various appropriations established in the budget unless the Town Council approves the excess expenditures. As previously mentioned in the discussion about the original and amended budgets, the Town regularly monitors its expenditure budget to ensure compliance with the Charter requirements. Compliance is ensured with budget transfers and supplemental appropriations. Readers are directed to the discussion regarding the original and final expenditure budgets for a thorough discussion of the transfers and supplemental appropriations.

The Town Council authorized several budget transfers from functional classifications with unanticipated surpluses to those functions for which there were unanticipated expenditures. There were no over-expenditures at the functional level.

#### Other financing sources/(uses) – actual versus final budget

Transfers into the general fund totaled \$1,301,379. This amount represents \$1,347,599 in budgeted transfers from the Tax Increment Financing (TIF) district fund to the general fund to cover expenditures allowed under the TIF development programs, less \$98,000 not needed when the Brunswick Link bus received additional federal aid, and \$51,780 transferred back to the general fund from balances in completed capital projects.

### **Capital Asset and Debt Administration**

**Capital assets.** The Town of Brunswick's investment in capital assets for its governmental and business-type activities as of June 30, 2025, amounts to \$119,048,085, net of accumulated depreciation. This investment in capital assets includes land, construction in progress, improvements, buildings, machinery and equipment, vehicles, intangibles, infrastructure and right-to-use assets. The total increase in capital assets for the current fiscal year was \$3,882,455. The Town recognized additions to and retirements of governmental capital assets, net of annual depreciation, resulting in a \$3,652,726 increase in value. The value of business-type capital assets increased by \$229,729 with the addition of \$363,996 in equipment and a right-to-use lease asset, offset by \$51,279 for converting construction in progress and \$82,988 in depreciation.

Major capital asset events in governmental activities were as follows:

- Construction projects in progress totaled \$4,382,671 at the conclusion of the year. This category of assets increased during the year, primarily due to the Downtown Streetscape project which added \$3,233,384 and as of June 30, 2025, made up \$4,217,671 of the construction in progress



balance. Also added was \$165,000, half of the Town's cost for the park amenities to be constructed by Maine Department of Transportation as part of the Frank J. Wood bridge replacement. Offsetting these, the completion of the Police Department Records Management Software project reduced this asset class by \$106,812.

- Additions to building assets totaled \$1,542,606, and retirements totaled \$98,267. The school department added building assets totaling \$1,115,068. Outdoor structures at four schools funded by Bowdoin College added \$406,311, and bleachers at Brunswick High School added \$222,474. At the Brunswick Junior High School, additions totaled \$245,530, the largest of which was replacement of windows. At Coffin School, bathroom renovations added \$28,412, and at Kate Furbish School construction of a calming room added \$61,891. The largest additions to municipal buildings consisted of \$157,500 for the Recreation Center floor, and \$112,377 for LED lighting in Town Hall, and the retirement was the old central fire station building.
- Improvements other than buildings increased by \$576,842. The largest additions in this category was the playground for 2-5 year-olds at the Midcoast Athletic and Recreation Center for \$265,489, and the new playground equipment at Longfellow Playground for \$209,095, which was donated by Bowdoin College. Playground improvements at Kate Furbish School added \$66,749.
- Machinery and equipment additions in governmental activities totaled \$1,686,633, and retirements totaled \$352,485. The school department added \$1,073,429, the largest of which were \$323,505 for personal computer equipment, \$276,765 for cameras, and \$339,084 for a network upgrade. School retirements totaled \$142,245 for copiers and a tractor. Within municipal departments the largest category of additions was computer and audio visual equipment totaling \$157,829. Portable traffic signals and message boards added \$100,340. The fire department added a gear dryer, four stair chairs and four Nitrox units for a total of \$44,636, and benches, trash receptacles and planters downtown added \$98,852.
- Vehicles were replaced in the fire, police, public works, parks and school departments during the year, retiring \$1,058,909 and adding \$1,031,999 in value. The public works department purchased a heavy truck for \$279,816. The fire department purchased a new chassis for an ambulance for \$49,860 and a command vehicle for \$56,888. The police department purchased one cruiser for \$45,662 and the parks department added two trucks for \$116,870. The school department acquired two buses for \$244,192, and grounds equipment for \$64,313. The school department retired a total of \$522,160 in vehicle assets, which included six school buses for \$378,673 and five vans and trucks for \$143,487. The largest municipal retirement was \$242,973 for the Hazmat truck which will not be replaced as the Town has discontinued the Hazmat team. The fire department also retired \$140,000 for Tank 2, \$29,104 for a command vehicle, and the old ambulance chassis for \$35,967. Retirements in public works and parks totaled \$88,705 for three trucks.
- Infrastructure additions during the year totaled \$2,172,805, offset by retirements of \$245,739. Reconstruction of Atwood, Berry, Bowdoin, and Whittier Streets added streets and drainage assets totaling \$480,380. Reconstruction of Driscoll, Grover, Storer, Bayside, Great Gully and Glover added streets totaling \$1,229,780. Culverts at Coombs Road and Range Road added \$100,570. Sidewalks and curbing on Baribeau and Maine Street added \$362,075. Corresponding assets for streets, sidewalks and drainage were retired for \$212,322, \$21,116 and \$12,301, respectively.
- Right-to-use leased assets increased by \$177,284 with the addition and implementation of a coordinated system of body cameras, cruiser cameras and tasers in the police department. The five-year contract with Axon includes equipment and a software subscription.
- Subscription-based IT assets increased by \$733,969, of which \$115,405 is the software associated with the police department equipment mentioned above. Also added was \$413,699 for a five-year subscription for police record management software, \$136,583 for school timeclock software, and \$68,282 for a school department public dashboard software.

A table comparing the Town's capital assets (net of depreciation) as of June 30 for this and the prior fiscal year is shown following.

**Town of Brunswick's Capital Assets (net of depreciation)**

	<u>Governmental activities</u>		<u>Business-type activities</u>		<u>Total</u>	
	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>
Capital assets not being depreciated:						
Land	\$ 14,258,814	\$ 14,470,783	\$ 115,000	\$ 115,000	\$ 14,373,814	\$ 14,585,783
Construction in progress	4,382,671	1,091,099	-	51,279	4,382,671	1,142,378
Intangibles	200,000	200,000	10,000	10,000	210,000	210,000
Capital assets being depreciated:						
Buildings	59,617,790	61,839,729	8,113	8,880	59,625,903	61,848,609
Improvements other than buildings	4,311,516	3,995,381	44,887	47,737	4,356,403	4,043,118
Machinery and equipment	6,231,361	5,682,065	67,197	3,461	6,298,558	5,685,526
Vehicles	4,802,225	4,706,411	-	-	4,802,225	4,706,411
Intangibles	27,532	46,698	-	-	27,532	46,698
Infrastructure	23,814,911	22,619,804	85,548	103,210	23,900,459	22,723,014
Right-to-use leased assets	189,615	57,345	263,236	24,685	452,851	82,030
Subscription-based IT assets	617,669	92,063	-	-	617,669	92,063
Total	\$ 118,454,104	\$ 114,801,378	\$ 593,981	\$ 364,252	\$ 119,048,085	\$ 115,165,630

Additional information on the Town of Brunswick's capital assets can be found in note IV.C on pages 61 and 62 of this report.

**Long-term debt.** At the end of the current fiscal year, the Town of Brunswick had total bonded debt and notes from direct borrowings outstanding of \$45,234,873, all of which is general obligation debt.

**Town of Brunswick's Outstanding Long-term Debt**

	<u>Governmental activities</u>		<u>Business-type activities</u>		<u>Total</u>	
	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>
General obligation bonds	\$ 35,305,000	\$ 37,055,000	\$ -	\$ -	\$ 35,305,000	\$ 37,055,000
Notes from direct borrowings	9,929,873	11,450,197	-	-	9,929,873	11,450,197
Total	\$ 45,234,873	\$ 48,505,197	\$ -	\$ -	\$ 45,234,873	\$ 48,505,197

The amount of principal debt retired during the year through debt service payments totaled \$3,270,324. The Town's outstanding debt continues to be rated Aa2 by Moody's Investors Service and AA+ by Standard & Poor's.

Maine law limits the amount of general obligation debt a governmental entity may issue to an amount equal to 15% of its total State assessed valuation. The current debt limitation for the Town is \$621,105,000, which is significantly in excess of the Town's outstanding general obligation debt. Within the 15% total debt limitation, there are also categorical limits. Those categories include debt limits for schools, sewers, airports, and other municipal projects. The Town is well within each of those categorical limits.

As of June 30, 2025, the Town had debt authorized but not issued for three projects. Due to changes in the economy and available funding, one of the projects will be funded differently, and one will not go forward.

- On December 28, 2023, the issuance of up to \$3,850,000 in debt for the downtown streetscape project was authorized by the Town Council. As of summer 2025, the project was largely complete, and the Treasurer made the decision not to issue debt for the project, but to advance the funding from the General Fund, with repayment over ten years using available Tax increment Financing (TIF) revenues from the Downtown Development and Transit-Oriented TIF District.
- On December 16, 2024, the Town Council adopted an ordinance authorizing the issuance of up to \$3,662,000 to serve as the local share of a Maine Department of Transportation (MDOT) grant application for federal funding of a group of infrastructure projects in Brunswick. In July, the Town learned that MDOT did not receive the grant award, and it is expected that the bond authorization will be abandoned as other options for the project are explored.
- On October 21, 2024, the Town Council adopted an ordinance authorizing the issuance of up to \$2,150,000 for a replacement Tower Truck in the Fire Department. It is expected that delivery of the truck will be in just under four years, and debt will be issued at that time.

Subsequent to June 30, 2025, additional debt was authorized. On September 2, 2025, the Town Council adopted a bond ordinance for up to \$3,250,000 for the reconstruction of Jordan Avenue, with debt service to be paid from TIF revenues from the Brunswick Landing TIF District, and on December 1, 2025, the Council adopted a bond ordinance for up to \$4,700,000 for Phase 1a of the Public Works Facility project.

Additional information on the Town's long-term debt can be found in note IV.D.1. on pages 63-64 of this report.

### **Economic Factors and Next Year's Budgets and Rate**

The 2025-26 municipal budget was developed in the spring of 2025 with the awareness of the anticipated property revaluation to be completed for the 2025-26 tax year, which was expected to result in an increased tax burden on residential taxpayers. In May 2025, the Town Council adopted a 2025-26 budget which was calculated to increase property tax revenue by 2.94%. As in previous years, many of the State budget initiatives had an effect on the Town's estimated revenues. The largest of these are State Aid to Education, State Revenue Sharing, and reimbursement for the Homestead Exemption.

State Aid to Education is based on the Essential Programs and Services ("EPS") model, which is subject to legislative change annually, and is also affected by school enrollment and state valuation changes. The state budget can also adjust the amount available for distribution to schools. From FY 2024 to FY 2025, State education aid increased by \$1,355,677. Based on calculations provided by the Maine Department of Education in March, 2025, FY 2026 State education aid to Brunswick is projected to increase by \$1,047,799 from FY 2025.

Revenue sharing is a program by which, since 1972, the State has shared 5% of its income and sales tax revenues with municipalities in order to provide a measure of property tax relief. From FY 2006 through FY 2022, the State reduced the transfer to the revenue sharing pool, only returning the transfer rate to 5% in FY 2023. Based on calculations provided by the State Revenue Forecasting Committee in February 2025, FY 2026 State Revenue Sharing for Brunswick is projected to increase by \$176,466 from FY 2025. Due to higher than budgeted revenue sharing over several years, a portion of the Town's restricted revenue sharing balance has been used in the past five budgets to offset taxes. These amounts were \$500,000, \$400,000, \$250,000, \$300,000, and \$250,000 in the FY 2026, FY 2025, FY 2024, FY 2023, and FY 2022 budgets, respectively.

Over the past several years, the State has made changes to the homestead exemption for permanent resident homeowners, beginning with increases of \$5,000 each year in FY 2017 and FY 2018 to total \$20,000. The reimbursement rate was maintained at 50% initially, and increased to 62.5% for FY 2019 and FY 2020. For FY 2021 and FY 2022 the State budget proposal included an increase in the exemption amount to \$25,000, and a corresponding increase of the reimbursement rate to 70%, to have a net neutral

effect on Town revenue. At that time, the reimbursement rate was set to increase by 3 percentage points each year, but for FY 2024 and subsequent years, those increases were paused at the 76% rate.

In FY 2025 the Town's local certified ratio (the percentage difference between the fair market value and the local assessed value, as determined by the State's sales ratio study in 2022) was 69%, and the homestead exemption was adjusted accordingly to \$17,250. At a FY 2025 tax rate of \$23.85/1,000, the homestead exemption was worth \$411 to eligible taxpayers, and with a total of \$88,768,600 in value exempted in FY 2025, the Town received \$1,609,020 at the 76% reimbursement rate. Unfortunately, with the significant increase in the real estate market and the updated property assessments, the \$25,000 exemption is a much smaller percentage of a property's value. The FY 2026 tax rate of \$13.22/1,000 for the \$25,000 exemption is worth \$330 to eligible taxpayers, and with a total of \$132,329,000 in value exempted in FY 2026, the Town will receive \$1,329,536 at the 76% reimbursement rate.

Coming out of the COVID-19 pandemic, with inflationary pressures and low unemployment rates, the Town has experienced challenges in retaining and hiring employees. The competitive job market and negotiations with bargaining units have resulted in higher wages for all classes of employees and have had a significant impact on the Town's annual budget. With the 2022-23 budget, the school department used the unanticipated State Aid to Education received in 2021-22 to offset expenditures and was able to minimize the amount to be raised from taxes. However this was a one-time source, and the 2023-24 budget reflected the increase in personnel and other costs and increased the amount to be raised from taxes by nearly 9%. For the 2024-25 and 2025-26 budgets, the Town Council and School Board were able to limit the increases in tax revenue to 2.92% and 2.94%, respectively.

In addition to the municipal and school department operations, the Town's budget also funds Brunswick's tax assessment from Cumberland County. In December, 2021, the County voted to change from a calendar year to a July-June fiscal year. The County implemented this change with a six-month budget for January to June, 2023, and the six-month county tax was added to the regular county tax assessment for the 2023-24 fiscal year. The Town of Brunswick chose the available option to spread the payments out over five years. Brunswick's six-month assessment totals \$782,237, and beginning with the 2023-24 budget, the Town will make annual payments of \$156,447 per year. The Town has assigned fund balance to cover these payments, and as of June 30, 2025, the amount assigned for this purpose is three years of payments totaling \$469,341.

As noted above, the State conducts an annual sales ratio study to determine the ratio of each municipality's assessed property value to market value, generating the Town's local certified ratio. With the significant changes in the real estate market over the past two years, the Town was aware that the 2023 sales study would yield an assessment to market ratio below 70% for FY 2025. Beginning in the fall of 2023, the Town Council held a series of public forums on the assessment process and the requirement for fair and equitable valuations for all properties. With the adoption of the 2024-25 budget, the Council approved funding for a revaluation project to update assessed values effective April 1, 2025, for the 2025-26 property tax year. On September 2, 2025, taxes were committed on the updated assessed values, with a tax rate of \$13.22 per \$1,000, down from \$23.85 per \$1,000 the previous year.

For the fiscal year ended June 30, 2025, the unrestricted fund balance in the General Fund was \$28,829,355, with the unassigned portion of the unrestricted balance at \$22,445,401. The Town's policy for its general fund sets a target range for the unassigned fund balance between 16.67% and 25% of its GAAP revenues. The actual balance, at 22.31% of GAAP revenues, is within the target range. In accordance with the fund balance policy, amounts within the target range have been allocated for capital improvements, or other one-time expenditures, and amounts above the range may be used to offset taxes. See also "Capital Budget", herein.

### **Requests for Information**

This financial report is designed to provide a general overview of the Town of Brunswick's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for financial information should be addressed to the Town of Brunswick, Office of the Finance Director, 85 Union Street, Brunswick, ME 04011.

## BASIC FINANCIAL STATEMENTS



**TOWN OF BRUNSWICK, MAINE**  
**Statement of Net Position**  
**June 30, 2025**

	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 58,175,289	\$ 2,686,923	\$ 60,862,212
Receivables (net of allowance for uncollectibles):			
Accounts	1,639,964	139,852	1,779,816
Taxes receivable - current year	1,668,797	-	1,668,797
Taxes receivable - prior year	24,289	-	24,289
Tax liens	225,441	-	225,441
Intergovernmental	2,356,374	4,370,188	6,726,562
Lease receivable	675,645	-	675,645
Internal balances	(82,129)	82,129	-
Deposits	51,236	-	51,236
Inventories	85,609	170,524	256,133
Other	10,370	-	10,370
Permanently restricted assets:			
Cash and cash equivalents	3,984	-	3,984
Investments	884,956	-	884,956
Capital assets not being depreciated:			
Land	14,258,814	115,000	14,373,814
Construction in progress	4,382,671	-	4,382,671
Intangibles	200,000	10,000	210,000
Capital assets (net of accumulated depreciation):			
Buildings	59,617,790	8,113	59,625,903
Improvements other than buildings	4,311,516	44,887	4,356,403
Machinery and equipment	6,231,361	67,197	6,298,558
Vehicles	4,802,225	-	4,802,225
Intangibles	27,532	-	27,532
Infrastructure	23,814,911	85,548	23,900,459
Right-to-use assets	189,615	263,236	452,851
Subscription-based information technology assets	617,669	-	617,669
Total assets	<u>184,173,929</u>	<u>8,043,597</u>	<u>192,217,526</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows of resources related to pensions	6,011,342	-	6,011,342
Deferred outflows of resources related to other postemployment benefits	1,867,424	-	1,867,424
Total deferred outflows of resources	<u>7,878,766</u>	<u>-</u>	<u>7,878,766</u>
<b>LIABILITIES</b>			
Accounts payable and other current liabilities	9,546,626	12,513	9,559,139
Interest payable	299,402	-	299,402
Unearned revenues	386,363	-	386,363
Noncurrent liabilities:			
Due within one year	9,791,751	135,103	9,926,854
Due in more than one year	65,024,260	2,183,459	67,207,719
Total liabilities	<u>85,048,402</u>	<u>2,331,075</u>	<u>87,379,477</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows of resources related to pensions	1,359,569	-	1,359,569
Deferred inflows of resources related to other postemployment benefits	1,454,893	-	1,454,893
Deferred inflows of resources related to leases	655,847	-	655,847
Deferred inflows of resources related to landfill closure reimbursement	-	4,370,188	4,370,188
Total deferred inflows of resources	<u>3,470,309</u>	<u>4,370,188</u>	<u>7,840,497</u>
<b>NET POSITION</b>			
Net investment in capital assets	67,863,411	327,018	68,190,429
Restricted for:			
Education	9,109,200	-	9,109,200
Municipal	1,547,704	-	1,547,704
Tax increment financing	4,204,127	-	4,204,127
Restricted grants and special revenues	1,211,235	-	1,211,235
Development projects - impact fees	554,927	-	554,927
Permanent funds:			
Expendable	25,292	-	25,292
Nonexpendable	863,648	-	863,648
Unrestricted	18,154,440	1,015,316	19,169,756
Total net position	<u>\$ 103,533,984</u>	<u>\$ 1,342,334</u>	<u>\$ 104,876,318</u>

*See accompanying notes to financial statements.*

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Activities**  
**For the year ended June 30, 2025**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Primary government:							
Governmental activities:							
General government	\$ 10,883,395	\$ 1,457,345	\$ 1,155,373	\$ 115,474	\$ (8,155,203)	\$ -	\$ (8,155,203)
Public safety	15,648,139	2,214,729	383,157	-	(13,050,253)	-	(13,050,253)
Public works	12,332,440	77,277	242,705	605,826	(11,406,632)	-	(11,406,632)
Human services	1,047,196	66	771,675	-	(275,455)	-	(275,455)
Education	60,918,441	1,040,473	26,131,107	-	(33,746,861)	-	(33,746,861)
Recreation and culture	6,060,133	884,586	10,000	205,219	(4,960,328)	-	(4,960,328)
County tax	1,835,376	-	-	-	(1,835,376)	-	(1,835,376)
Unclassified	296,417	-	-	-	(296,417)	-	(296,417)
Interest on long-term debt	1,348,964	-	-	-	(1,348,964)	-	(1,348,964)
Total governmental activities	110,370,501	5,674,476	28,694,017	926,519	(75,075,489)	-	(75,075,489)
Business-type activities:							
Pay-per-bag Program	157,192	704,200	-	-	-	547,008	547,008
Mere Point Wastewater District	41,140	45,260	-	-	-	4,120	4,120
Train Station/ Visitors Center	168,851	57,250	-	-	-	(111,601)	(111,601)
Processing Facility	55,687	7,579	-	-	-	(48,108)	(48,108)
Total business-type activities	422,870	814,289	-	-	-	391,419	391,419
Total primary government	\$ 110,793,371	\$ 6,488,765	\$ 28,694,017	\$ 926,519	\$ (75,075,489)	\$ 391,419	\$ (74,684,070)
General revenues:							
Property taxes					67,047,177	-	67,047,177
Vehicle, watercraft and aircraft excise taxes					4,738,841	-	4,738,841
Grants and contributions not restricted to specific programs					6,563,714	256,357	6,820,071
Unrestricted investment earnings (loss)					2,360,126	76,957	2,437,083
Other					200,800	-	200,800
Transfers					(125,000)	125,000	-
Total general revenues and transfers					80,785,658	458,314	81,243,972
Changes in net position					5,710,169	849,733	6,559,902
Net position (deficit) - beginning (as previously reported)					103,395,431	492,601	103,888,032
Restatement for implementation of GASB 101					(5,571,616)	-	(5,571,616)
Net position (deficit) - beginning (as restated)					97,823,815	492,601	98,316,416
Net position - ending					\$ 103,533,984	\$ 1,342,334	\$ 104,876,318

*See accompanying notes to financial statements.*

**TOWN OF BRUNSWICK, MAINE**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2025**

	General Fund	Tax Increment Financing	Capital Improvement Projects	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 55,689,665	\$ -	\$ 94,918	\$ 2,394,690	\$ 58,179,273
Investments	-	-	-	884,956	884,956
Receivables (net of allowance for uncollectibles):					
Accounts	675,914	-	209,095	754,955	1,639,964
Taxes - current	1,668,797	-	-	-	1,668,797
Taxes - prior years	24,289	-	-	-	24,289
Tax liens	225,441	-	-	-	225,441
Intergovernmental	618,924	-	438,468	1,298,982	2,356,374
Lease receivable	675,645	-	-	-	675,645
Deposits	1,236	-	50,000	-	51,236
Inventory, at cost	35,983	-	-	49,626	85,609
Prepaid Items	10,370	-	-	-	10,370
Due from other funds	-	4,204,127	4,934,921	3,114,371	12,253,419
Advances to other funds	4,027,902	-	-	-	4,027,902
Total assets	<u>\$ 63,654,166</u>	<u>\$ 4,204,127</u>	<u>\$ 5,727,402</u>	<u>\$ 8,497,580</u>	<u>\$ 82,083,275</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 1,454,600	\$ -	\$ 1,228,832	\$ 615,549	\$ 3,298,981
Retainage payable	-	-	185,043	482,340	667,383
Accrued wages and benefits payable	5,104,516	-	-	50,305	5,154,821
Other liabilities	373,365	-	-	-	373,365
Unearned revenue	100	-	-	386,263	386,363
Due to other funds	12,558,839	-	-	-	12,558,839
Advances from other funds	-	-	3,969,942	-	3,969,942
Total liabilities	<u>19,491,420</u>	<u>-</u>	<u>5,383,817</u>	<u>1,534,457</u>	<u>26,409,694</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue - property taxes	687,632	-	-	-	687,632
Unavailable revenue - miscellaneous	320,240	-	-	728,703	1,048,943
Lease related	655,847	-	-	-	655,847
Total deferred inflows of resources	<u>1,663,719</u>	<u>-</u>	<u>-</u>	<u>728,703</u>	<u>2,392,422</u>
<b>FUND BALANCES (DEFICITS)</b>					
Nonspendable:					
Long-term loans and advances	4,027,902	-	-	-	4,027,902
Inventories and deposits	47,589	-	50,000	49,626	147,215
Permanent funds	-	-	-	863,648	863,648
Restricted:					
Education	8,056,847	-	-	1,002,727	9,059,574
Municipal purposes	1,547,704	-	-	-	1,547,704
Tax increment financing	-	4,204,127	-	-	4,204,127
Capital projects funds	-	-	-	557,526	557,526
Special revenue funds	-	-	-	1,211,235	1,211,235
Permanent funds	-	-	-	25,292	25,292
Committed:					
Capital projects funds	-	-	4,263,527	2,087,933	6,351,460
Special revenue funds	-	-	-	436,433	436,433
Assigned:					
General fund	6,373,584	-	-	-	6,373,584
Unassigned:					
General fund	22,445,401	-	-	-	22,445,401
Capital projects funds	-	-	(3,969,942)	-	(3,969,942)
Total fund balances (deficits)	<u>42,499,027</u>	<u>4,204,127</u>	<u>343,585</u>	<u>6,234,420</u>	<u>53,281,159</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 63,654,166</u>	<u>\$ 4,204,127</u>	<u>\$ 5,727,402</u>	<u>\$ 8,497,580</u>	

Amounts reported for governmental activities in the statement of net position are different because (see Note II.A., also):

Capital assets used in governmental activities are not financial resources and, therefore are not reported in the funds.	118,454,104
Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable in the funds.	1,736,575
Long-term liabilities, including bonds payable and net pension liability, are not due and payable in the current period and therefore are not reported in the funds.	(75,115,413)
The internal service fund is used by management to charge the cost of printing services to the funds.	
The assets and liabilities of the internal service fund are not included in the governmental funds.	113,255
Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds.	5,064,304
Net position of governmental activities (see Statement 1)	<u>\$ 103,533,984</u>

See accompanying notes to financial statements.



**TOWN OF BRUNSWICK, MAINE**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the year ended June 30, 2025**

	<u>General Fund</u>	<u>Tax Increment Financing</u>	<u>Capital Improvement Projects</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>					
Taxes	\$ 66,116,710	\$ 5,703,502	\$ -	\$ -	\$ 71,820,212
Licenses and permits	1,081,349	-	-	4,840	1,086,189
Intergovernmental	27,649,179	-	412,426	6,040,365	34,101,970
Investment income (loss)	-	-	-	90,224	90,224
Charges for services	2,849,616	-	-	1,521,619	4,371,235
Fines and penalties	58,784	-	-	-	58,784
Interest	2,222,030	-	3,321	71,148	2,296,499
Donations	25,000	-	209,095	1,609,723	1,843,818
Other	588,721	-	-	-	588,721
Total revenues	<u>100,591,389</u>	<u>5,703,502</u>	<u>624,842</u>	<u>9,337,919</u>	<u>116,257,652</u>
<b>EXPENDITURES</b>					
Current:					
General government	6,811,461	1,892,271	-	1,599,138	10,302,870
Public safety	14,163,541	-	-	202,833	14,366,374
Public works	6,359,513	-	-	8,429	6,367,942
Human services	402,814	-	-	643,004	1,045,818
Education	52,685,936	-	-	5,670,559	58,356,495
Recreation and culture	4,803,405	-	-	842,861	5,646,266
County tax	1,991,823	-	-	-	1,991,823
Unclassified	296,417	-	-	-	296,417
Debt service:					
Principal	3,267,644	-	-	-	3,267,644
Interest	1,503,872	-	-	-	1,503,872
Capital outlay	-	-	4,919,422	8,214,619	13,134,041
Total expenditures	<u>92,286,426</u>	<u>1,892,271</u>	<u>4,919,422</u>	<u>17,181,443</u>	<u>116,279,562</u>
Excess (deficiency) of revenues over (under) expenditures	<u>8,304,963</u>	<u>3,811,231</u>	<u>(4,294,580)</u>	<u>(7,843,524)</u>	<u>(21,910)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers from other funds	1,301,379	-	2,259,477	4,935,115	8,495,971
Transfers to other funds	(4,003,544)	(2,106,999)	(24,050)	(1,123,378)	(7,257,971)
Transfers to other funds - capital budget	(1,363,000)	-	-	-	(1,363,000)
Total other financing sources (uses)	<u>(4,065,165)</u>	<u>(2,106,999)</u>	<u>2,235,427</u>	<u>3,811,737</u>	<u>(125,000)</u>
Net changes in fund balances	4,239,798	1,704,232	(2,059,153)	(4,031,787)	(146,910)
Fund balances, beginning of year (as previously reported)	<u>38,259,229</u>	<u>2,499,895</u>	<u>-</u>	<u>12,668,945</u>	<u>53,428,069</u>
Restatement for major/nonmajor fund presentation	-	-	2,402,738	(2,402,738)	-
Fund balances, beginning of year (as restated)	<u>38,259,229</u>	<u>2,499,895</u>	<u>2,402,738</u>	<u>10,266,207</u>	<u>53,428,069</u>
Fund balances, end of year	<u>\$ 42,499,027</u>	<u>\$ 4,204,127</u>	<u>\$ 343,585</u>	<u>\$ 6,234,420</u>	<u>\$ 53,281,159</u>

*See accompanying notes to financial statements.*

**TOWN OF BRUNSWICK, MAINE**  
**Reconciliation of the Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances of Governmental Funds**  
**to the Statement of Activities**  
**For the year ended June 30, 2025**

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Net change in fund balances - total governmental funds (from Statement 4)                      \$                      (146,910)

Amounts reported for governmental activities in the statement of activities (Statement 2) are different because (see Note II.B., also):

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period. 3,982,624

The statement of activities reports losses arising from the disposal of existing capital assets. Losses on disposal of capital assets do not appear in the governmental funds. Thus, the change in net position differs from the change in fund balance. (329,898)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. (51,982)

The issuance of long-term debt and lease financing provide current financial resources to governmental funds, while the repayment of the debt and lease payments consume the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. 3,426,771

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. (1,179,161)

Internal service funds are used by management to charge the costs of photocopy service to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities. (691)

Governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense. 9,416

Change in net position of governmental activities (see Statement 2) \$                      5,710,169

*See accompanying notes to financial statements.*

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Revenues, Expenditures, and Changes in**  
**Fund Balance - Budget and Actual**  
**General Fund**  
**For the year ended June 30, 2025**

			<u>Original Budget</u>	<u>Additional Appropriation</u>		<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>	
<b>REVENUES (SOURCES)</b>									
Property Taxes			\$ 60,174,800	\$ -		\$ 60,174,800	\$ 60,748,229	\$ 573,429	
Non-property Taxes			4,565,500	-		4,565,500	5,368,481	802,981	
Licenses and Fees			580,602	-		580,602	1,081,349	500,747	
Intergovernmental			22,895,438	4,485,033		27,380,471	27,649,179	268,708	
Charges for Services			2,119,324	-		2,119,324	2,849,616	730,292	
Fines and Penalties			41,775	-		41,775	58,784	17,009	
Interest			1,500,000	-		1,500,000	2,222,030	722,030	
Donations and Contributions			25,000	-		25,000	25,000	-	
Unclassified			283,860	-		283,860	588,721	304,861	
<b>TOTAL REVENUES</b>			<u>92,186,299</u>	<u>4,485,033</u>		<u>96,671,332</u>	<u>100,591,389</u>	<u>3,920,057</u>	
	<u>Adopted Budget</u>	<u>2024 Encumbered Balances</u>	<u>Original Budget</u>	<u>Additional Appropriation</u>	<u>Adjustments</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>	<u>2025 Encumbered Balances</u>
<b>EXPENDITURES</b>									
General government:	\$ 7,214,203	\$ 37,382	\$ 7,251,585	\$ -	\$ 190,000	\$ 7,441,585	\$ 6,811,461	\$ 630,124	\$ 223,015
Public Safety	14,556,811	11,319	14,568,130	-	250,000	14,818,130	14,163,541	654,589	19,532
Public Works	6,718,419	71,250	6,789,669	-	(30,000)	6,759,669	6,359,513	400,156	18,645
Human Services	574,309	-	574,309	-	(120,000)	454,309	402,814	51,495	-
Education	54,823,940	-	54,823,940	4,485,033	(2,939,919)	56,369,054	52,685,936	3,683,118	-
Recreation & Culture	4,809,452	175,873	4,985,325	-	265,000	5,250,325	4,803,405	446,920	69,564
County Tax	1,991,823	-	1,991,823	-	-	1,991,823	1,991,823	-	-
Unclassified	983,300	-	983,300	-	(559,500)	423,800	296,417	127,383	-
Debt Service	1,831,597	-	1,831,597	-	2,939,919	4,771,516	4,771,516	-	-
<b>TOTAL EXPENDITURES</b>	<u>93,503,854</u>	<u>295,824</u>	<u>93,799,678</u>	<u>4,485,033</u>	<u>(4,500)</u>	<u>98,280,211</u>	<u>92,286,426</u>	<u>5,993,785</u>	<u>330,756</u>
Excess (deficiency) of revenues over (under) expenditures	(1,317,555)	(295,824)	(1,613,379)	-	4,500	(1,608,879)	8,304,963	9,913,842	-
<b>OTHER FINANCING SOURCES (USES)</b>									
Transfers from other funds	1,347,599	-	1,347,599	-	-	1,347,599	1,301,379	(46,220)	-
Transfers to other funds	(3,999,044)	-	(3,999,044)	(1,363,000)	(4,500)	(5,366,544)	(5,366,544)	-	-
Total other financing sources (uses)	<u>(2,651,445)</u>	<u>-</u>	<u>(2,651,445)</u>	<u>(1,363,000)</u>	<u>(4,500)</u>	<u>(4,018,945)</u>	<u>(4,065,165)</u>	<u>(46,220)</u>	<u>-</u>
Net changes in fund balances	<u>\$ (3,969,000)</u>	<u>\$ (295,824)</u>	<u>\$ (4,264,824)</u>	<u>\$ (1,363,000)</u>	<u>\$ -</u>	<u>\$ (5,627,824)</u>	<u>\$ 4,239,798</u>	<u>\$ 9,867,622</u>	<u>\$ -</u>
Fund balance, beginning of year							38,259,229		
Fund balance, end of year							<u>\$ 42,499,027</u>		

*See accompanying notes to financial statements.*

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Net Position**  
**Proprietary Funds**  
**June 30, 2025**

	<b>Business-type Activities - Enterprise Funds</b>				<b>Governmental Activities</b>
	<b><u>Solid Waste Facilities</u></b>	<b><u>Pay-Per-Bag Program</u></b>	<b><u>Nonmajor Funds</u></b>	<b><u>Totals</u></b>	<b><u>Internal Service Fund Printing Services</u></b>
<b>ASSETS</b>					
Current assets:					
Cash and cash equivalents	\$ 1,008,013	\$ 1,546,505	\$ 132,405	\$ 2,686,923	\$ -
Receivables:					
Accounts	-	128,400	11,452	139,852	-
Intergovernmental	4,370,188	-	-	4,370,188	-
Inventory	-	170,524	-	170,524	-
Due from other funds	-	138,108	1,981	140,089	115,871
Total current assets	<u>5,378,201</u>	<u>1,983,537</u>	<u>145,838</u>	<u>7,507,576</u>	<u>115,871</u>
Capital assets:					
Land	72,750	-	42,250	115,000	-
Intangibles	-	-	10,000	10,000	-
Buildings	-	-	11,500	11,500	-
Improvements other than buildings	-	-	131,038	131,038	-
Machinery and equipment	-	-	175,197	175,197	-
Infrastructure	-	-	766,550	766,550	115,730
Right-to-use leased assets	-	-	292,485	292,485	-
Less accumulated depreciation	-	-	(907,789)	(907,789)	(89,239)
Net capital assets	<u>72,750</u>	<u>-</u>	<u>521,231</u>	<u>593,981</u>	<u>26,491</u>
Total assets	<u>5,450,951</u>	<u>1,983,537</u>	<u>667,069</u>	<u>8,101,557</u>	<u>142,362</u>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable	2,420	-	9,604	12,024	2,616
Accrual of payroll	-	-	489	489	-
Advance from other funds	-	-	57,960	57,960	-
Total current liabilities	<u>2,420</u>	<u>-</u>	<u>68,053</u>	<u>70,473</u>	<u>2,616</u>
Noncurrent liabilities:					
Landfill postclosure	2,051,599	-	-	2,051,599	-
Lease liability - short term	-	-	53,103	53,103	-
Lease liability - long term	-	-	213,860	213,860	-
Total noncurrent liabilities	<u>2,051,599</u>	<u>-</u>	<u>266,963</u>	<u>2,318,562</u>	<u>-</u>
Total liabilities	<u>2,054,019</u>	<u>-</u>	<u>335,016</u>	<u>2,389,035</u>	<u>2,616</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred landfill closure cost reimbursement	<u>4,370,188</u>	<u>-</u>	<u>-</u>	<u>4,370,188</u>	<u>-</u>
Total deferred inflows of resources	<u>4,370,188</u>	<u>-</u>	<u>-</u>	<u>4,370,188</u>	<u>-</u>
<b>NET POSITION (DEFICIT)</b>					
Net investment in capital assets	72,750	-	254,268	327,018	26,491
Unrestricted (deficit)	<u>(1,046,006)</u>	<u>1,983,537</u>	<u>77,785</u>	<u>1,015,316</u>	<u>113,255</u>
Total net position (deficit)	<u>\$ (973,256)</u>	<u>\$ 1,983,537</u>	<u>\$ 332,053</u>	<u>\$ 1,342,334</u>	<u>\$ 139,746</u>

*See accompanying notes to financial statements.*

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Proprietary Funds**  
**For the year ended June 30, 2025**

	<b>Business-type Activities - Enterprise Funds</b>				<b>Governmental Activities</b>
	<b><u>Solid Waste Facilities</u></b>	<b><u>Pay-Per-Bag Program</u></b>	<b><u>Nonmajor Funds</u></b>	<b><u>Totals</u></b>	<b><u>Internal Service Fund Printing Services</u></b>
<b>OPERATING REVENUES</b>					
Charges for services:					
Permits	\$ -	\$ -	\$ 3,230	\$ 3,230	\$ -
Bag purchases	-	704,200	-	704,200	-
Service fees	-	-	45,260	45,260	-
Rent	-	-	11,885	11,885	-
Parking meter fees	-	-	12,068	12,068	-
Charging station fees	-	-	1,297	1,297	-
Printing services	-	-	-	-	31,346
Processing fees	-	-	4,349	4,349	-
Donations	-	-	32,000	32,000	-
Total operating revenues	-	704,200	110,089	814,289	31,346
<b>OPERATING EXPENSES</b>					
Personnel services	-	-	19,987	19,987	-
Contractual services	-	-	155,339	155,339	15,624
Materials and supplies	-	157,192	2,910	160,102	10,157
Depreciation/amortization	-	-	82,988	82,988	6,747
Total operating expenses	-	157,192	261,224	418,416	32,528
Operating income (loss)	-	547,008	(151,135)	395,873	(1,182)
<b>NONOPERATING REVENUES (EXPENSES)</b>					
Interest income	32,412	38,605	5,940	76,957	-
Interest expense	-	-	(4,454)	(4,454)	-
State reimbursement of closure costs	256,357	-	-	256,357	-
Total nonoperating revenues (expenses)	288,769	38,605	1,486	328,860	-
Income (loss) before transfers and special items	288,769	585,613	(149,649)	724,733	(1,182)
Transfers in/(out)	-	-	125,000	125,000	-
Change in net position (deficit)	288,769	585,613	(24,649)	849,733	(1,182)
Net position (deficit), beginning of year	(1,262,025)	1,397,924	356,702	492,601	140,928
Net position (deficit), end of year	\$ (973,256)	\$ 1,983,537	\$ 332,053	\$ 1,342,334	\$ 139,746

*See accompanying notes to financial statements.*

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the year ended June 30, 2025**

	Business-type Activities - Enterprise Funds				Governmental Activities
	<u>Solid Waste Facilities</u>	<u>Pay-Per-Bag Program</u>	<u>Nonmajor Funds</u>	<u>Totals</u>	<u>Internal Service Fund - Printing</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Receipts from customers and users	\$ -	\$ 768,200	\$ 77,262	\$ 845,462	\$ 31,346
Receipts from state grant	-	-	32,000	32,000	-
Payments to employees	-	-	(19,937)	(19,937)	-
Payments to suppliers for goods and services	-	(163,574)	(155,226)	(318,800)	(23,829)
Net cash provided (used) by operating activities	-	604,626	(65,901)	538,725	7,517
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>					
Transfer from/(to) other funds	-	-	125,000	125,000	-
Payments for landfill post-closure costs	(175,858)	-	-	(175,858)	-
Increase (decrease) in due to other funds	-	(138,108)	(24,461)	(162,569)	(1,261)
Cash provided (used) by noncapital financing activities	(175,858)	(138,108)	100,539	(213,427)	(1,261)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
State reimbursement for landfill closure	256,357	-	-	256,357	-
Acquisition of capital assets	-	-	(20,232)	(20,232)	(6,256)
Principal paid on lease liability	-	-	(51,265)	(51,265)	-
Interest paid on lease liability	-	-	(4,455)	(4,455)	-
Cash provided (used) by capital and related financing activities	256,357	-	(75,952)	180,405	(6,256)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>					
Interest on investments	32,412	38,605	5,940	76,957	-
Cash provided by investing activities	32,412	38,605	5,940	76,957	-
Net increase (decrease) in cash	112,911	505,123	(35,374)	582,660	-
Cash, beginning of year	895,102	1,041,382	167,779	2,104,263	-
Cash, end of year	\$ 1,008,013	\$ 1,546,505	\$ 132,405	\$ 2,686,923	\$ -
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>					
Operating income (loss)	\$ -	\$ 547,008	\$ (151,135)	\$ 395,873	\$ (1,182)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation/amortization	-	-	82,988	82,988	6,747
(Increase) decrease in accounts receivable	-	64,000	(827)	63,173	-
(Increase) decrease in inventory	-	1,963	-	1,963	-
Increase (decrease) in accounts payable	-	-	3,023	3,023	1,952
Increase (decrease) in accrued payroll	-	-	50	50	-
Increase (decrease) in other liabilities	-	(8,345)	-	(8,345)	-
Total adjustments	-	57,618	85,234	142,852	8,699
Net cash provided (used) by operating activities	\$ -	\$ 604,626	\$ (65,901)	\$ 538,725	\$ 7,517

*See accompanying notes to financial statements.*

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Net Position**  
**Fiduciary Funds**  
**June 30, 2025**

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	<b>Private- purpose Trust Funds</b>
	<u>                    </u>
<b>ASSETS</b>	
Cash and cash equivalents	\$       14,417
Investments	578,951
Due from other funds	<u>49,460</u>
Total assets	<u>642,828</u>
 <b>LIABILITIES</b>	
Accounts payable	<u>-</u>
Total liabilities	<u>-</u>
 <b>NET POSITION</b>	
Net position held in trust for other purposes	<u>\$       642,828</u>

*See accompanying notes to financial statements.*

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Changes in Net Position**  
**Fiduciary Funds**  
**For the year ended June 30, 2025**

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	<b>Private- purpose Trust Funds</b>
<b>ADDITIONS</b>	
Contributions	\$ 16,000
Investment earnings:	
Interest and dividends	17,689
Net increase (decrease) in the fair value of investments	<u>39,383</u>
Total investment earnings (loss)	57,072
Less investment expense	<u>(5,529)</u>
Total additions	<u>67,543</u>
<b>DEDUCTIONS</b>	
Payment to beneficiaries	<u>29,077</u>
Total deductions	<u>29,077</u>
Change in net position	38,466
Net position - beginning	<u>604,362</u>
Net position - ending	<u>\$ 642,828</u>

*See accompanying notes to financial statements.*



## **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **A. Reporting Entity**

The Town of Brunswick is a municipal corporation (Town or primary government) governed by an elected nine-member council (Town Council). The accompanying financial statements present information for the primary government.

#### *Related Organizations*

The Town of Brunswick appoints a voting majority of the governing boards of each of the entities described below. However, the Town of Brunswick is not financially accountable for these organizations and therefore they are not component units under Statements 14, 39, and 61 of the Governmental Accounting Standards Board.

The Brunswick Housing Authority was established in 1965 pursuant to Maine law. It is managed by five commissioners appointed by the Brunswick Town Council.

The Brunswick Sewer District was established by the State of Maine in 1947 as a quasi-municipal corporation for the purpose of providing and maintaining, within the territorial limits of the District, a sewer system for the collection, treatment, and disposal of sewage. The District is managed by a five-member board of trustees appointed by the Brunswick Town Council.

The Brunswick-Topsham Water District was established by the State of Maine in 1903 as a body politic and corporate for the purpose of supplying the inhabitants of the District and said municipalities with pure water for domestic and municipal purposes. The affairs of the District are managed by a six-member board of trustees, four chosen by the Brunswick Town Council and two chosen by the Topsham municipal officers.

### **B. Government-wide Financial Statements**

The government-wide financial statements include the statement of net position and the statement of activities. They report information on all of the non-fiduciary activities of the Town of Brunswick. While government-wide and fund financial statements are presented separately, they are interrelated. The governmental activities column of the government wide statements incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the Town's enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. However, data from the fiduciary funds is not incorporated in the government-wide financial statements.

Generally, the effect of interfund activity has been eliminated from the government-wide financial statements, with the exception of the subsidy transfer from governmental funds to the train station/visitors center proprietary fund.

### **C. Fund Financial Statements**

The fund financial statements provide information about the Town's funds, including its fiduciary funds and, if the Town had any, blended component units. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each individually displayed in a separate column in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

#### **1. Major governmental funds**

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The *Tax Increment Financing Fund* accounts for resources accumulated and payments made for the Tax Increment Financing Districts established by the Town.

The *Capital Improvement Projects Fund* accounts for capital projects that are supported by appropriations and/or advances from the General Fund or donations from private or public sources.

2. Major proprietary funds

The Town reports the following major enterprise funds:

The *Solid Waste Facilities Fund* accounts for the activities at the various solid waste disposal facilities throughout the Town.

The *Pay-Per-Bag Program Fund* accounts for the purchase and sale of Town trash bags.

3. Other fund types

In addition to the major funds described above, the Town reports the following fund types:

*Governmental Funds.* As well as the General Fund, which is always a major fund, the Capital Improvement Projects Fund which is a major fund, and the Tax Increment Financing Fund, which the Town has chosen to report as a major fund, the Town reports three additional fund types in this category.

The *special revenue funds* account for revenue sources that are legally restricted or committed to expenditure for specific purposes (not including permanent funds or major capital projects). The Town reports three nonmajor special revenue funds.

The *capital projects funds* account for the acquisition of capital assets or construction of major capital projects not financed by the Town's major capital improvement funds, proprietary funds or permanent funds. The Town reports five nonmajor capital project funds.

The *permanent funds* account for resources where principal is legally restricted by a formal trust agreement and only earnings may be used for purposes that benefit the Town or its citizenry. The Town reports seven nonmajor permanent funds.

*Proprietary Funds.* These funds can be classified into two fund types:

*Enterprise funds* account for those operations that are financed and operated in a manner similar to private business or where management has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability. The Town's enterprise funds consist of the activities of the Solid Waste Facilities, the Pay-per-bag Program, the Mere Point Wastewater District, the Train Station, and the Processing Facility.

*Internal service funds* are used to account for those operations which provide benefits to other funds, departments, or agencies of the primary government and its component unit. The Town's internal service fund accounts for printing services provided to departments on a cost reimbursement basis.

*Fiduciary Funds* account for assets held by the Town in a trustee capacity. As such, fiduciary funds are not reported in the government-wide statements. The Town's fiduciary funds include the following:

*Private-purpose trust funds* are used to report all trust arrangements, other than those properly reported in pension trust funds or investment trust funds, under which principal and income benefit individuals,

private organizations, or other governments. These include Scholarship and Education Funds, Public Library Funds, a Village Improvement Fund and a Recreation Fund.

4. Inter-fund activity

During the course of operations, the Town has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

**D. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

1. Government wide financial statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

2. Governmental funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, charges for service, licenses, and interest on notes receivable associated with the current fiscal period are all considered to be susceptible to accrual and accordingly have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility

requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available when cash is received.

In accordance with Governmental Accounting Standards Board Statement No. 24, *Accounting and Reporting for Certain Grants and Other Financial Assistance*, payments the State of Maine makes to the Maine Public Employee Retirement System on behalf of teachers and certain other school department employees are reflected as both revenues and expenditures in the General Fund.

3. Proprietary funds and private-purpose trust funds

The Town's proprietary and private-purpose trust funds are reported using the economic resources measurement focus and the accrual basis of accounting.

**E. Budgetary Information**

1. Budgetary basis of accounting

An annual budget of the general fund is adopted on a basis consistent with generally accepted accounting principles (GAAP). The capital project funds are appropriated on a project-length basis. Other special revenue funds and permanent funds do not have appropriated budgets since other means control the use of these resources (e.g., grant awards and endowment requirements) and sometimes span a period of more than one year.

2. Legal level of budgetary control

The general fund budget is legally adopted by the Town Council through the passage of an appropriation resolution. By state law, that portion appropriated for educational purposes must be validated through a referendum vote. The Town charter states that the Town Manager may at any time transfer any unencumbered appropriation balance, or portion thereof, between general classifications of expenditures within a functional classification. Accordingly, the legal level of budgetary control is by function. The appropriated budget for the General Fund is prepared by department, or activity. This has been interpreted to be equivalent to the charter language of office, department, or agency within each function, and the appropriation resolution is by function. The Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund (Statement 6) reports at the legal level of control. Town Council authorization is required when expenditures exceed appropriations.

All appropriations of the General Fund lapse at the end of the fiscal year to the extent that they have not been expended or lawfully encumbered. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as an assignment of fund balance and do not constitute expenditures or liabilities. The encumbrances are re-appropriated and honored during the subsequent year.

3. Final budget amounts

The amounts reported as "Final Budget" on the Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual, for the General Fund, include the adopted budget as well as prior-year encumbrances, additional appropriations, and adjustments.

**F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balances**

1. Cash, cash equivalents and investments

The Town's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition and readily convertible to cash.

The Town has established a formal investment policy, updated most recently in September, 2021, that governs the investment of all funds other than its permanent funds, private-purpose trust funds, and agency funds. Pursuant to its investment policy and applicable Maine law (Title 30-A, Section 5706, and 5711-5719 of the Maine Revised Statutes, as amended) all investments of the Town must be made with the judgment and care that persons of prudence, discretion and intelligence, under circumstances then prevailing, exercise in the management of their own affairs, not for speculation but for investment, considering (i) safety of principal, and to mitigate credit risk and interest rate risk, (ii) maintenance of sufficient liquidity to meet all operating and cash requirements that may be reasonably anticipated, and (iii) objective of attaining a market rate of return, taking into account the investment risk constraints of safety and liquidity needs. Under its policy, the Town's investment practice is to invest its operating funds in short-term investments. The Town is not invested in any obligations typically referred to as derivatives.

## 2. Receivables and payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "advances to/from other funds". All other outstanding balances between funds are reported as "due to/from other funds".

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in the General Fund to indicate that they are not expendable financial resources and are therefore not available for appropriation.

## 3. Inventories and prepaid items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

## 4. Capital assets

Capital assets, which include property, equipment, intangibles, right-to-use assets and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Acquired assets (other than right-to-use leased assets, which are discussed in note I.F.11 below), are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation, using the price that would be paid to acquire an asset with equivalent service potential. Intangible assets follow the same capitalization policies as tangible assets. All infrastructure, regardless of acquisition date, has been reported. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Land, construction in progress, and intangible assets such as conservation easements are not depreciated. Property, equipment, intangibles and infrastructure of the Town is depreciated using the straight-line method over the assets' estimated useful lives ranging from 3 to 50 years.

<u>Assets</u>	<u>Years</u>
Buildings	45-50
Improvements other than buildings	5-20
Machinery and equipment	5-20
Vehicles	5-20
Intangibles	5-20
Infrastructure	20-50
Right-to-use leased assets	3-20
Subscription-based information technology assets (SBITAs)	3-10

#### 5. Deferred outflows/inflows of resources

In addition to assets, the statement of net position includes a section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until that time. In the statement of net position, the Town reports two items in deferred outflows.

*Deferred outflows of resources related to pensions and other postemployment benefits (OPEB).* Related to the net pension and OPEB liabilities, these items include the Town's contributions subsequent to the measurement date, which will be recognized as a reduction of the liabilities in the subsequent year. Deferred outflows also account for changes in assumptions, differences between expected and actual experience, and changes in proportion and differences between Town contributions and proportionate share of contributions, which are deferred and amortized over the average expected remaining service lives of active and inactive members in the plan. Also included is the net difference between projected and actual earnings on plan investments, which is deferred and amortized over a five-year period.

In addition to liabilities, the statement of net position and the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports the following items in deferred inflows.

*Deferred inflows of resources related to pensions and other postemployment benefits (OPEB).* Appearing in just the statement of net position, these items are related to the net pension and OPEB liabilities, and include the changes in assumptions, differences between expected and actual experience, changes in proportion and differences between Town contributions and proportionate share of contributions, which is deferred and amortized over the average expected remaining service lives of active and inactive members in the plan. Also included is the net difference between projected and actual earnings on plan investments, which is deferred and amortized over a five-year period.

*Deferred inflows of resources related to leases.* Appearing in both the statement of net position and the governmental funds balance sheet, this item is related to leases in which the Town is lessor, and reflects the value of the lease receivable plus payments that relate to future periods.

*Deferred inflows of resources related to landfill closure reimbursement.* Reported in proprietary funds and the statement of net position for business-type activities, this item reflects anticipated reimbursements of landfill closure costs which will be received in future periods and so will be recognized as an inflow of resources (revenue) at that time.

*Deferred inflows of resources related to unavailable revenue.* The Town has one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting as a deferred inflow of resources. The item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from three sources: property taxes, ambulance user fees and National Opioid Settlement funds. These amounts are deferred and recognized as an inflow of resources (revenue) in the period that the amounts become available.

For purposes of measuring the liabilities, deferred outflows of resources, deferred inflows of resources and expenses related to pension and OPEB, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the Maine Public Employees Retirement System's Consolidated Plan for Participating Local Districts (PLD Plan) and State Employee and Teacher Plan (SET Plan), Maine Municipal Health Trust and the Maine Education Association Benefits Trust's Retiree Health Plan, have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

6. Net position

Net position represents assets and deferred outflows of resources, less liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the Town, or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net investment in capital assets consists of capital assets, including right-to-use assets and subscription-based information technology assets (SBITAs), net of accumulated depreciation and amortization, reduced by the outstanding balances of bonds payable, bond premiums, leases and subscriptions payable, and adding back unspent bond proceeds. As of June 30, 2025, the Town's net investment in capital assets was calculated as follows:

	<u>Governmental activities</u>	<u>Business-type activities</u>
Capital assets	\$ 214,825,895	\$ 1,501,770
Accumulated depreciation	(96,371,791)	(907,789)
Bonds payable and premiums	(47,634,795)	-
Unexpended bond proceeds	94,918	-
Capital projects accounts payable	(1,743,889)	-
Capital projects retainage payable	(667,383)	-
Lease liabilities	(186,106)	(266,963)
Subscription liabilities	(453,438)	-
Net investment in capital assets	<u>\$ 67,863,411</u>	<u>\$ 327,018</u>

7. Fund balances

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The Town itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance). In the fund financial statements, governmental fund balance is presented in five possible categories:

*Nonspendable* – resources which cannot be spent because they are either a) not in spendable form; or b) legally or contractually required to be maintained intact.

*Restricted* – resources with constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

*Committed* – resources which are subject to limitations the Town imposes upon itself at its highest level of decision-making, and that remain binding unless removed in the same manner. The Town Council is the highest level of decision-making authority, and can commit fund balance by ordinance.

*Assigned* – resources neither restricted nor committed for which the Town has a stated intended use as established by the Town Council or a body or official to which the Town Council has delegated the authority to assign amounts for specific purposes. The Town Council has a fund balance policy that requires certain items to be classified as assigned. Further, the policy gives discretion to the Town Manager and Finance Director to make assignments as they deem appropriate in their professional judgment.

*Unassigned* – resources which cannot be properly classified in one of the other four categories. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

#### 8. Net position flow assumptions

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### 9. Fund balance flow assumptions

Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 10. Fund balance policy

The Town has an adopted Fund Balance Policy for the General Fund. This policy lists the criteria to be used in evaluating fund balance requirements and establishes a target range for the unassigned category of fund balance. In addition, the policy establishes a process for reaching and maintaining the targeted range of unassigned fund balance, and the priority for the use of amounts within and above the target range.

#### 11. Leases

*Lessee:* The Town of Brunswick is a lessee in several facility leases. The Town recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The Town recognizes lease liabilities with an initial, individual value of \$5,000 or more. At the commencement of a lease, the Town initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the Town determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments. When possible, the Town uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Town generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Town is reasonably certain to exercise. The Town monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

*Lessor:* The Town is a lessor for a noncancellable lease of parking spaces, and a five-year lease for a portion of the third floor of Town Hall. The Town recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements. At the commencement of a lease, the Town initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of



lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the Town determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts. The Town uses its estimated incremental borrowing rate as the discount rate for leases. The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee. The Town monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

#### 12. Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### 13. Use of estimates

Preparation of the Town's financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent items at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### 14. New pronouncements and adjustments

For the fiscal year ended June 30, 2025, the Town has implemented Government Accounting Standards Board (GASB) *Statement No. 101 – Compensated Absences*. Previously, the Town reported a liability for all accumulated vacation and compensatory leave in the government-wide financial statements. However, sick leave was valued based on the vesting method, and only included the amount of sick leave that was expected to become eligible for payout at termination. With GASB 101, the Town has recalculated the liability for sick leave to also include the value of a certain amount to be paid during employment. The Town has adjusted the liability in the government-wide statements as of June 30, 2024, reducing the beginning net position by \$5,571,616.

<u>June 30, 2024</u>		<u>Governmental Activities</u>
Net position/fund balance, as previously reported	\$	103,395,431
Compensated absences liability, as previously reported		1,742,772
Compensated absences liability, as restated		<u>(7,314,388)</u>
Net position/fund balance, as restated	\$	97,823,815

For the fiscal year ended June 30, 2025, the Town has implemented Government Accounting Standards Board (GASB) *Statement No. 104 – Disclosure of Certain Capital Assets*. The Town has reported right-to-use leased assets by major class of underlying asset, and subscription assets in accordance with

GASB Statement 96 – Subscription-Based IT Arrangements. Implementation of GASB 104 did not require restatement of balances.

## **G. Revenues and Expenditures/Expenses**

### **1. Program revenues**

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions. All taxes, including those dedicated for specific purposes, are reported as general revenues.

### **2. Property taxes**

Property taxes are typically committed on or around September 1<sup>st</sup> of each year, on the assessed value listed as of the previous April 1<sup>st</sup>. Real property taxes are due in two installments, on or near October 15<sup>th</sup> and April 15<sup>th</sup>. Personal property taxes are due in one installment on or near October 15<sup>th</sup>. Taxes unpaid by the due date are assessed interest. Tax liens are placed on real property of delinquent tax accounts within eight to twelve months following the date taxes are committed for collection.

### **3. Compensated absences**

Under the terms of personnel policies and union contracts, vacation and sick leave (compensated absences) are granted in varying amounts according to length of service. Certain employees also earn compensatory time. A liability for vested or accumulated vacation, sick and compensatory leave is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. All accumulated leave is accrued when incurred in the government-wide financial statements. Sick leave is valued based on the vesting method that calculates the amount of sick leave that is expected to become eligible for payout at termination, plus an estimate of value for sick leave expected to be used.

### **4. Proprietary funds operating and non-operating revenues and expenses**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's enterprise funds and internal service fund are charges for services to customers. Operating expenses for the enterprise funds and the internal service fund include the cost of personnel, contractual services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## **II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

### **A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains, “capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.” The details of this \$118,454,104 difference are as follows:

Capital assets	\$ 214,825,895
Accumulated depreciation	<u>(96,371,791)</u>
Net adjustment to increase fund balance - total governmental funds	
to arrive at net position - governmental activities	\$ 118,454,104

Another element of that reconciliation explains, "other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable in the funds." The details of this \$1,736,575 difference are as follows:

Deferred inflows - unavailable revenue - property tax	\$ 687,632
Deferred inflows - unavailable revenue - miscellaneous	<u>1,048,943</u>
Net adjustment to increase fund balance - total governmental funds	
to arrive at net position - governmental activities	\$ 1,736,575

Another element of that reconciliation explains, "long-term liabilities, including bonds payable and net pension liability, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$(75,115,413) difference are as follows:

Bonds payable and notes from direct borrowings	\$ (45,234,873)
Premium on bonds (to be amortized as interest expense)	(2,399,922)
Accrued interest	(299,402)
Lease liabilities	(186,106)
Subscription-based IT agreement liabilities	(453,438)
County tax obligation	(469,343)
Compensated absences	(7,699,700)
Other postemployment benefits	(10,006,304)
Net pension liability	<u>(8,366,325)</u>
Net adjustment to decrease fund balance - total governmental funds	
to arrive at net position - governmental activities	\$ (75,115,413)

Another element of that reconciliation explains, "the internal service fund is used by management to charge the costs of printing services to the funds. The assets and liabilities of the internal service fund are not included in the governmental funds." The details of this \$113,255 difference are as follows:

Net position of the internal service fund	\$ 139,746
Less: Capital assets net of accumulated depreciation	<u>(26,491)</u>
Net adjustment to increase fund balance - total governmental funds	
to arrive at net position - governmental activities	\$ 113,255

Another element of that reconciliation explains, "deferred outflows and inflows of resources related to pensions and other postemployment benefits are applicable to future periods and, therefore, are not reported in the funds." The details of this \$5,064,304 difference are as follows:

Deferred outflows of resources related to pensions	\$ 6,011,342
Deferred outflows of resources related to other postemployment benefits	1,867,424
Deferred inflows of resources related to pensions	(1,359,569)
Deferred inflows of resources related to other postemployment benefits	<u>(1,454,893)</u>
Net adjustment to increase fund balance - total governmental funds	
to arrive at net position - governmental activities	\$ 5,064,304

**B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position – governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains, "governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense." The details of this \$3,982,624 difference are as follows:

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Capital outlay	\$ 11,213,710
Depreciation expense	<u>(7,231,086)</u>
Net adjustment to increase net changes in fund balances - total governmental funds to arrive at changes in net position of governmental activities	\$ 3,982,624

Another element of that reconciliation states, "losses arising from the disposal of existing capital assets are reported in the statement of activities but do not appear in the governmental funds." The details of this \$(329,898) difference are as follows:

Cost of disposed capital assets	\$ (2,074,181)
Less construction in progress	106,812
Accumulated depreciation on disposed capital assets	<u>1,637,471</u>
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net position of governmental activities	\$ (329,898)

Another element of that reconciliation states, "revenues in the statement of activities that do not provide current resources are not reported as revenues in the funds." The details of this \$(51,982) difference are as follows:

Property taxes	\$ (34,195)
Charges for services	(11,076)
National opioid settlement	<u>(6,711)</u>
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net position of governmental activities	\$ (51,982)

Another element of that reconciliation states, "the issuance of long-term debt and lease financing provide current financial resources to governmental funds, while the repayment of debt and lease payments consume the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items." The details of this \$3,426,771 difference are as follows:

County tax obligation repayment	\$ 156,447
Principal repayments: General obligation debt and notes from direct borrowings	<u>3,270,324</u>
Net adjustment to increase net changes in fund balances - total governmental funds to arrive at changes in net position in governmental activities	\$ 3,426,771

Another element of that reconciliation states, "some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this \$(1,179,161) difference are as follows:

Compensated absences	\$ (385,312)
Other post employment benefits with related deferred inflows and outflows of resources	(368,051)
Accrued interest	26,857
Amortization of premium on refunding and general obligation bonds	125,372
Lease expense	(124,589)
Subscription expense	<u>(453,438)</u>
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net position of governmental activities	\$ (1,179,161)

Another element of that reconciliation states, "internal service funds are used by management to charge the costs of printing services to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities." The details of this \$(691) difference are as follows:

Change in net position of the internal service funds	\$	(1,182)
Plus: depreciation on capital assets		6,747
Less: acquisition of capital assets		<u>(6,256)</u>
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net position of governmental activities	\$	(691)

Another element of that reconciliation states, "governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense." The details of this \$9,416 difference are as follows:

Net pension liability with related deferred inflows and outflows of resources	\$	<u>9,416</u>
Net adjustment to increase net changes in fund balance - total governmental funds to arrive at changes in net position of governmental activities	\$	9,416

### **III. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

#### **A. Budgetary Control**

The accounting system is employed as a budgetary management control device to monitor the individual departments. Encumbrance accounting is employed in the governmental funds.

#### **B. Budgetary Use of Fund Balance**

The Town utilizes fund balance as a source of funds for the General Fund budget. For the year ended June 30, 2025, the Town budgeted and utilized the following amounts:

	2024-25 General Fund Budget effective as of July 1, 2024				
	<u>Adopted Budget</u>	<u>Encumbered Balances</u>	<u>Original Budget</u>	<u>Additional Appropriations</u>	<u>Final Budget</u>
Restricted fund balance:					
Educational purposes	\$ 2,494,000	\$ -	\$ 2,494,000	\$ -	\$ 2,494,000
Municipal purposes	400,000	-	400,000	-	400,000
Assigned fund balance:					
Municipal purposes	1,075,000	-	1,075,000	-	1,075,000
Unassigned fund balance	-	-	-	1,363,000	1,363,000
Encumbrances	<u>-</u>	<u>295,824</u>	<u>295,824</u>	<u>-</u>	<u>295,824</u>
Total utilization of fund balance	\$ 3,969,000	\$ 295,824	\$ 4,264,824	\$ 1,363,000	\$ 5,627,824

#### **C. Additional Appropriations**

The payments the State of Maine makes to the Maine Public Employees Retirement System (Maine PERS) for retirement and other benefits, on behalf of the Town for teachers and other school employees, are reported as additional appropriations in both the revenue and expenditure budgets. The amounts of on-behalf payments for fiscal year 2024-25 were \$3,644,105 for retirement, \$750,922 for other benefits, and \$90,006 for other postemployment benefits.

#### **D. Budget Adjustments**

The adjustments are generally the result of the Town's management process which monitors department budgets and the budget in total. The Town Manager is authorized, for the purpose of adjusting salaries, wages or benefits, to transfer appropriated amounts between the Contingency account and any of the functions or departments. The Manager is also authorized to transfer appropriated amounts between accounts within functional classifications, but not between functions. The Town Council, upon the request of the Town Manager, may move funds from functions with anticipated budget surpluses to those with anticipated budget shortfalls. These types of adjustments have no impact on the budget in total. During the year, the Town Council made adjustments totaling \$705,000, moving appropriations from accounts with projected balances to accounts where it appeared that the expenditures would have exceeded the appropriations.

#### **E. Deficit Fund Balance or Net Position**

The following *net position deficit* exists as of June 30, 2025:

Solid Waste Facilities Fund	\$ (973,256)
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The deficit balance in the Solid Waste Facilities Fund is the result of insufficient assets to fund the liability that the Town has accumulated for the postclosure maintenance and monitoring of its landfills. The liability as of June 30, 2025, is \$2,051,599, an estimate which consists of \$4,000 for 12 years for the Wood and Masonry Landfill, and \$74,210 for nearly 27 years for the Graham Road Solid Waste Landfill. Prior to closing the solid waste landfill, the Town implemented several strategies to cover the cost of closure, including annual subsidies from the General Fund, and use of accumulated net revenue from its pay-as-you-throw residential solid waste collection program. Landfill closure was completed in FY 2022 for a total cost of \$7,361,970. The Maine Department of Environmental Protection has confirmed that 75% of the closure costs, or \$5,521,477, are eligible for cost sharing through the State's Landfill Closure and Remediation Program through a reimbursement arrangement over time.

In FY 2025, the Town received \$256,357 in State reimbursement, which covered the cost of the post closure maintenance and monitoring during the year and provides funds for future postclosure costs. Though the timing of the State reimbursement is uncertain, the Town anticipates that this reimbursement, subsidies from the general fund, or the ongoing revenue from the pay-as-you-throw program will be sufficient to cover the cost of the future post closure costs.

### **IV. DETAILED NOTES ON ACTIVITIES AND FUNDS**

#### **A. Deposits and Investments**

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

As of June 30, 2025, the Town of Brunswick had the following investments, with corresponding recurring fair value measurements:

<u>Investment Type</u>	<u>Rating</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (Years)</u>	<u>Level 1 Input</u>
U. S. Treasury Notes & Government Bonds		\$ 126,478	0.98	Yes
Money-Market Mutual Funds	AAA	18,401	N/A	Yes
Equities		227,509	N/A	Yes
Other Mutual Funds		1,109,920	N/A	Yes

*Interest rate risk.* The Town does not currently have a deposit policy for interest rate risk.

*Credit risk.* The Town does not have a formal policy regarding credit risk. Maine statutes authorize the Town to invest in obligations of the U.S. Treasury and U.S. agencies, repurchase agreements, and certain corporate stocks and bonds.

*Custodial credit risk – deposits.* This is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. At June 30, 2025, the bank balance of \$62,131,218 was covered by FDIC and one irrevocable stand-by letter of credit with the Federal Home Loan Bank of New York, issued to the Town of Brunswick for Manufacturers and Traders Trust Company.

*Custodial credit risk – investments.* This is the risk that in the event of failure of the counterparty, the Town will not be able to recover the value of its investments. The Town does not have an investment policy for custodial credit risk. None of the Town's investments are subject to custodial credit risk.

*Concentration of credit risk.* At June 30, 2025, the Town did not have a policy for concentration of credit risk.

## **B. Receivables**

Receivables at June 30, 2025, consist of the following:

	<u>General Fund</u>	Capital Improvement <u>Projects</u>	Other <u>Governmental Funds</u>	Enterprise <u>Funds</u>	<u>Total</u>
Taxes	\$ 1,727,885	\$ -	\$ -	\$ -	\$ 1,727,885
Tax liens	225,441	-	-	-	225,441
Accounts	749,562	209,095	763,392	139,852	1,861,901
Intergovernmental	618,924	438,468	1,298,982	4,370,188	6,726,562
Lease receivable	<u>675,645</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>675,645</u>
Gross receivables	3,997,457	647,563	2,062,374	4,510,040	11,217,434
Less: Allowance for Uncollectibles	<u>(108,447)</u>	<u>-</u>	<u>(8,437)</u>	<u>-</u>	<u>(116,884)</u>
Net receivables	\$ 3,889,010	\$ 647,563	\$ 2,053,937	\$ 4,510,040	\$ 11,100,550

Property taxes for the 2024-25 fiscal year were committed September 4, 2024, on the assessed value listed as of April 1, 2024, for all taxable real and personal property located in the Town. Real property taxes were due in two installments, October 15, 2024, and April 15, 2025. Personal property taxes were due in one installment, October 15, 2024. Interest was charged at the rate of 8.5% on all taxes unpaid as of the due date(s).

Assessed values are periodically established by the Tax Assessor at 100% of assumed market. The assessed values must be at least 70% of full valuation. The assessed value, net of value captured in tax increment financing districts, as of April 1, 2024, upon which the levy for the year ended June 30, 2025, was based, was \$2,430,995,614. This assessed value was 69% of the estimated market value and 68% of the 2024 State valuation of \$3,596,250,000.

Maine law permits the Town to levy taxes up to 105% of its net property tax requirement (budgeted expenditures less budgeted non-property tax revenues) for the related fiscal period. The amount raised in excess of 100% is referred to as overlay, and amounted to \$634,012 for the year ended June 30, 2025.

Tax liens are placed on real property of delinquent tax accounts within eight to twelve months following the date taxes are committed for collection. Provided the Town has followed the statutory provisions, the tax lien automatically forecloses if the tax lien and associated costs remain unpaid eighteen months from the date the lien is recorded in the Cumberland County Registry of Deeds.

Maine law authorizes municipalities to establish tax increment financing districts (TIFs). A TIF allows the municipality to capture the new, or incremental, tax revenue generated within a defined development district and use that captured tax revenue in accordance with a development plan for that district. The new, or incremental, assessed valuation and related tax revenue in the TIF district is not available to the Town's General Fund. For the year ended June 30, 2025, the Town had a total of \$239,140,540 in captured valuation for five TIF districts. The tax revenue captured in these districts totaled \$5,703,502 for the year.

The Town is lessor in a lease for four spaces in the Town Hall Parking Lot, and recognizes a lease receivable. The lease was signed in 2019 for five years, with an additional five year extension period which was executed in December 2024. As of January 1, 2025, the Town recognized a receivable and deferred inflow of resources of \$31,461. The Town recognized \$5,264 in lease revenue and \$887 in interest revenue during the current fiscal year related to this lease. As of June 30, 2025, the Town's receivable for lease payments was \$28,715. The Town also has a deferred inflow of resources that will be recognized as revenue over the lease term. As of June 30, 2025, the balance of the deferred inflow of resources was \$28,315.

In March, 2024, the Town signed a lease agreement with Bowdoin College for the College to occupy a portion of the third floor of Town Hall for five years beginning June 1, 2024. For the first thirteen months, the Town received monthly rent of \$16,009, and in subsequent years the monthly rent increases by \$372 each year. To record the lease, the Town recognized a receivable and deferred inflow of resources of \$797,489. For the fiscal year ended June 30, 2025, the Town recognized \$139,151 in lease revenue and \$21,679 in interest revenue. As of June 30, 2025, the Town's receivable for lease payments was \$646,930. As of June 30, 2025, the balance of the deferred inflow of resources was \$627,532.



**C. Capital Assets**

Capital asset activity for the year ended June 30, 2025, follows.

**Governmental activities:**

	Balance June 30, 2024	Additions	Retirements	Balance June 30, 2025
Capital assets, not being depreciated:				
Land	\$ 14,470,783	\$ -	\$ (211,969)	\$ 14,258,814
Construction in progress	1,091,099	3,398,384	(106,812)	4,382,671
Intangibles	<u>200,000</u>	<u>-</u>	<u>-</u>	<u>200,000</u>
Total capital assets not being depreciated	15,761,882	3,398,384	(318,781)	18,841,485
Capital assets being depreciated:				
Buildings	103,500,552	1,542,606	(98,267)	104,944,891
Improvements other than buildings	8,160,145	576,842	-	8,736,987
Machinery and equipment	11,935,474	1,686,633	(352,485)	13,269,622
Vehicles	12,347,032	1,031,999	(1,058,909)	12,320,122
Intangibles	960,269	-	-	960,269
Infrastructure	52,640,056	2,172,805	(245,739)	54,567,122
Lease assets:				
Buildings	86,018	-	-	86,018
Equipment	-	177,284	-	177,284
Subscription assets	<u>188,126</u>	<u>733,969</u>	<u>-</u>	<u>922,095</u>
Total capital assets being depreciated	189,817,672	7,922,138	(1,755,400)	195,984,410
Less accumulated depreciation for:				
Buildings	(41,660,823)	(3,742,201)	75,923	(45,327,101)
Improvements other than buildings	(4,164,764)	(260,707)	-	(4,425,471)
Machinery and equipment	(6,253,409)	(1,088,692)	303,840	(7,038,261)
Vehicles	(7,640,621)	(924,797)	1,047,521	(7,517,897)
Intangibles	(913,571)	(19,166)	-	(932,737)
Infrastructure	(30,020,252)	(942,146)	210,187	(30,752,211)
Lease assets:				
Buildings	(28,673)	(9,558)	-	(38,231)
Equipment	-	(35,456)	-	(35,456)
Subscription assets	<u>(96,063)</u>	<u>(208,363)</u>	<u>-</u>	<u>(304,426)</u>
Total accumulated depreciation	(90,778,176)	(7,231,086)	1,637,471	(96,371,791)
Total capital assets being depreciated, net	99,039,496	691,052	(117,929)	99,612,619
Governmental activities capital assets, net	<u>\$ 114,801,378</u>	<u>\$ 4,089,436</u>	<u>\$ (436,710)</u>	<u>\$ 118,454,104</u>

**Business-type activities:**

	Balance June 30, 2024	Additions	Retirements	Balance June 30, 2025
Capital assets, not being depreciated:				
Land	\$ 115,000	\$ -	\$ -	\$ 115,000
Construction in progress	51,279	-	(51,279)	-
Intangible	10,000	-	-	10,000
Total capital assets not being depreciated	176,279	-	(51,279)	125,000
Capital assets being depreciated:				
Buildings	11,500	-	-	11,500
Improvements other than buildings	131,038	-	-	131,038
Machinery and equipment	112,633	71,511	(8,947)	175,197
Infrastructure	766,550	-	-	766,550
Lease assets:				
Buildings	172,795	292,485	(172,795)	292,485
Total capital assets being depreciated	1,194,516	363,996	(181,742)	1,376,770
Less accumulated depreciation for:				
Buildings	(2,620)	(767)	-	(3,387)
Improvements other than buildings	(83,301)	(2,850)	-	(86,151)
Machinery and equipment	(109,172)	(7,775)	8,947	(108,000)
Infrastructure	(663,340)	(17,662)	-	(681,002)
Lease assets:				
Buildings	(148,110)	(53,934)	172,795	(29,249)
Total accumulated depreciation	(1,006,543)	(82,988)	181,742	(907,789)
Total business-type capital assets being depreciated, net	187,973	281,008	-	468,981
Business-type activities capital assets, net	<u>\$ 364,252</u>	<u>\$ 281,008</u>	<u>\$ (51,279)</u>	<u>\$ 593,981</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

**Governmental activities:**

General government	\$ 411,648
Public safety	1,133,488
Public works, including depreciation of general infrastructure assets	1,515,454
Human services	76
Education	3,798,863
Recreation and culture	371,557
Total depreciation expense - governmental activities	<u>\$ 7,231,086</u>

**Business-type activities:**

Mere Point wastewater	\$ 17,662
Processing Facility	3,617
Train Station/Visitors Center	61,709
Total depreciation expense - business-type activities	<u>\$ 82,988</u>

**D. Long-term Liabilities****1. General obligation bonds and direct borrowings**

The Town issues general obligation debt and direct borrowings to provide funds for acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the Town. General obligation bonds and notes from direct borrowing currently outstanding are as follows:

<u>Purpose</u>	<u>Issue Date</u>	<u>Amount Issued</u>	<u>Interest Rate</u>	<u>Final Maturity Date</u>	<u>Annual Principal Payments</u>	<u>Amount Outstanding</u>
<u>Governmental Activities - General obligation bonds</u>						
2013 Police Station	2013	5,500,000	2% to 3.5%	2033	\$275,000	\$ 2,200,000
2017 GO Bonds	2017	1,781,000	2% to 3.5%	2033	35,000 to 200,000	485,000
2020 GO Bonds	2020	24,450,000	2% to 5%	2045	420,000 to 1,195,000	21,045,000
2022 GO Bonds	2022	13,231,000	2% to 5%	2047	550,000 to 556,000	11,575,000
						<u>35,305,000</u>
<u>Governmental Activities - Notes from direct borrowings</u>						
2010 Elementary School (MMBB)	2010	21,462,250	2% to 5.5%	2031	1,073,113	6,438,675
2016 School Renovation (SRRF)	2016	655,780	0%	2027	62,651	125,302
2020 School Renovation (SRRF)	2020	243,652	0%	2026	43,969	43,969
2022 Land purchase (bank loan)	2022	4,000,000	4.39%	2033	337,482 to 480,291	3,321,927
						<u>9,929,873</u>
Total long-term debt						<u>\$ 45,234,873</u>

Three of the Town's outstanding notes from direct borrowings were issued through the Maine Municipal Bond Bank (MMBB). The School Revolving Renovation Fund (SRRF) is a Maine Department of Education program to finance school renovation projects through a combination of zero-interest bonds and grant funding. The Brunswick School Department was awarded three SRRF loans in 2016, 2017, and 2020, for a total of \$1,563,526, of which \$963,518 was issued in bonds, with the balance to be subsidized by the Department of Education in grant funding. The final payment on the 2017 SRRF bonds was in the fiscal year ended June 30, 2022.

The 2022 bank loan was issued to fund the purchase of a 283-acre parcel in the Maquoit watershed. As the eventual use of the property was not determined at the time of the purchase, the Town issued taxable debt through a local bidding process.

The amounts required to amortize all bonds and notes outstanding as of June 30, 2025, are as follows:

<u>Year Ending</u> <u>June 30</u>	<u>Bonds</u>		<u>Notes from Direct Borrowings</u>			
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>BABs Subsidy</u>	<u>Total</u>
2026	\$ 1,790,000	\$ 1,027,451	\$ 1,535,275	\$ 443,659	\$ (95,376)	\$ 4,701,009
2027	1,835,000	950,766	1,506,915	377,662	(79,276)	4,591,067
2028	1,825,000	877,775	1,460,557	306,383	(61,659)	4,408,056
2029	1,840,000	804,900	1,477,566	234,388	(44,042)	4,312,812
2030	1,890,000	731,513	1,495,321	161,646	(26,425)	4,252,055
2031-2035	9,295,000	2,633,681	2,454,239	150,492	(8,808)	14,524,604
2036-2040	7,900,000	1,595,619	-	-	-	9,495,619
2041-2046	7,900,000	640,058	-	-	-	8,540,058
2047	1,030,000	28,003	-	-	-	1,058,003
Total	\$ 35,305,000	\$ 9,289,766	\$ 9,929,873	\$ 1,674,230	\$ (315,586)	\$ 55,883,283

Eighty percent (80%) of the 2010 Elementary School Bonds were issued as Build America Bonds (BABs). Interest on BABs is taxable. The issuer, in this case MMBB, files annually for an interest subsidy from the US Treasury. The subsidy lowers the effective interest rate. Further, 87% of the debt service on the 2010 Elementary School Bonds is eligible for State subsidy.

For the year ended June 30, 2025, the Town paid \$3,270,324 in principal and \$1,501,192 in interest (net of \$109,780 BABs subsidy) for a total of \$4,771,516 in debt service payments. Due to federal sequestration, the BABs subsidy was reduced in FY 25 by a total of \$6,636, or a 5.7% reduction. 87% of the sequestration reduction is eligible for State subsidy. The Town anticipates BABs subsidy reductions in future years, and has estimated a 5.7% reduction going forward.

*State reimbursement for debt service expenditures:* The State of Maine currently subsidizes the Town for debt service costs for state approved school construction projects. The subsidy is based on formulas prescribed in Title 20-A M.R.S.A. Continuation of such subsidy is dependent upon the formulas and continued appropriations by the state legislature.

*Legal debt limit:* The amount of debt a Maine municipality may have is governed by Title 30-A M.R.S.A. section 5702. The law limits total debt and debt for specific categories. The Town's debt is within both the total and categorical limits prescribed in the law. A full presentation of the debt limit calculations can be found in the statistical section of this Annual Comprehensive Financial Report (ACFR).

*Additional debt authorizations:*

- On December 28, 2023, the Town Council adopted an ordinance authorizing the issuance of up to \$3,850,000 for a downtown streetscape project, with debt service anticipated to be paid with Tax Increment Financing (TIF) revenues from the Downtown Development and Transit-Oriented TIF District. Subsequent to year-end, the Treasurer abandoned the bond authorization and converted the project financing to an advance. As a result, no bonds were issued under this authorization.
- On October 21, 2024, the Town Council adopted an ordinance authorizing the issuance of up to \$2,150,000 for a replacement Tower Truck in the Fire Department. It is expected that delivery of the truck will be in just under four years, and debt will be issued at that time.
- On December 16, 2024, the Town Council adopted an ordinance authorizing the issuance of up to \$3,662,000 to serve as the Town's match for a Maine Department of Transportation (MDOT) application for a federal BUILD (formerly RAISE) grant for five infrastructure upgrade projects. In July 2025, the Town learned that MDOT's application was not approved, and it is expected that the borrowing authority will be abandoned while alternative solutions are explored.
- On September 2, 2025, the Town Council adopted an ordinance authorizing the issuance of up to \$3,250,000 to serve as the Town's share of funding for the reconstruction of Jordan Avenue from Lori Drive to Bath Road, including construction of a new multi-use path and replacement of a culvert. Debt service is expected to be paid with available Tax Increment Financing (TIF) revenues from the Brunswick Landing and Brunswick Executive Airport TIF Districts. Project costs are estimated at \$3,250,000, and bonds are expected to be issued when the project proceeds to construction.
- On December 1, 2025, the Town Council adopted an ordinance authorizing the issuance of up to \$4,700,000 to finance Phase 1a of the Public Works Facility Project, which includes construction of the new fuel station and new salt shed, and refining the site design for the Public Works Facility.

2. Lease liabilities and similar subscription-based information technology arrangements (SBITAs)

During the year ended June 30, 2025, the Town was the lessee in three leases of facilities, and one lease of equipment. The equipment lease and two of the facility leases were for governmental activities, and one facility lease was for business-type activities.

*Document Storage:* In April, 2022, the Town executed a three-year agreement with Midcoast Regional Redevelopment Authority to lease a 520 square foot room in Hangar 5 at Brunswick Executive Airport, for use as document storage. Rent for the first year was \$2,500, and the lease includes two extension periods of three years each, with an annual rent escalator of 3%. During FY 2025 the Town paid rent totaling \$2,732, which included \$477 in interest and \$2,255 in principal. The liability balance as of June 30, 2025, was \$13,659.

*Radio Tower Space:* Effective January 1, 2016, the Town executed a five-year agreement with T14 Unison Site Mgmt, LLC to lease interior building space and tower antenna space for the Town's public safety and public works radio system. Rent for the first year was \$6,000, and the lease includes two extension periods of five years each, with an annual rent escalator of 3%. During FY 2025 the Town paid rent totaling \$7,829 which included \$1,368 in interest and \$6,461 in principal. The liability balance as of June 30, 2025, was \$39,143.

*Police Department Equipment:* In January 2025, the Police Department replaced its existing cruiser camera system with a unified body camera, cruiser camera and taser equipment system through a five year right-to-use lease agreement with no annual payment increases. The Town has recorded a lease liability of \$177,284 as of January 2025. The annual payment in FY 2025 was \$43,980, consisting of principal only, and the liability balance as of June 30, 2025, was \$133,304.

*Business-type Activities: Train Station and Visitor's Center:* In June 2009, the Town executed a five-year agreement with JHR Development of Maine (JHR) to lease approximately 2,125 square feet of space at JHR's Brunswick Station development. The Town uses the leased space as a train station and visitor's center. The lease has been extended several times, most recently in December, 2024, for a period of five years beginning January 1, 2025. Rent for the first year was \$59,500, with an annual rent escalator of 3%. Payments in FY 2025 were a total of \$55,720, consisting of \$4,454 in interest and \$51,266 in principal.

The Town also has six subscription-based information technology arrangements (SBITAs). Two subscriptions are for the right-to-use curriculum software in the school department. The subscriptions are for three years, and the school department paid in full at the beginning of the term, so the Town does not recognize a liability.

*Police Department Records Management Software:* In September 2024, the Police Department completed data conversion and went live on its new comprehensive records management software. The subscription-based information technology agreement is for a five-year term, with no annual increases. The Town recognized a SBITA liability of \$296,504 as of September 2024. The annual payment in FY 2025 was \$75,780, consisting of principal only, and the liability balance as of June 30, 2025, was \$220,724.

*Police Department Equipment:* In association with the leased body and cruiser cameras and taser equipment mentioned above, the Police Department implemented a digital evidence management software. The subscription-based information technology agreement is for a five-year term, with no annual increases. The Town recognized a SBITA liability of \$115,405 as of January 2025. The annual payment in FY 2025 was \$28,629, consisting of principal only, and the liability balance as of June 30, 2025, was \$86,776.

*School Department Employee Time Tracking Software:* In July 2024, the School department implemented a newtime and attendance tracking software. The subscription-based information technology agreement is for a four-year term, with an option for an additional four years. The Town recognized a SBITA liability of \$123,083 as of July 1, 2024. The annual payment in FY 2025 was \$18,281, consisting of \$4,923 in interest and \$13,358 in principal, and the liability balance as of June 30, 2025, was \$109,725.

*School Department Analytics Dashboard Software:* In July 2024, the School department implemented a data analysis and public dashboard software. The subscription-based information technology agreement is for a three-year term, with no annual payment increases. The Town recognized a SBITA liability of \$53,282 as of July 1, 2024. The annual payments in FY 2025 was of \$19,200, consisting of \$2,131 in interest and \$17,069 in principal, and the liability balance as of June 30, 2025, was \$36,213.

**TOWN OF BRUNSWICK, MAINE**      **Notes to Financial Statements**

The following is a summary of changes in lease and SBITA liabilities for the year ended June 30, 2025:

	Balance June 30, 2024	Additions	Deductions	Balance June 30, 2025	Due Within One Year
<b>Governmental Activities</b>					
Lease liabilities	61,517	177,284	(52,695)	186,106	40,788
SBITA liabilities	-	588,274	(134,836)	453,438	104,124
	<u>\$ 61,517</u>	<u>\$ 765,558</u>	<u>\$ (187,531)</u>	<u>\$ 639,544</u>	<u>\$ 144,912</u>
<b>Business-type Activities</b>					
Lease liabilities	25,744	292,485	(51,266)	266,963	53,103
	<u>\$ 25,744</u>	<u>\$ 292,485</u>	<u>\$ (51,266)</u>	<u>\$ 266,963</u>	<u>\$ 53,103</u>

The following is a summary of the annual debt service requirements of the Town's lease and SBITA liabilities as of June 30, 2025:

**Governmental Activities - Lease and SBITA payments**

Year Ending June 30	Annual Payment	Annual Interest	Annual Principal
2026	\$ 169,966	\$ 25,054	\$ 144,912
2027	170,061	19,351	150,710
2028	151,197	13,421	137,776
2029	151,543	8,015	143,528
2030	30,524	2,386	28,138
2031-2032	<u>36,563</u>	<u>2,083</u>	<u>34,480</u>
Total	\$ 709,854	\$ 70,310	\$ 639,544

**Business-type Activities - Lease payments**

Year Ending June 30	Annual Payment	Annual Interest	Annual Principal
2026	\$ 60,392	\$ 7,289	\$ 53,103
2027	62,204	5,649	56,555
2028	64,070	3,903	60,167
2029	65,992	2,047	63,945
2030	<u>33,484</u>	<u>291</u>	<u>33,193</u>
Total	\$ 286,142	\$ 19,179	\$ 266,963

3. Compensated absences

Recorded long-term compensated absences as of June 30, 2025, are as follows:

<u>Type of Leave</u>	<u>Governmental Activities</u>
Sick	\$ 6,644,648
Vacation	956,623
Compensatory time	<u>98,429</u>
Totals	\$ 7,699,700

4. Pension obligations

The Town contributes to two defined benefit pension plans through the Maine Public Employees Retirement System (MainePERS): (1) the Consolidated Plan for Participating Local Districts (PLD Plan), and (2) the State Employee and Teacher Plan (SET Plan). As of June 30, 2025, the Town had the following balances reported in the government-wide financial statements:

	Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
PLD Plan	\$ 7,931,699	\$ 4,668,385	\$ 843,006	\$ 2,163,020
SET Plan	<u>434,626</u>	<u>1,342,957</u>	<u>516,562</u>	<u>4,637,463</u>
Total	\$ 8,366,325	\$ 6,011,342	\$ 1,359,568	\$ 6,800,483

*Plan descriptions:* For its participating municipal employees and certain participating School Department employees, the Town of Brunswick contributes to the Consolidated Plan for Participating Local Districts (PLD Plan) a cost-sharing multiple-employer, defined benefit pension plan administered by MainePERS. Teachers and certain other School Department employees also participate in the MainePERS through the State Employee and Teacher Plan (SET Plan), a cost-sharing multiple-employer, defined benefit pension plan with a special funding situation established by the Maine Legislature. The MainePERS is established and administered under Maine law, and the authority to establish and amend benefit provisions rests with the State legislature, and issues a publicly available financial report which may be obtained by writing the Maine Public Employees Retirement System, 46 State House Station, Augusta, ME 04333-0046 or at [www.mainebers.org](http://www.mainebers.org).

*Benefits provided:* The PLD and SET Plans provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit. In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60 (65 for new members to the PLD Plan on or after July 1, 2014). For SET Plan members, normal retirement age is 60, 62, or 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. MainePERS also provides disability and death benefits, which are established by contract under applicable statutory provisions (PLD Plan) or by statute (SET Plan).

*Contributions:* Employee contribution rates are defined by law or Board rule and depend on the terms of the plan under which an employee is covered. Employer contributions are determined by actuarial valuations. The contractually required contribution rates are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

PLD Plan - Employees are required to contribute 6.75%-10.1% of their annual pay depending on the plan they participate in. The Town's contractually required contribution rate for the year ended June 30, 2025, ranged from 5.0%-14.0%, depending on the plan, and came in at an average 11.04% of annual payroll. Contributions to the pension plan from the Town were \$2,043,179 for the year ended June 30, 2025.

SET Plan - Maine statute requires the State to contribute a portion of the Town's contractually required contributions. Employees are required to contribute 7.65% of their annual pay. The Town's contractually required contribution rate for the year ended June 30, 2025, was 18.98% of annual payroll of which 4.47% of payroll was required from the Town and 14.51% was required from the State. Contributions to the pension plan from the Town were \$1,122,615 for the year ended June 30, 2025.

*Pension Liabilities, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions:* The net pension liabilities were measured as of June 30, 2024, and the total pension liabilities used to calculate the net pension liabilities were determined by actuarial valuations as of that date. The Town's proportion of the net pension liabilities were based on projections of the Town's long-term share of contributions to the pension plans relative to the projected contributions of all participating local districts (PLD Plan) and of all participating School Administrative Units and the State (SET Plan), actuarially determined.

PLD Plan - At June 30, 2025, the Town reported a liability of \$7,931,699 for its proportionate share of the net pension liability. At June 30, 2025, the Town's proportion of the PLD Plan was 1.9817%.

SET Plan - At June 30, 2025, the Town reported a liability of \$434,626 for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the Town. The amount recognized by the Town as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability	\$ 434,626
State's proportionate share of the net pension liability associated with the Town	<u>22,471,467</u>
Total	<u><u>\$ 22,906,093</u></u>

At June 30, 2025, the Town's proportion of the SET Plan was 0.0317%.

For the year ended June 30, 2025, the Town recognized pension expense of \$2,163,020 for the PLD Plan and pension expense of \$4,637,463 for the SET Plan. Additionally, the Town recognized revenue of \$3,644,105 for support provided by the State for the SET Plan. At June 30, 2025, the Town reported deferred outflows of resources and deferred inflows of resources related to the PLD Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,354,092	\$ -
Net difference between expected and actual investment earnings on pension plan investments	-	824,692
Changes in proportion and differences between Town contributions and proportionate share of contributions	271,114	18,314
Town contributions subsequent to the measurement date	<u>2,043,179</u>	<u>-</u>
	<u><u>\$ 4,668,385</u></u>	<u><u>\$ 843,006</u></u>

At June 30, 2025, the Town reported deferred outflows of resources and deferred inflows of resources related to the SET Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 43,962	\$ -
Net difference between projected and actual investment earnings on pension plan investments	-	33,102
Changes in proportion and differences between Town contributions and proportionate share of contributions	176,380	483,460
Town contributions subsequent to the measurement date	<u>1,122,615</u>	<u>-</u>
	<u><u>\$ 1,342,957</u></u>	<u><u>\$ 516,562</u></u>



A portion of deferred outflows of resources related to pensions, \$2,043,179 for the PLD Plan and \$1,122,615 for the SET Plan, results from Town contributions subsequent to the measurement date, and will be recognized as a reduction of the net pension liabilities in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Pension Expense</u>	
	<u>PLD Plan</u>	<u>SET Plan</u>
2026	\$ 19,176	\$ (66,324)
2027	2,032,752	(134,296)
2028	(109,923)	(89,225)
2029	(159,805)	(6,375)
	<u>\$ 1,782,200</u>	<u>\$ (296,220)</u>

*Actuarial assumptions:* The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>PLD Plan</u>	<u>SET Plan</u>
Inflation	2.75%	
Salary increases, per year	2.75% - 11.48%	2.8% - 13.03%
Investment return, per annum, compounded annually	6.50%	
Cost of living benefit increases, per annum	1.91%	2.2%

Mortality rates were based on the 2010 Public Plan (general benefits and teacher benefits, accordingly) Weighted Healthy Retiree Mortality Table, for males and females, projected using the RPEC\_2020 model.

The actuarial assumptions used in the June 30, 2024, valuation were based on the results of an actuarial experience study covering the period from July 1, 2015 to June 30, 2020 and the economic assumptions are based on this experience study along with advice of the MainePERS investment consultants.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the Plan's target asset allocation as of June 30, 2024, are summarized in the following table. Assets for each of the defined benefit plans are commingled for investment purposes.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Real Rate of Return</u>
Public Equities	30.0%	5.6%
US Government	10.0%	2.2%
Private Equity	12.5%	7.2%
Real Assets:		
Real Estate	10.0%	5.8%
Infrastructure	10.0%	5.3%
Natural Resources	5.0%	5.1%
Traditional Credit	5.0%	2.7%
Alternative Credit	10.0%	6.4%
Diversifiers	<u>7.5%</u>	4.8%
Total	<u>100.0%</u>	

*Discount rate:* The discount rate used to measure the collective total pension liability was 6.5% for 2024 for each of the Plans. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Town's proportionate share of the net pension liabilities to changes in the discount rate:* The following presents the Town's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.5% for the PLD Plan and 6.5% for the SET Plan, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.5% for PLD Plan and 5.5% for SET Plan) or 1 percentage-point higher (7.5% for PLD Plan and 7.5% for SET Plan) than the current rate:

	1% Decrease (5.5%)	Current Discount Rate (6.5%)	1% Increase (7.5%)
<u>PLD Plan</u>			
Town's proportionate share of the net pension liability (asset)	\$ 19,818,473	\$ 7,931,699	\$ (1,861,638)
	1% Decrease (5.5%)	Current Discount Rate (6.5%)	1% Increase (7.5%)
<u>SET Plan</u>			
Town's proportionate share of the net pension liability (asset)	\$ 911,962	\$ 434,626	\$ 37,324

*Pension plan fiduciary net position:* Detailed information about the pension plan's fiduciary net position is available in the separately issued MainePERS financial report, which can be obtained from Maine Public Employees Retirement System at [www.mainebers.org](http://www.mainebers.org).

*Payables to the pension plan:* The Town reported no payables to the pension plan as of June 30, 2025.

#### 5. Other postemployment benefits

The Town participates in four post-retirement benefit plans: (1) the Group Life Insurance Plan for Participating Local District (PLD OPEB Plan), (2) the Group Term Life Insurance Plan for State Employees and Teachers (SET OPEB Plan), (3) the Maine Municipal Employees Health Trust (MMEHT Health Plan), and (4) the Maine Education Association Benefits Trust (MEABT Health Plan). As of the year ended June 30, 2025, the Town had the following balances reported in the government-wide financial statements:

	Net OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB (Gain)/Expense
PLD OPEB Plan	\$ 232,231	\$ 42,206	\$ 80,133	\$ (29,005)
SET OPEB Plan	-	-	-	90,006
MMEHT Health Plan	1,979,558	731,758	800,227	127,996
MEABT Health Plan	<u>7,794,515</u>	<u>1,093,460</u>	<u>574,533</u>	<u>721,504</u>
Total	\$ 10,006,304	\$ 1,867,424	\$ 1,454,893	\$ 910,501

Detailed disclosures for each plan follow.

*Plan Description:* The Town sponsors two post-retirement benefit plans providing group term life insurance to retiring employees. For municipal employees and certain School Department employees the Town contributes to the Group Life Insurance Plan for Participating Local District (PLD). Teachers also participate in the Group Term Life Insurance Plan for State Employees and Teachers (SET). Both plans are a cost-sharing multiple-employer defined benefit OPEB plan administered by the Maine Public Employees Retirement System (MainePERS). The MainePERS Board of Trustees has the authority to establish and amend the benefit terms and financing requirements for each plan. MainePERS issues a publicly available financial report, available at [www.mainebers.org](http://www.mainebers.org).

Additionally, the Town offers two post-retirement benefit plans providing health insurance to retiring employees. For municipal employees, the Town sponsors a single-employer defined benefit OPEB plan administered by the Maine Municipal Employees Health Trust (hereafter referred to as the MMEHT Health Plan). The Town Council has the authority to establish and amend the benefit terms and financing requirements. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

For school department personnel, the State sponsors a post-retirement benefit plan providing health insurance to retiring employees. The plan is a single-employer defined benefit OPEB plan administered by the Maine Education Association Benefits Trust (hereafter referred to as MEABT Health Plan). The State Legislature has the authority to establish and amend the benefit terms and financing requirements. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

*Benefits Provided:* Under both the PLD and SET OPEB plans, MPERS provides basic group life insurance benefits, during retirement, to retirees who participated in the plan prior to retirement for a minimum of 10 years. The level of coverage is initially set to an amount equal to the retirees' average final compensation. The initial amount of basic life is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

Under the MMEHT Health Plan, healthcare and life insurance benefits are provided for retirees and their dependents. Town employees over the age of 55 with 5 years of continuous service are allowed to participate in the plan. Retirees that are designated in a plan pay 100% of the single coverage premium and 100% of the family coverage premium. For those Town employees eligible for Medicare (post-65 Retiree Plan), the plan is offered in conjunction with Medicare Parts A and B and the Companion Plan B.

The MEABT Health Plan provides healthcare insurance benefits for retirees and their dependents. The employee must have participated in the MEABT health plan for the 12 months prior to retirement and have 10 years of continuous active service and enrollment in the health plan (under age 50), or 5 years of continuous active service and enrollment in the health plan (age 50 or above), in order to be eligible for postretirement benefits. The retiree is eligible for a State subsidy of 60% (effective November 1, 2023, and later) and 55% (effective July 1, 2021) of the blended single premium for the retiree only. Under State laws, the blended premium is determined by blending rates for active members and retired members. The retiree pays 40% (effective November 1, 2023, and later) and 45% (July 1, 2021) of the blended premium rate for coverage selected. Spouses must contribute 100% of the blended premium amounts. Thus, the total premium is paid for by both the State and the retiree and or spouse.

*Employees Covered by Benefit Terms* – At June 30, 2025, the following employees were covered by the benefit terms of the MMEHT and MEABT Health Plans:

	<u>MMEHT</u> <u>Health Plan</u>	<u>MEABT</u> <u>Health Plan</u>
Inactive employees or beneficiaries currently receiving benefits	6	172
Active employees	<u>128</u>	<u>372</u>
Total	<u><u>134</u></u>	<u><u>544</u></u>

*Contributions:* Premium rates for both the PLD and SET OPEB plans are determined by the MPERS Board of Trustees to be actuarially sufficient to pay anticipated claims.

PLD OPEB Plan - The Town is required to remit a premium of \$0.50 per \$1,000 of coverage per month during the post-employment retirement period. Contributions to the PLD OPEB plan from the Town were \$17,265 for the year ended June 30, 2025. Employees are not required to contribute to the PLD OPEB plan.

SET OPEB Plan - The State of Maine is required to remit the total dollar amount of each year's annual required contribution. Contributions to the OPEB plan by the State of Maine on-behalf of the Town were \$90,006 for the year ended June 30, 2025. Employers and employees are not required to contribute to the SET OPEB plan.

*OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB:* The net OPEB liabilities for both the PLD and SET OPEB plans were measured as of June 30, 2024, and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by actuarial valuations as of June 30, 2024. The Town's proportion of the net OPEB liabilities was based on a projection of the Town's long-term share of contributions to the PLD and SET OPEB plans relative to the projected contributions of all participating employers, actuarially determined.

PLD OPEB Plan – At June 30, 2025, the Town reported a liability of \$232,231 for its proportionate share of the net OPEB liability. At June 30, 2025, the Town's proportion was 2.0993%.

SET OPEB Plan – At June 30, 2025, the Town reported no liability related to the plan. The State of Maine's proportionate share of the net OPEB liability associated with the Town was \$442,382 as of June 30, 2024. At June 30, 2025, the Town's proportion was 0.00%.

The Town's total MMEHT Health Plan OPEB liability of \$1,979,558 and was measured as of January 1, 2025, and the Town's total MEABT Health Plan OPEB liability of \$7,794,515 as measured as of June 30, 2024. The total MMEHT Health Plan OPEB liability was determined by an actuarial valuation as of January 1, 2024. The total MEABT Health Plans OPEB liability was determined an actuarial valuation as of the measurement date.

Changes in Health Plan OPEB Liabilities:

	MMEHT Health Plan OPEB Liability	MEABT Health Plan OPEB Liability
Balance at June 30, 2024	\$ 1,939,788	\$ 8,166,491
Changes for the year:		
Service cost	90,948	114,769
Interest	65,410	296,835
Differences between expected and actual experience	-	(309,058)
Changes in assumptions	(67,589)	(174,227)
Benefit payments	(48,999)	(300,295)
Net Changes	39,770	(371,976)
Balance at June 30, 2025	<u>\$ 1,979,558</u>	<u>\$ 7,794,515</u>

Change in assumptions under the MMEHT Health Plan reflects a change in the discount rate from 3.26% in 2024 to 4.08% in 2025. There were no other changes to data, assumptions and methodology.

Change in assumptions under the MEABT Health Plan reflects a change in the discount rate from 3.65% in 2024 to 3.93% in 2025. The report updated census, economic, and health cost assumptions from the previous valuation.

**TOWN OF BRUNSWICK, MAINE**      **Notes to Financial Statements**

For the year ended June 30, 2025, the Town recognized OPEB gain of \$29,005 for the PLD OPEB Plan. For the year ended June 30, 2025, the Town recognized OPEB expense of \$90,006 and revenues of \$90,006 for support provided by the State related to the SET OPEB plan. At June 30, 2025, the Town reported no deferred outflows of resources nor deferred inflows of resources related to the SET OPEB plan.

At June 30, 2025, the Town reported deferred outflows of resources and deferred inflows of resources related to the PLD OPEB plan from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 2,544	\$ 14,001
Differences between projected and actual earnings on OPEB plan investments	-	17,838
Changes of assumptions	9,871	31,647
Changes in proportion and differences between Town contributions and proportionate share of contributions	12,526	16,647
Town contributions subsequent to the measurement date	17,265	-
	<u>\$ 42,206</u>	<u>\$ 80,133</u>

\$17,265 is reported as deferred outflows of resources related to the PLD OPEB plan resulting from Town contributions subsequent to the measurement date and will be recognized as a reduction of the OPEB liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,

2026	\$ (37,519)
2027	7,459
2028	(11,079)
2029	(10,829)
2030	(3,226)
	<u>\$ (55,194)</u>

For the year ended June 30, 2025, the Town recognized OPEB expense of \$127,996 related to the MMEHT Health Plan and OPEB expense of \$721,504 related to the MEABT Health Plan. At June 30, 2025, the Town reported deferred outflows of resources and deferred inflows of resources related to the Health Plans from the following sources:

	<u>MMEHT Health Plan Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>MEABT Health Plan Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 29,572	\$ 549,255	\$ 70,762	\$ 345,854
Changes of assumptions or other inputs	670,890	250,972	643,314	228,679
Town contributions subsequent to the measurement date	31,296	-	379,384	-
	<u>\$ 731,758</u>	<u>\$ 800,227</u>	<u>\$ 1,093,460</u>	<u>\$ 574,533</u>

Deferred outflows of resources related to MMEHT and MEABT Health Plans OPEB of \$31,296 and \$379,384, respectively, are reported as resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Health Plans OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>MMEHT Health Plan</u>	<u>MEABT Health Plan</u>
2026	\$ (28,361)	\$ 251,779
2027	(52,014)	61,964
2028	(29,797)	52,755
2029	10,381	(88,875)
2030	(730)	(69,041)
Thereafter	756	(69,039)
	<u>\$ (99,765)</u>	<u>\$ 139,543</u>

*Actuarial assumptions:* The total OPEB liabilities in the June 30, 2024, actuarial valuations for both the PLD and SET OPEB plans were determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

	<u>PLD OPEB Plan</u>	<u>SET OPEB Plan</u>
Inflation	2.75%	2.75%
Salary increases, per year	2.75% to 11.48%	2.8% to 13.03%
Investment return, per annum, compounded annually	6.5%	6.5%

Mortality rates for both the PLD and SET OPEB plans were based on the 2010 Public Plan (for Teacher Benefits and General Benefits) Weighted Healthy Retiree Mortality Table, for males and females, projected generationally using the RPEC\_2020 model.

The actuarial assumptions used in the June 30, 2024, valuations for both the PLD and SET OPEB plans were based on the results of an actuarial experience study conducted for the period June 30, 2015, to June 30, 2020.

The total OPEB liability in the January 1, 2025, actuarial valuation for the MMEHT Health Plan was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

	<u>MMEHT Health Plan</u>
Inflation	2.38%
Salary increases	2.75%      average, including inflation
Discount Rate	4.08%
Healthcare cost trend rates (applied in FY2024 grading over 20 years to 3.81% per annum)	
Pre-Medicare Medical:	8.40%
Pre-Medicare Drug:	16.13%
Medicare Medical:	1.90%
Medicare Drug:	9.63%

Retirees' share of the benefit related costs      100.00%      of projected health insurance premiums

Mortality rates for the MMEHT Health Plan were based on 112.1% and 118.5% of the 2010 Public Plan General Benefits- Weighted Healthy Retiree Mortality Table, respectively, for males and females.

The actuarial assumptions used in the January 1, 2025, valuation for the Health Plan were based on the results of an actuarial experience study covering the period June 30, 2016 through June 30, 2020.

The total OPEB liability in the June 30, 2024, measurement for the MEABT Health Plan was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

MEABT Health Plan		
Inflation	2.75%	
Salary increases	2.8% - 13.03% per year	
Discount Rate	3.93%	
Healthcare cost trend rates		
Pre-Medicare:	9.00%	applied in FY2025 grading over 20 years to 4.5% per annum
Medicare:	6.00%	applied in FY2025, 5.7% in FY2026, 6.1% in FY27 grading over 18 years to 4.5% per annum
Retirees' share of the benefit related costs (effective November 1, 2023)	40.00%	of the blended premium rate with a State subsidy for the remaining 60% of the blended premium rate
Retirees' share of the benefit related costs (effective July 1, 2021)	45.00%	of the blended premium rate with a State subsidy for the remaining 55% of the blended premium rate

Mortality rates for the Health Plan were based on the 2010 Public Plan Teacher Benefits Weighted Healthy Retiree Mortality Table, adjusted 98.1% and 87.5% respectively of the rates for males before age 85 and females before age 80, and 106.4% and 122.3% respectively of the rates for males on and after age 85 and females on and after age 80. Rates are projected generationally using the RPEC\_2020 model, with an ultimate rate of 1.00% for ages 80 and under, grading down to 0.05% at age 95, and further grading down to 0.00% at age 115, along with convergence to the ultimate rates in the year 2027. All other parameters used in the RPEC\_2020 model are those included in the published MP-2020 scale.

The actuarial assumptions used in the June 30, 2024, valuation for the MEABT Health Plan were based on the results of an actuarial experience study for the period June 30, 2015 through June 30, 2020.

The long-term expected rate of return on both PLD and SET OPEB plan investments was determined using a building-block method which best estimates ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the target asset allocation as of June 30, 2024, are summarized in the following table:

<u>Asset Class</u>	<u>Long-term Expected Real Rate of Return</u>	<u>Target Allocation</u>
Public Equities	5.6%	70%
Traditional Credit	2.7%	21%
US Government Securities	2.2%	9%

**Discount Rate:** The rate used to measure the total OPEB liability for the PLD and SET OPEB plans was 6.5% for 2024. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

The discount rate for the MMEHT Health Plan was based upon high quality AA/Aa or higher bond yields in effect for 20 years, tax-exempt general obligation municipal bonds using the Bond Buyer index. Using the Bond Buyer 20-Bond GO Index, the discount rate as of June 30, 2025, is based upon an earlier measurement date, as of December 26, 2024, and is 4.08% per annum.

The rate used to measure the total MEABT OPEB liability was 3.93% per annum. Since the plan is pay as you go and is not funded, the discount rate was based upon high quality AA/Aa or higher bond yields in effect for 20 years, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index.

*Sensitivity of the Town's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate:* The following presents the Town's proportionate share of the net PLD OPEB plan liability calculated using the discount rate of 6.5%, as well as what the Town's proportionate share of the net PLD OPEB plan liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.5%) or 1 percentage-point higher (7.5%) than the current rate:

	1% Decrease (5.5%)	Current Discount Rate (6.5%)	1% Increase (7.5%)
Net OPEB liability	\$ 343,845	\$ 232,231	\$ 142,472

Sensitivity of the Town's proportionate share of the net SET OPEB plan liability to the changes in the discount rate are not presented as the Town does not have any liability related to this plan given that the SET OPEB plan is 100% funded by contributions from the State of Maine.

*Sensitivity of the Total Health Plans OPEB Liability to Changes in the Discount Rate:* The following presents the Town's total OPEB liability related to the MMEHT Health Plan calculated using the discount rate of 4.08%, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (3.08%) or 1 percentage-point higher (5.08%) than the current rate:

	1% Decrease (3.08%)	Current Discount Rate (4.08%)	1% Increase (5.08%)
Total OPEB liability	\$ 2,293,487	\$ 1,979,558	\$ 1,722,972

The following presents the Town's total OPEB liability related to the MEABT Health Plan calculated using the discount rate of 3.93%, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (2.93%) or 1 percentage-point higher (4.93%) than the current rate:

	1% Decrease (2.93%)	Current Discount Rate (3.93%)	1% Increase (4.93%)
Total OPEB liability	\$ 8,902,415	\$ 7,794,515	\$ 6,890,213

*Sensitivity of the Total Health Plans OPEB Liability to Changes in the Healthcare Cost Trend Rates:* The following presents the Town's total OPEB liability related to the MMEHT Health Plan calculated using the healthcare cost trend rates as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rates:

	Healthcare Cost		
	1% Decrease	Trend Rates	1% Increase
Total OPEB liability	\$ 1,678,093	\$ 1,979,558	\$ 2,364,578



The following presents the Town's total OPEB liability related to the MEABT Health Plan calculated using the healthcare cost trend rates as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rates:

	Healthcare Cost		
	<u>1% Decrease</u>	<u>Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$ 6,840,417	\$ 7,794,515	\$ 8,974,883

*OPEB Plan Fiduciary Net Position:* Detailed information about both the PLD and SET OPEB plan's fiduciary net positions are available in a separately issued MainePERS financial report.

6. Landfill closure and post closure care cost

Statement No. 18 of the Government Accounting Standards Board (GASB) entitled "*Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs*" requires the Town to record a liability for the estimated costs of landfill closure and post closure care, as required by governmental authorities. State and federal regulations require that the Town place a final cover when closing a landfill, and to perform certain maintenance and monitoring functions at the landfill for a period of thirty years after closure.

The Town paid for the actual closure costs with funds in the solid waste enterprise fund, the pay-as-you-throw enterprise fund and landfill impact fees. The Town received approval for reimbursement of 75% of closure costs from the state under the Maine Landfill Closure and Remediation Program. Though the timing of the reimbursement is likely to extend over a number of years, the Town recognizes a receivable and a deferred inflow of resources for the amount of the anticipated reimbursement. The Town continues to recognize a liability for the estimated post closure costs, which may be funded from the state reimbursement, pay-as-you-throw fees, or subsidies from the General Fund.

The Town has the following solid waste facilities:

*Graham Road Landfill:* This facility served as the Town's landfill beginning in 1984, and ceased operations on March 31, 2021, with closure of the landfill completed in late fall 2021. The final cost of closure was \$7,361,970, of which 75%, or \$5,521,477, has been approved for reimbursement by the Maine Department of Environmental Protection (Maine DEP) through the Maine Landfill Closure and Remediation Program, in accordance with 38 MRS §1310-F. During FY 2025, the Town received \$256,357 of this grant, and has recorded the balance of the reimbursement as a receivable and as deferred inflow of resources as of June 30, 2025. The Town estimates the post closure care costs at an average annual cost of \$74,207 for 27 years, and recognizes a liability for the \$2,003,599 total as of June 30, 2025. The portion of the liability reported as due within one year is \$78,000.

The Town faced potential fines related to wastewater discharge limits and other violations between 2011 and 2019, and in August, 2020, the Town and MDEP entered into an Administrative Consent Agreement (ACA) to resolve the past violations. The ACA included a \$17,000 penalty to the Town, with all but \$10,000 suspended, and this amount was paid to MDEP in the fiscal year ended June 30, 2021. Even after closure, the landfill is subject to strict environmental regulations, including testing landfill leachate for per-and polyfluoroalkyl substances (PFAS) for the next two years.

*Wood & Masonry Landfill:* This facility ceased operations on October 29, 2005. Work to close the facility in accordance with Maine DEP guidelines was completed as of September 1, 2006. Of the total liability estimated for landfill closure and post closure care as of June 30, 2025, the Town estimates that \$48,000 is applicable to this facility. This represents annual monitoring at \$4,000 per year for 12 years. The portion of the liability reported as due within one year is \$4,000.

**E. Changes in Long-term Liabilities**

Long-term liability activity for the year ended June 30, 2025, was as follows:

	Balance June 30, 2024	Additions	Deductions	Balance June 30, 2025	Due Within One Year
<b><u>Governmental Activities</u></b>					
Bonds payable:					
General obligation bonds	\$ 37,055,000	\$ -	\$ (1,750,000)	\$ 35,305,000	\$ 1,790,000
Plus premium on bonds	2,525,294	-	(125,372)	2,399,922	125,371
Notes from direct borrowings	11,450,197	-	(1,520,324)	9,929,873	1,535,276
Lease liabilities	61,517	177,284	(52,695)	186,106	40,788
Subscription liabilities	-	588,274	(134,836)	453,438	104,124
County tax obligation	625,790	-	(156,447)	469,343	156,447
Compensated absences <sup>(1)</sup>	7,314,388	385,312	-	7,699,700	816,024
Other postemployment benefits	10,398,708	-	(392,404)	10,006,304	425,463
Net pension liability	6,829,426	1,536,899	-	8,366,325	4,798,258
	<u>\$ 76,260,320</u>	<u>\$ 2,687,769</u>	<u>\$ (4,132,078)</u>	<u>\$ 74,816,011</u>	<u>\$ 9,791,751</u>
	Balance June 30, 2024	Additions	Deductions	Balance June 30, 2025	Due Within One Year
<b><u>Business-type Activities</u></b>					
Landfill post closure care	\$ 2,213,256	\$ -	\$ (161,657)	\$ 2,051,599	\$ 82,000
Lease liabilities	25,744	292,485	(51,266)	266,963	53,103
	<u>\$ 2,239,000</u>	<u>\$ 292,485</u>	<u>\$ (212,923)</u>	<u>\$ 2,318,562</u>	<u>\$ 135,103</u>

Notes:

(1) With the implementation of *GASB 101 - Compensated Absences*, beginning balance has been increased \$5,571,616.

For the governmental activities, compensated absences, net pension and OPEB obligations are generally liquidated by the General Fund. General government bonds, notes payable, lease and subscription liabilities, and county tax obligations are paid from the General Fund. For the business-type activities, landfill post closure maintenance and monitoring costs are paid from the Solid Waste Facilities Fund, with possible subsidies from the Pay-Per-Bag Program or the General Fund. Lease liabilities are paid from the Train Station/Visitors Center Fund.

**F. Components of Fund Balances**

The Town has a Fund Balance Policy for the General Fund. The policy lists criteria to be used in establishing a minimum fund balance target and sets the minimum *unassigned* fund balance at 16.67% of annual GAAP revenues. The policy also lists criteria to be used in establishing a maximum fund balance target and sets the maximum *unassigned* fund balance at 25% of annual GAAP revenues. At June 30, 2025, the Town's unassigned fund balance was at 22.31% of revenues. The policy states that amounts in excess of the maximum target balance shall be used for capital improvements or other one-time expenditures or to offset taxes as approved by the Town Council.

**TOWN OF BRUNSWICK, MAINE**      **Notes to Financial Statements**

The components of the governmental funds balances as of June 30, 2025, are as follows:

	<u>Nonspendable</u>	<u>Restricted</u>	<u>Committed</u>	<u>Assigned</u>
General Fund:				
Advances to other funds	\$ 4,027,902	\$ -	\$ -	\$ -
Inventories and deposits	47,589	-	-	-
Education purposes	-	8,056,847	-	-
State road assistance funds	-	140,785	-	-
State revenue sharing funds	-	1,406,919	-	-
Encumbrances	-	-	-	330,756
Budget appropriation	-	-	-	920,000
Supplemental appropriations	-	-	-	2,267,520
Capital improvement program	-	-	-	2,120,000
Compensated absences	-	-	-	265,967
County tax	-	-	-	469,341
Tax increment financing	-	4,204,127	-	-
Capital improvement projects	50,000	-	4,263,527	-
Capital projects funds:				
Restricted capital project funding	-	557,526	-	-
Appropriated for capital projects	-	-	2,087,933	-
Special revenue funds:				
Recreation programs	-	-	436,433	-
Town restricted programs	-	1,211,235	-	-
School restricted programs	49,626	1,002,727	-	-
Permanent funds	<u>863,648</u>	<u>25,292</u>	<u>-</u>	<u>-</u>
Total	\$ 5,038,765	\$ 16,605,458	\$ 6,787,893	\$ 6,373,584

**G. Interfund Balances**

Interfund balances are composed of two types – advances and due to/due from balances. The advances are interfund loans, and are anticipated to be eliminated as funds are received from appropriations or other sources. The due to/from balances result from receipts and disbursements being made through the consolidated cash accounts held by the General Fund. These balances will be eliminated when cash transfers are made to the appropriate funds.

1. Advances to/from other funds

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Proprietary Funds - Mere Point Wastewater	\$ 57,960
General Fund	Capital Improvement Projects - Downtown Streetscape	<u>3,969,942</u>
	Total	\$ 4,027,902

The advance to the Mere Point Wastewater Fund will be repaid through user fees over a period of a few years. The advance to the Downtown Streetscape is expected to be repaid with Tax Increment Financing (TIF) Revenues from the Downtown Development TIF District over a period of ten years.

2. Due to/from other funds

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Tax Increment Financing	General Fund	\$ 4,204,127
Capital Improvement Projects	General Fund	4,934,921
Recreation Program Funds	General Fund	920
Town Restricted Funds	General Fund	425,040
School Restricted Fund	General Fund	482
Public Works Projects	General Fund	774,790
Capital Reserve Fund	General Fund	1,910,540
New Elementary School Fund	General Fund	2,599
Private-purpose Trust Funds	General Fund	49,460
Enterprise Funds	General Fund	140,089
Internal Service Fund	General Fund	115,871
		<u>\$ 12,558,839</u>

**H. Interfund Transfers**

	Transfers In:				
	<u>General Fund</u>	<u>Capital Improvement Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Enterprise Funds</u>	<u>Total transfers out</u>
<u>Transfers Out:</u>					
General Fund	\$ -	\$ 1,363,000	\$ 3,878,544	\$ 125,000	\$ 5,366,544
Tax Increment Financing	1,249,599	490,400	367,000	-	2,106,999
Capital Improvement Projects	24,050	-	-	-	24,050
Nonmajor Governmental Funds					
Special Revenue Funds	27,730	136,577	589,571	-	753,878
Impact Fees	-	269,500	-	-	269,500
Capital Reserve Funds	-	-	100,000	-	100,000
Total Transfers In	<u>\$ 1,301,379</u>	<u>\$ 2,259,477</u>	<u>\$ 4,935,115</u>	<u>\$ 125,000</u>	<u>\$ 8,620,971</u>

Of the \$5,366,544 transferred out of the General Fund, \$5,087,044 was made for a variety of capital projects. The largest of these include \$2,375,000 for the Street Resurfacing Program and Sidewalk Program, \$1,349,044 for the Capital Reserve Fund, and \$1,363,000 for the Capital Improvement Fund. The \$125,000 transfer to Enterprise Funds represents General Fund subsidies of the Train Station/Visitors Center. Of the remaining \$154,500, \$150,000 was funding for the tax assistance program, and \$4,500 was the annual contribution to the Memorial Day program to match small grants.

Transfers into the General Fund include a combined transfer of \$1,301,379 of which \$1,249,599 was from the Tax Increment Financing Districts, \$24,050 was unused Capital Improvement Project balances transferred back to the General Fund, and \$27,730 of unappropriated interest earnings from the State and Local Fiscal Recovery Funds (SLFRF). Of the \$1,249,599 TIF transfers to the General Fund, \$364,599 was used to support transit projects, \$285,000 was used to support a portion of the Street Resurfacing Program for qualified road work, \$200,000 was used to subsidize the Capital Reserve Fund for police and fire vehicles, \$125,000 went to fund the train station and visitors center operations, \$95,000 funded the Brunswick Downtown Association appropriation, and the remaining \$180,000 was used to offset professional and admin costs related to Economic Development.

**I. Donor-restricted Endowments**

The Town maintains several permanent funds and private-purpose trust funds with donor-restricted endowments. Prior to 2017-18, the Town's spending policy for these funds authorized only interest and

dividends on investments, less fees, for spending. Any appreciation on investments was added to the original endowment and was not authorized for spending. Beginning in 2017-18, the Town received approval from the State Attorney General to manage the funds in accordance with the Uniform Prudent Management Act (UPMIFA). The Trust Fund Advisory Committee adopted an Investment Policy Statement which outlines investment objectives and constraints, and annual disbursement guidelines. For 2024-25, the Trust Fund Advisory Committee recommended spending levels at 5% of the 20-quarter rolling average balance of the funds.

## **V. OTHER INFORMATION**

### **A. Risk Management**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and other risks for which the Town and its School Department carry insurance. There have been no significant changes in insurance coverage during the past fiscal year. For the three fiscal years ended June 30, 2025, 2024, and 2023, there have been no settlements in excess of coverage.

The Town belongs to the Maine Municipal Association (MMA) Property and Casualty Pool, for most of its municipal property and liability exposures. The Town's School Department, which obtains coverage separately from the remainder of Town government, continues to insure most of its exposures with a commercial insurance underwriter. For worker's compensation, both the Town and its School Department participate in the Maine Municipal Association (MMA) Worker's Compensation Pool.

If the assets of either the MMA Property and Casualty Pool or the Worker's Compensation Pool are at any time actuarially determined to be insufficient to enable either pool to discharge its legal liability and other obligations and to maintain actuarially sound reserves, either pool has the power to make up the deficiency by the levy of a prorated assessment upon its members for the amount needed to make up the deficiency. There has been no such deficiency in the past three years. Management believes that no such deficiency exists at June 30, 2025.

Further information including financial statements for the Maine Municipal Association Pools may be obtained from MMA Risk Management Services, 60 Community Drive, P.O. Box 9109, Augusta, ME 04332.

### **B. Contingencies**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although, except for the items mentioned in the following paragraph, the Town expects such amounts, if any, to be immaterial.

There are various claims and suits pending against the Town that arise in the normal course of the Town's activities. In the opinion of counsel and Town management, the ultimate disposition of these various claims and suits will have no material effect on the financial position of the Town.

### **C. Deferred Compensation Plan**

The Town offers its non-school employees a deferred compensation plan (the "Plan"), created in accordance with Internal Revenue Code Section 457. The Plan, available to all non-school employees, permits the employees to defer a portion of their salary until future years. All assets and income of the Plan are held in trust for the exclusive benefit of the participants and their beneficiaries. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

## **D. Overlapping Debt**

### **1. Cumberland County**

The Town is subject to an annual assessment of its proportional share of Cumberland County expenses, including debt repayment. The Town's share is determined as the percentage of its equalized state valuation of the total equalized state valuation of all municipalities in the County. At June 30, 2025, the Town's equalized state valuation of \$3,596,250,000 was 4.7% of the County's equalized state valuation of \$76,597,050,000. The Town's share of Cumberland County's principal debt as of June 30, 2025, is \$1,299,895 or 4.7% of the total outstanding long-term County debt of \$27,686,649.

### **2. Maine Region 10 Technical High School**

The Town of Brunswick is a participant along with Regional School Unit 5 (RSU 5) and Regional School Unit 75 (RSU 75) in a joint venture to operate Maine Region 10 Technical High School (MR10). MR10 was established by a cooperative agreement pursuant to Maine law to deliver a program of vocational education to students of the member units. As of June 30, 2025, MR10 had total principal debt outstanding of \$2,711,975. The Town of Brunswick's share of MR10's debt is 38.17% or \$1,035,161. See the "Joint Venture" footnote for additional information.

## **E. Quasi-municipal Debt**

Two districts, as quasi-municipal entities, provide certain services to their respective customers, most of whom are within the territorial boundaries of the Town of Brunswick. Although the indebtedness of these districts is not an obligation of the Town nor is it guaranteed by the Town, many of the ratepayers of the districts are also taxpayers of the Town.

The following disclosure as of June 30, 2025, is provided as an indication of the combined debt burden of the constituent ratepayer/taxpayer base.

	<u>Total Principal Debt</u>	<u>% Applicable to Brunswick</u>	<u>Amt Applicable to Brunswick</u>
Brunswick and Topsham Water District	\$ 39,619,953	66.67%	\$ 26,414,623
Brunswick Sewer District	<u>15,053,091</u>	100.00%	<u>15,053,091</u>
Total	<u>\$ 54,673,044</u>		<u>\$ 41,467,714</u>

## **F. Joint Venture**

The Town of Brunswick is a participant along with Regional School Unit 5 (RSU 5) and Regional School Unit 75 (RSU 75) in a joint venture to operate Maine Region 10 Technical High School (MR10). MR10 was established by a cooperative agreement pursuant to Maine law to deliver a program of vocational education to students of the member units. MR10 is governed by a nine-member board of directors. The Town of Brunswick has four members, RSU 75 has three members, and RSU 5 has two members. However, the votes for each board member are weighted according to population determined by the most recent Federal Decennial Census.

With the exception of direct federal and state revenues, balances, and other miscellaneous receipts, MR10 funds its operations, debt service requirements and other programs through an annual assessment to each of the member units. The assessments are also based on the population of the units, and each member unit must also approve its assessment through its own budgetary process. The Town of Brunswick currently has an on-going financial responsibility to fund 38.17% of MR10's budget. For the year ended June 30, 2025, the total budget of MR10 was \$4,046,346. After MR10 deducted state subsidies, certain balances and miscellaneous revenues, the Town of Brunswick was assessed and paid \$435,471. At June 30, 2025, MR10 had total principal debt outstanding of \$2,711,975. As mentioned above, the Town is obligated to its share of MR10's debt. A copy of MR10's audited financial statements may be obtained from Maine Region 10 Technical High School, 68 Church Road, Brunswick, Maine 04011.

### G. Credit Enhancement Agreements

GASB Statement 77, *Tax Abatement Disclosures*, defines tax abatement, for financial reporting purposes, as a reduction in tax revenue resulting from “an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments”. The Town of Brunswick has certain Credit Enhancement Agreements (CEAs) which fit this definition.

The Town of Brunswick has entered into several CEAs with individual organizations as permitted within its five Tax Increment Financing (TIF) District development programs, established under the State of Maine Title 30-A M.R.S. § 5221-5235. The CEAs outline conditions for the reimbursement of a percentage of the tax revenues generated through the increased values of certain parcels within the district. The agreements and payments are intended to promote economic development through real estate development and job creation, as well as affordable housing, infrastructure improvements and business incentives within the former Brunswick Naval Air Station. Based on compliance with the terms of the agreement, and the calculation methods established in the CEAs, the Town returns to the organization a portion of the taxes paid.

In 2022 the Town Council adopted a Tax Increment Financing and Credit Enhancement Policy, to outline standards, guidelines and processes to be used in the establishment of TIFs and/or CEAs. The policy defines the Town’s purposes and criteria for CEAs, application procedures, and priorities for the evaluation of need and public benefit. For the fiscal year ended June 30, 2025, the Town remitted a total of \$1,842,271 in Credit Enhancement payments. For the purpose of CEA payments to the Midcoast Regional Redevelopment Authority (MRRA), the Brunswick Landing and Brunswick Executive Airport TIF Districts are administered together. Though only the MRRA payment exceeded 10 percent of the total amount paid, we have chosen to report on all four CEAs as follows:

<u>TIF District</u>	<u>Beginning; Duration</u>	<u>CEA Entity</u>	<u>CEA reimbursement basis</u>	<u>Amount paid during the fiscal year</u>
Seahawk	2013-14; 20 years	Molnlycke Manufacturing, LLC	TIF revenues on one parcel: 35% - 55% based on employment levels	\$ 134,370
Seahawk	2021-22; 10 years	Shepherd Prop, LLC (Wild Oats Bakery)	TIF revenues on one parcel: 35% - 50% based on employment levels	33,704
Brunswick Landing	2024-25:	Admiral Fitch Partners LLC	The lesser of \$100,000 or 50% of TIF revenues on one parcel; based on rent restrictions	44,297
Brunswick Landing & Brunswick Executive Airport	2013-14; 30 years	Midcoast Regional Redevelopment Authority	Up to 50% of TIF revenues within districts; for use on authorized projects; 30 year total capped at \$15 million	<u>1,629,900</u> \$ 1,842,271

**H. Construction and Other Significant Commitments**

As of June 30, 2025, the Town had various contractual commitments. The significant commitments are as follows:

<u>Project</u>	<u>Spent to Date</u>	<u>Retainage Held</u>	<u>Remaining Commitment</u>
Downtown streetscape project - Maine Street sidewalks			
Construction contract	\$ 3,720,938	\$ 176,631	\$ 43,809
Engineering consultant	150,946	-	97,050
Roadway improvements - Grant Road, Peterson Lane, Hillside Road, Quarry Road & Bridge Road	3,282,790	364,755	-
Roadway improvements - Atwood Lane, Berry Street, Bowdoin Street & Whittier Street	1,058,269	117,585	-
Midcoast Athletic and Recreation Center (MARC) 2-5 Yr-Old Playground	168,244	8,412	-
	<u>\$ 8,381,187</u>	<u>\$ 667,383</u>	<u>\$ 140,859</u>

Upon performance by the vendor in the next year, the encumbrances associated with the roadway improvement projects are expected to be honored from the Nonmajor Public Works Projects Fund. The downtown streetscape project and the MARC playground commitments are expected to be honored from the Major Capital Improvements Project Fund

**I. Subsequent Events**

On September 2, 2025, the Town Council adopted an ordinance authorizing the issuance of up to \$3,250,000 to serve as the Town's share of funding for the reconstruction of Jordan Avenue from Lori Drive to Bath Road, including construction of a new multi-use path and replacement of a culvert. Debt service is expected to be paid with available Tax Increment Financing (TIF) revenues from the Brunswick Landing and Brunswick Executive Airport TIF Districts. Project costs are estimated at \$3,250,000, and bonds are expected to be issued when the project proceeds to construction.

On October 20, 2025, the Town Council adopted an ordinance authorizing appropriation of \$2,000,000 from available unassigned general fund balance to finance the purchase of property at 2 Columbus Drive to be used by the Parks and Recreation Department.

On December 1, 2025, the Town Council adopted an ordinance authorizing the issuance of up to \$4,700,000 to finance Phase 1a of the Public Works Facility Project, which includes construction of the new fuel station and new salt shed, and refining the site design for the Public Works Facility.



## REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Proportionate Share of the Net Pension Liability

Schedule of Pension Contributions

Schedule of Changes in the Total Health Plan OPEB Liability and Related Ratios

Schedule of Proportionate Share of the Net OPEB Liability

Schedule of OPEB Contributions

Notes to Required Supplementary Information



**Required Supplementary Information**

**TOWN OF BRUNSWICK, MAINE  
Schedule of Proportionate Share of the Net Pension Liability  
Last Ten Fiscal Years**

<b>Maine Public Employees Retirement System Consolidated Plan (PLD) and State Employee and Teacher Plan (SET)</b>										
	<u><b>2016*</b></u>	<u><b>2017*</b></u>	<u><b>2018*</b></u>	<u><b>2019*</b></u>	<u><b>2020*</b></u>	<u><b>2021*</b></u>	<u><b>2022*</b></u>	<u><b>2023*</b></u>	<u><b>2024*</b></u>	<u><b>2025*</b></u>
<b>PLD Plan</b>										
Town's proportion of the net pension liability	2.28%	2.15%	2.07%	2.03%	1.97%	1.99%	1.94%	1.84%	1.88%	1.98%
Town's proportionate share of the net pension liability	\$ 7,269,492	\$ 11,433,992	\$ 8,470,270	\$ 5,564,296	\$ 6,014,929	\$ 7,911,889	\$ (624,736)	\$ 4,890,676	\$ 5,990,417	\$ 7,931,699
Town's covered payroll	9,702,984	9,672,593	9,780,190	9,869,991	10,122,031	10,897,916	11,293,736	12,409,695	14,941,275	16,937,756
Town's proportion share of the net pension liability as a percentage of its covered payroll	74.92%	118.21%	86.61%	56.38%	59.42%	72.60%	-5.53%	39.41%	40.09%	46.83%
Plan fiduciary net position as a percentage of the total pension liability	88.27%	81.61%	86.43%	91.14%	90.62%	88.35%	100.86%	93.26%	92.34%	91.06%
<b>SET Plan</b>										
Town's proportion of the net pension liability	0.04%	0.04%	0.03%	0.02%	0.02%	0.02%	0.33%	0.08%	0.06%	0.03%
Town's proportionate share of the net pension liability	\$ 521,645	\$ 779,097	\$ 462,110	\$ 327,267	\$ 354,962	\$ 336,440	\$ 278,175	\$ 1,222,810	\$ 839,009	\$ 434,626
State's proportionate share of the net pension liability associated with the Town	<u>18,852,281</u>	<u>24,285,768</u>	<u>20,957,681</u>	<u>20,112,311</u>	<u>21,637,973</u>	<u>24,861,930</u>	<u>12,650,411</u>	<u>21,531,693</u>	<u>23,160,087</u>	<u>22,471,467</u>
Total	<u>\$ 19,373,926</u>	<u>\$ 25,064,865</u>	<u>\$ 21,419,791</u>	<u>\$ 20,439,578</u>	<u>\$ 21,992,935</u>	<u>\$ 25,198,370</u>	<u>\$ 12,928,586</u>	<u>\$ 22,754,503</u>	<u>\$ 23,999,096</u>	<u>\$ 22,906,093</u>
Town's covered payroll	\$ 15,980,002	\$ 16,136,902	\$ 17,450,661	\$ 18,315,139	\$ 18,866,276	\$ 19,751,307	\$ 20,284,702	\$ 20,595,696	\$ 22,707,805	\$ 24,090,137
Town's proportion share of the net pension liability as a percentage of its covered payroll	3.26%	4.83%	2.65%	1.79%	1.88%	1.70%	1.37%	5.94%	3.69%	1.80%
Plan fiduciary net position as a percentage of the total pension liability	81.18%	76.21%	80.78%	82.90%	82.73%	81.03%	90.90%	85.79%	86.03%	87.59%

\* The amounts presented for each fiscal year were determined as of the prior fiscal year.

See accompanying notes to required supplementary information.

**Required Supplementary Information, Continued**

**TOWN OF BRUNSWICK, MAINE  
Schedule of Pension Contributions  
Last Ten Fiscal Years**

<b>Maine Public Employees Retirement System Consolidated Plan (PLD) and State Employee and Teacher Plan (SET)</b>										
	<b><u>2016</u></b>	<b><u>2017</u></b>	<b><u>2018</u></b>	<b><u>2019</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>	<b><u>2024</u></b>	<b><u>2025</u></b>
<b><u>PLD Plan</u></b>										
Contractually required contribution	\$ 1,009,803	\$ 1,060,357	\$ 1,128,830	\$ 1,203,139	\$ 1,286,117	\$ 1,330,044	\$ 1,457,317	\$ 1,720,518	\$ 1,936,819	\$ 2,043,179
Contributions in relation to the contractually required contribution	<u>(1,009,803)</u>	<u>(1,060,357)</u>	<u>(1,128,830)</u>	<u>(1,203,139)</u>	<u>(1,286,117)</u>	<u>(1,330,044)</u>	<u>(1,457,317)</u>	<u>(1,720,518)</u>	<u>(1,936,819)</u>	<u>(2,043,179)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Town's covered payroll	\$ 9,672,593	\$ 9,780,190	\$ 9,869,991	\$ 10,122,031	\$ 10,897,916	\$ 11,293,736	\$ 12,409,695	\$ 14,941,275	\$ 16,937,756	\$ 18,505,145
Contributions as a percentage of covered payroll	10.44%	10.84%	11.44%	11.89%	11.80%	11.78%	11.74%	11.52%	11.43%	11.04%
<b><u>SET Plan</u></b>										
Contractually required contribution	\$ 542,200	\$ 586,342	\$ 727,111	\$ 748,991	\$ 821,654	\$ 843,844	\$ 790,875	\$ 871,980	\$ 1,076,829	\$ 1,122,615
Contributions in relation to the contractually required contribution	<u>(542,200)</u>	<u>(586,342)</u>	<u>(727,111)</u>	<u>(748,991)</u>	<u>(821,654)</u>	<u>(843,844)</u>	<u>(790,875)</u>	<u>(871,980)</u>	<u>(1,076,829)</u>	<u>(1,122,615)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Town's covered payroll	\$ 16,136,902	\$ 17,450,661	\$ 18,315,139	\$ 18,866,276	\$ 19,751,307	\$ 20,284,702	\$ 20,595,696	\$ 22,707,805	\$ 24,090,137	\$ 25,114,438
Contributions as a percentage of covered payroll	3.36%	3.36%	3.97%	3.97%	4.16%	4.16%	3.84%	3.84%	4.47%	4.47%

*See accompanying notes to required supplementary information.*

**Required Supplementary Information, Continued**

**TOWN OF BRUNSWICK, MAINE**  
**Schedule of Changes in the Total Health Plan OPEB Liability and Related Ratios**  
**Last Ten Fiscal Years**

**Maine Municipal Employees Health Trust (MMEHT)**

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
<b><u>Total MMEHT Health Plan OPEB Liability*</u></b>								
Service cost	\$ 35,837	\$ 44,817	\$ 38,497	\$ 61,785	\$ 72,166	\$ 72,643	\$ 59,437	\$ 90,948
Interest	61,834	65,988	73,020	40,995	35,653	37,447	62,449	65,410
Changes of benefits	-	-	(22,964)	-	-	-	-	-
Differences between expected and actual experience	(1,834)	-	(890,906)	-	49,288	-	(315,109)	-
Changes of assumptions or other inputs	214,685	(199,919)	529,252	100,031	6,280	(208,165)	527,997	(67,589)
Benefit payments	<u>(33,157)</u>	<u>(41,061)</u>	<u>(42,703)</u>	<u>(27,034)</u>	<u>(28,115)</u>	<u>(27,469)</u>	<u>(28,297)</u>	<u>(48,999)</u>
Net change in Total MMEHT Health Plan OPEB liability	277,365	(130,175)	(315,804)	175,777	135,272	(125,544)	306,477	39,770
Total MMEHT Health Plan OPEB liability - beginning	<u>1,616,420</u>	<u>1,893,785</u>	<u>1,763,610</u>	<u>1,447,806</u>	<u>1,623,583</u>	<u>1,758,855</u>	<u>1,633,311</u>	<u>1,939,788</u>
Total MMEHT Health Plan OPEB liability - ending	<u>\$ 1,893,785</u>	<u>\$ 1,763,610</u>	<u>\$ 1,447,806</u>	<u>\$ 1,623,583</u>	<u>\$ 1,758,855</u>	<u>\$ 1,633,311</u>	<u>\$ 1,939,788</u>	<u>\$ 1,979,558</u>
Covered-employee payroll	\$ 6,629,170	\$ 6,629,170	\$ 7,306,516	\$ 7,306,516	\$ 7,550,570	\$ 7,550,570	\$ 8,898,326	\$ 8,898,326
Total MMEHT Health Plan OPEB liability as a percentage of covered-employee payroll	28.57%	26.60%	19.82%	22.22%	23.29%	21.63%	21.80%	22.25%

**Maine Education Association Benefit Trust (MEABT)**

	<u>2019***</u>	<u>2020***</u>	<u>2021***</u>	<u>2022***</u>	<u>2023***</u>	<u>2024***</u>	<u>2025***</u>
<b><u>Total MEABT Health Plan OPEB Liability**</u></b>							
Service cost	\$ 41,709	\$ 38,602	\$ 46,351	\$ 117,963	\$ 121,247	\$ 107,332	\$ 114,769
Interest	227,974	237,481	228,581	158,117	157,651	288,745	296,835
Changes of benefit terms	-	-	(645,501)	-	-	-	-
Differences between expected and actual experience	-	-	(485,677)	-	141,523	-	(309,058)
Changes of assumptions or other inputs	(274,115)	348,726	1,624,567	55,254	708,269	(119,014)	(174,227)
Benefit payments	<u>(220,147)</u>	<u>(228,028)</u>	<u>(248,237)</u>	<u>(182,985)</u>	<u>(198,296)</u>	<u>(316,982)</u>	<u>(300,295)</u>
Net change in Total Health Plan OPEB liability	(224,579)	396,781	520,084	148,349	930,394	(39,919)	(371,976)
Total Health Plan OPEB liability - beginning	<u>6,435,381</u>	<u>6,210,802</u>	<u>6,607,583</u>	<u>7,127,667</u>	<u>7,276,016</u>	<u>8,206,410</u>	<u>8,166,491</u>
Total Health Plan OPEB liability - ending	<u>\$ 6,210,802</u>	<u>\$ 6,607,583</u>	<u>\$ 7,127,667</u>	<u>\$ 7,276,016</u>	<u>\$ 8,206,410</u>	<u>\$ 8,166,491</u>	<u>\$ 7,794,515</u>
Covered-employee payroll	\$ 15,682,183	\$ 16,113,443	\$ 14,705,057	\$ 15,072,683	\$ 15,299,576	\$ 15,682,066	\$ 16,482,616
Total MEABT Health Plan OPEB liability as a percentage of covered-employee payroll	39.60%	41.01%	48.47%	48.27%	53.64%	52.08%	47.29%

\* Only eight years of information available.

\*\* Only seven years of information available.

\*\*\* The amounts presented for each fiscal year were determined as of the prior fiscal year.

NOTE: There are no assets accumulated in a trust to pay related benefits for the MMEHT and MEABT OPEB Plans.

See accompanying notes to required supplementary information.

**Required Supplementary Information, Continued**

**TOWN OF BRUNSWICK, MAINE**  
**Schedule of Proportionate Share of the Net OPEB Liability**  
**Last Ten Fiscal Years\***

<b>Maine Public Employees Retirement System Consolidated Plan (PLD) and State Employee and Teacher Plan (SET)</b>								
<b><u>PLD OPEB Plan</u></b>	<b><u>2018**</u></b>	<b><u>2019**</u></b>	<b><u>2020**</u></b>	<b><u>2021**</u></b>	<b><u>2022**</u></b>	<b><u>2023**</u></b>	<b><u>2024**</u></b>	<b><u>2025**</u></b>
Town's proportion of the net OPEB liability	2.22%	2.17%	2.11%	2.13%	2.15%	2.21%	2.14%	2.10%
Town's proportionate share of the net OPEB liability	\$ 371,809	\$ 437,455	\$ 451,360	\$ 280,500	\$ 222,146	\$ 320,208	\$ 292,429	\$ 232,231
Town's covered-employee payroll	5,129,533	5,143,649	4,983,338	4,596,565	4,870,730	5,005,723	4,995,378	5,450,917
Town's proportionate share of net OPEB liability as a percentage of covered-employee payroll	7.25%	8.50%	9.06%	6.10%	4.56%	6.40%	5.85%	4.26%
Plan fiduciary net position as a percentage of the net OPEB liability	47.42%	43.92%	43.18%	55.40%	67.26%	55.88%	59.71%	67.88%
<b><u>SET OPEB Plan</u></b>								
Town's proportion of the net OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the net OPEB liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net OPEB liability associated with the Town	572,376	628,613	637,006	701,810	336,997	658,298	625,107	442,382
Total	\$ 572,376	\$ 628,613	\$ 637,006	\$ 701,810	\$ 336,997	\$ 658,298	\$ 625,107	\$ 442,382
Plan fiduciary net position as a percentage of the net OPEB liability	47.29%	48.04%	49.22%	49.51%	62.90%	52.39%	56.97%	66.13%

\* Only eight years of information available.

\*\* The amounts presented for each fiscal year were determined as of the prior fiscal year.

See accompanying notes to required supplementary information.

**Required Supplementary Information, Continued**

**TOWN OF BRUNSWICK, MAINE  
Schedule of OPEB Contributions  
Last Ten Fiscal Years\***

**Maine Public Employees Retirement System Consolidated Plan (PLD)**

<b><u>PLD OPEB Plan</u></b>	<b><u>2017</u></b>	<b><u>2018</u></b>	<b><u>2019</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>	<b><u>2024</u></b>	<b><u>2025</u></b>
Contractually required contribution	\$ 9,923	\$ 11,301	\$ 10,180	\$ 10,614	\$ 12,499	\$ 13,172	\$ 12,773	\$ 13,530	\$ 17,265
Contributions in relation to the contractually required contribution	<u>9,923</u>	<u>11,301</u>	<u>10,180</u>	<u>10,614</u>	<u>12,499</u>	<u>13,172</u>	<u>12,773</u>	<u>13,530</u>	<u>17,265</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Town's covered-employee payroll	\$ 5,129,533	\$ 5,143,649	\$ 4,983,338	\$ 4,596,565	\$ 4,870,730	\$ 5,005,723	\$ 4,995,378	\$ 5,450,917	\$ 5,293,241
Contributions as a percentage of covered-employee payroll	0.19%	0.22%	0.20%	0.23%	0.26%	0.26%	0.26%	0.25%	0.33%

\* Only nine years of information available.

*See accompanying notes to required supplementary information.*

**Net Pension Liability****Changes of benefit terms** – None**Changes of assumptions** – The following are changes in actuarial assumptions used in the most recent valuations:

Year Ending June 30,	Actuarial Assumptions*									
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Discount rate – PLD	7.25%	7.125%	6.875%	6.75%	6.75%	6.75%	6.50%	6.50%	6.50%	6.50%
Discount rate – SET	7.125%	7.125%	6.875%	6.75%	6.75%	6.75%	6.50%	6.50%	6.50%	6.50%
Inflation rate	3.50%	3.50%	2.75%	2.75%	2.75%	2.75%	2.75%	2.75%	2.75%	2.75%
Salary increases – PLD	3.50-9.50%	3.50-9.50%	2.75-9.00%	2.75-9.00%	2.75-9.00%	2.75% + merit	2.75-11.48%	2.75-11.48%	2.75-11.48%	2.75-11.48%
Salary increases – SET	3.50-13.50%	3.50-13.50%	2.75-14.50%	2.75-14.50%	2.75-14.50%	2.75% + merit	2.80-13.03%	2.80-13.03%	2.80-13.03%	2.80-13.03%
Cost of living increases – PLD	3.12%	2.55%	2.20%	2.20%	1.91%	1.91%	1.91%	1.91%	1.91%	1.91%
Cost of living increases – SET	2.55%	2.55%	2.20%	2.20%	2.20%	2.20%	2.20%	2.20%	2.20%	2.20%

\*This schedule is intended to show information for ten years, but only the years in which changes occurred have been displayed. Additional years' information will be displayed as it becomes available.

**Mortality rates:**

In 2015, mortality rates were based on the RP2000 Combined Mortality Table projected forward to 2015 using Scale AA. In 2016 through 2020, mortality rates were based on the RP2014 Total Data Set Healthy Annuitant Mortality Table. Beginning 2021, mortality rates were based on the 2010 Public Plan (general benefits and teacher benefits, accordingly) Weighted Healthy Retiree Mortality Table, for males and females, projected using the RPEC\_2020 model.

**Net OPEB Liability****Changes of benefit terms** – None**Changes of assumptions** – The following are changes in actuarial assumptions used in the most recent valuations:

Year Ending June 30,	Actuarial Assumptions*				
	2017	2018	2019	2020	2021
Discount rate – PLD	5.41%	5.13%	4.98%	6.75%	6.50%
Discount rate – SET	6.875%	6.75%	6.75%	6.75%	6.50%

**Total OPEB Liability****Changes of benefit terms** – None**Changes of assumptions** – Changes of assumptions and other inputs reflects the changes in the discount rate each period. The following are the discount rates used in each period:

Year Ending June 30,	Actuarial Assumptions*								
	2017	2018	2019	2020	2021	2022	2023	2024	2025
Discount rate – MMEHT Health Plan	3.78%	3.44%	4.10%	2.74%	2.12%	2.06%	3.72%	3.26%	3.93%
Discount rate – MEABT Health Plan	N/A	3.58%	3.87%	3.50%	2.21%	2.16%	3.54%	3.65%	4.08%

Additionally, the valuation method for the Town Health Plan was changed from the Projected Unit Credit funding method in 2017 to the Entry Age Normal funding method in 2018.

No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

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# INDIVIDUAL AND COMBINING STATEMENTS

General Fund Budgetary Statement Detail

Nonmajor Governmental Funds Combining Statements

Proprietary Funds Combining Statements

Fiduciary Funds Combining Statements



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**TOWN OF BRUNSWICK, MAINE**  
**Statement of Revenues, Expenditures, and Changes in**  
**Fund Balance - Budget and Actual**  
**General Fund**  
**For the year ended June 30, 2025**

	<u>Original Budget</u>	<u>Additional Appropriation</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>REVENUES</b>					
Taxes:					
Real and personal property	\$ 60,174,800	\$ -	\$ 60,174,800	\$ 60,748,229	\$ 573,429
Interest on delinquent taxes	62,500	-	62,500	114,470	51,970
Tax lien costs	10,000	-	10,000	12,269	2,269
Payment in lieu of taxes	465,000	-	465,000	502,901	37,901
Vehicle excise taxes	4,000,000	-	4,000,000	4,702,436	702,436
Watercraft excise taxes	25,000	-	25,000	25,703	703
Aircraft excise taxes	3,000	-	3,000	10,702	7,702
Total taxes	<u>64,740,300</u>	<u>-</u>	<u>64,740,300</u>	<u>66,116,710</u>	<u>1,376,410</u>
Licenses and permits:					
Finance department	25,000	-	25,000	31,965	6,965
Codes enforcement	320,000	-	320,000	631,816	311,816
Town clerk	176,952	-	176,952	192,280	15,328
Planning	36,000	-	36,000	208,971	172,971
Fire department	2,000	-	2,000	2,815	815
Police department	650	-	650	1,029	379
Public works	20,000	-	20,000	12,473	(7,527)
Total licenses and permits	<u>580,602</u>	<u>-</u>	<u>580,602</u>	<u>1,081,349</u>	<u>500,747</u>
Intergovernmental:					
State education subsidy	16,504,104	-	16,504,104	16,504,104	-
State agency client	-	-	-	16,742	16,742
State education other	85,000	-	85,000	91,800	6,800
State multilingual learners hardship adjustment	-	-	-	88,573	88,573
MainePERS contribution	-	4,485,033	4,485,033	4,485,033	-
State revenue sharing	5,754,834	-	5,754,834	6,049,598	294,764
State highway grant	220,000	-	220,000	234,276	14,276
State snowmobile funds	1,500	-	1,500	1,185	(315)
State tax exemption reimbursement	100,000	-	100,000	66,193	(33,807)
State IFW grant	10,000	-	10,000	10,000	-
State general assistance reimbursement	175,000	-	175,000	56,675	(118,325)
COPS Grant	45,000	-	45,000	45,000	-
Total intergovernmental	<u>22,895,438</u>	<u>4,485,033</u>	<u>27,380,471</u>	<u>27,649,179</u>	<u>268,708</u>

**TOWN OF BRUNSWICK, MAINE**  
**Detailed Statement of Revenues, Expenditures,**  
**and Changes in Fund Balance - Budget and Actual**  
**General Fund**  
**For the year ended June 30, 2025**

	<u>Original Budget</u>	<u>Additional Appropriation</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>REVENUES, CONTINUED</b>					
Charges for services:					
Auto registration	73,000	-	73,000	81,737	8,737
Watercraft, ATV, snowmobile registration	1,200	-	1,200	2,229	1,029
Municipal building rental	198,005	-	198,005	215,190	17,185
Fire department	2,000	-	2,000	6,115	4,115
Emergency medical services	1,300,000	-	1,300,000	1,791,538	491,538
Police department	147,392	-	147,392	158,593	11,201
Dispatch services fees	190,227	-	190,227	190,227	-
Public works	500	-	500	-	(500)
Recycling	7,500	-	7,500	23,671	16,171
Education - tuition, transportation, etc.	185,000	-	185,000	319,121	134,121
Education - facilities rental	2,500	-	2,500	43,757	41,257
Recreation facility rentals	12,000	-	12,000	17,438	5,438
Total charges for services	<u>2,119,324</u>	<u>-</u>	<u>2,119,324</u>	<u>2,849,616</u>	<u>730,292</u>
Fines and penalties:					
Town clerk	4,375	-	4,375	6,720	2,345
Fire department	1,100	-	1,100	-	(1,100)
Police department	36,300	-	36,300	52,064	15,764
Total fines and penalties	<u>41,775</u>	<u>-</u>	<u>41,775</u>	<u>58,784</u>	<u>17,009</u>
Interest earned	<u>1,500,000</u>	<u>-</u>	<u>1,500,000</u>	<u>2,222,030</u>	<u>722,030</u>
Other revenue:					
Sale of miscellaneous assets	-	-	-	200,800	200,800
Cable TV franchise fees	275,000	-	275,000	237,643	(37,357)
Workers compensation proceeds	-	-	-	14,616	14,616
Workers compensation dividend	-	-	-	20,335	20,335
Property & casualty dividend	-	-	-	9,816	9,816
Brunswick Development Corporation subsidy	25,000	-	25,000	25,000	-
Miscellaneous - municipal	6,360	-	6,360	76,808	70,448
Miscellaneous - school	2,500	-	2,500	28,703	26,203
Total other revenue	<u>308,860</u>	<u>-</u>	<u>308,860</u>	<u>613,721</u>	<u>304,861</u>
Total revenues	<u>\$ 92,186,299</u>	<u>\$ 4,485,033</u>	<u>\$ 96,671,332</u>	<u>\$ 100,591,389</u>	<u>\$ 3,920,057</u>

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Revenues, Expenditures, and Changes in**  
**Fund Balance - Budget and Actual**  
**General Fund**  
**For the year ended June 30, 2025**

	<b>Adopted Budget</b>	<b>2024 Encumbered Balances</b>	<b>Original Budget</b>	<b>Additional Appropriation</b>	<b>Adjustments</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>	<b>2025 Encumbered Balances</b>
<b>EXPENDITURES</b>									
Current:									
General government:									
Administration	\$ 759,252	\$ 399	\$ 759,651	\$ -	\$ 95,000	\$ 854,651	\$ 805,128	\$ 49,523	\$ 25,669
Finance	1,087,887	-	1,087,887	-	(55,000)	1,032,887	978,383	54,504	10,800
Technology Services	814,546	518	815,064	-	80,000	895,064	816,537	78,527	3,800
Municipal Officers	283,107	-	283,107	-	(5,000)	278,107	244,810	33,297	-
Town Hall Building	290,012	-	290,012	-	30,000	320,012	290,446	29,566	-
Risk Management	728,556	-	728,556	-	100,000	828,556	802,718	25,838	-
Cable TV	131,148	-	131,148	-	-	131,148	121,022	10,126	-
Assessing	691,732	-	691,732	-	-	691,732	576,680	115,052	83,883
Town Clerk & Elections	614,839	-	614,839	-	(10,000)	604,839	549,601	55,238	-
Engineering	325,575	-	325,575	-	(5,000)	320,575	256,346	64,229	28,750
Planning	1,151,030	36,465	1,187,495	-	(40,000)	1,147,495	1,064,421	83,074	70,113
Economic Development	336,519	-	336,519	-	-	336,519	305,369	31,150	-
Total general government	7,214,203	37,382	7,251,585	-	190,000	7,441,585	6,811,461	630,124	223,015
Public safety:									
Fire department	5,764,765	168	5,764,933	-	30,000	5,794,933	5,569,782	225,151	19,532
Central fire station	13,350	-	13,350	-	20,000	33,350	15,611	17,739	-
Emerson fire station	109,100	-	109,100	-	25,000	134,100	96,716	37,384	-
New Central Station	137,500	-	137,500	-	(5,000)	132,500	95,410	37,090	-
Police department	6,168,913	11,151	6,180,064	-	50,000	6,230,064	6,059,986	170,078	-
Emergency services dispatch	1,245,667	-	1,245,667	-	(50,000)	1,195,667	1,130,118	65,549	-
Police station	184,637	-	184,637	-	20,000	204,637	163,782	40,855	-
Streetlights	90,000	-	90,000	-	10,000	100,000	75,618	24,382	-
Traffic signals	55,000	-	55,000	-	40,000	95,000	67,808	27,192	-
Fire suppression (hydrants)	785,879	-	785,879	-	110,000	895,879	887,910	7,969	-
Civil emergency preparedness	2,000	-	2,000	-	-	2,000	800	1,200	-
Total public safety	14,556,811	11,319	14,568,130	-	250,000	14,818,130	14,163,541	654,589	19,532
Public works:									
Administration	594,822	-	594,822	-	100,000	694,822	634,892	59,930	-
General maintenance	3,220,525	32,000	3,252,525	-	(40,000)	3,212,525	3,117,445	95,080	15,000
Refuse collection	848,172	-	848,172	-	(20,000)	828,172	766,900	61,272	-
Recycling	737,703	-	737,703	-	(40,000)	697,703	621,710	75,993	-
Central garage	1,317,197	39,250	1,356,447	-	(30,000)	1,326,447	1,218,566	107,881	3,645
Total public works	6,718,419	71,250	6,789,669	-	(30,000)	6,759,669	6,359,513	400,156	18,645

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Revenues, Expenditures, and Changes in**  
**Fund Balance - Budget and Actual**  
**General Fund**  
**For the year ended June 30, 2025**

	<b>Adopted Budget</b>	<b>2024 Encumbered Balances</b>	<b>Original Budget</b>	<b>Additional Appropriation</b>	<b>Adjustments</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>	<b>2025 Encumbered Balances</b>
<b>EXPENDITURES, CONTINUED</b>									
Human services:									
General assistance	574,309	-	574,309	-	(120,000)	454,309	402,814	51,495	-
Total human services	574,309	-	574,309	-	(120,000)	454,309	402,814	51,495	-
Education:									
Education	54,823,940	-	54,823,940	4,485,033	(2,939,919)	56,369,054	52,685,936	3,683,118	-
Recreation and culture:									
Recreation administration	843,911	-	843,911	-	60,000	903,911	806,630	97,281	-
Buildings and grounds	1,499,933	172,753	1,672,686	-	70,000	1,742,686	1,545,036	197,650	69,564
Rec Building Neptune Dr	325,861	3,120	328,981	-	(10,000)	318,981	265,535	53,446	-
People Plus	240,000	-	240,000	-	40,000	280,000	247,761	32,239	-
Library	1,899,747	-	1,899,747	-	105,000	2,004,747	1,938,443	66,304	-
Total recreation and culture	4,809,452	175,873	4,985,325	-	265,000	5,250,325	4,803,405	446,920	69,564
Intergovernmental:									
County tax	1,991,823	-	1,991,823	-	-	1,991,823	1,991,823	-	-
Unclassified:									
Promotion and development	675,100	-	675,100	-	(89,500)	585,600	574,447	11,153	-
Additional school assistance	10,000	-	10,000	-	-	10,000	10,000	-	-
Cemetery care	3,200	-	3,200	-	1,000	4,200	3,594	606	-
Contingency reserve	295,000	-	295,000	-	(471,000)	(176,000)	(291,624)	115,624	-
Total unclassified	983,300	-	983,300	-	(559,500)	423,800	296,417	127,383	-

**TOWN OF BRUNSWICK, MAINE**  
**Statement of Revenues, Expenditures, and Changes in**  
**Fund Balance - Budget and Actual**  
**General Fund**  
**For the year ended June 30, 2025**

	<b>Adopted Budget</b>	<b>2024 Encumbered Balances</b>	<b>Original Budget</b>	<b>Additional Appropriation</b>	<b>Adjustments</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>	<b>2025 Encumbered Balances</b>
<b>EXPENDITURES, CONTINUED</b>									
Debt service:									
Long-term debt, principal	1,230,591	-	1,230,591	-	2,039,733	3,270,324	3,267,644	2,680	-
Long-term debt, interest	601,006	-	601,006	-	900,186	1,501,192	1,503,872	(2,680)	-
Total debt service	<u>1,831,597</u>	<u>-</u>	<u>1,831,597</u>	<u>-</u>	<u>2,939,919</u>	<u>4,771,516</u>	<u>4,771,516</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>93,503,854</u>	<u>295,824</u>	<u>93,799,678</u>	<u>4,485,033</u>	<u>(4,500)</u>	<u>98,280,211</u>	<u>92,286,426</u>	<u>5,993,785</u>	<u>330,756</u>
Excess (deficiency) of revenues over (under) expenditures	(1,317,555)	(295,824)	(1,613,379)	-	4,500	(1,608,879)	8,304,963	9,913,842	-
<b>OTHER FINANCING SOURCES (USES)</b>									
Transfers from other funds	1,347,599	-	1,347,599	-	-	1,347,599	1,301,379	(46,220)	-
Transfers to other funds	(3,999,044)	-	(3,999,044)	-	(4,500)	(4,003,544)	(4,003,544)	-	-
Transfers to other funds - capital budget	-	-	-	(1,363,000)	-	(1,363,000)	(1,363,000)	-	-
Total other financing sources (uses)	<u>(2,651,445)</u>	<u>-</u>	<u>(2,651,445)</u>	<u>(1,363,000)</u>	<u>(4,500)</u>	<u>(4,018,945)</u>	<u>(4,065,165)</u>	<u>(46,220)</u>	<u>-</u>
Net changes in fund balances	<u>\$ (3,969,000)</u>	<u>\$ (295,824)</u>	<u>\$ (4,264,824)</u>	<u>\$ (1,363,000)</u>	<u>\$ -</u>	<u>\$ (5,627,824)</u>	<u>\$ 4,239,798</u>	<u>\$ 9,867,622</u>	<u>\$ -</u>
Fund balance, beginning of year							38,259,229		
Fund balance, end of year							<u>\$ 42,499,027</u>		

# **NONMAJOR GOVERNMENTAL FUNDS**

## **SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for specific revenues that are legally restricted or committed to expenditure for particular purposes.

Special revenue funds have been established for the following purposes:

### **Recreation Programs**

To account for all user-supported recreation programs.

### **Town Restricted Programs**

To account for grants and other programs where revenues are restricted for a specific purpose.

### **School Restricted Programs**

To account for grants and other programs where revenues are restricted for a specific purpose related to educational expenditures.

## **CAPITAL PROJECTS FUNDS**

Capital projects funds are used for the acquisition or construction of major capital facilities other than those financed by proprietary funds and trust funds.

Capital projects funds have been established for the following purposes:

### **Impact Fees**

To account for a variety of capital improvements for which an impact fee has been levied to fund all or a portion of the improvement. The fees are collected through the Town's site development and subdivision review process.

### **Public Works Projects**

To account for public works projects related to street resurfacing and sidewalk repair.

### **Capital Reserves**

To account for vehicle and equipment replacement, facilities maintenance projects, and cable TV/information technology projects.

### **New Elementary School**

To account for the funding and construction of the Kate Furbish Elementary School.



## **PERMANENT FUNDS**

Permanent funds are used to account for resources where principal is legally restricted by a formal trust agreement and earnings may be used for purposes that benefit the government or its citizenry.

Permanent funds have been established for the following purposes:

### **Education Funds:**

Brunswick School Fund

This fund was established to be used by the school department.

Brunswick High Class of 1920 Fund

This fund was established for the purpose of purchasing books for the Brunswick High School Library.

### **Community Improvements Funds:**

Joshua Chamberlain Fund

This fund was established for the maintenance of the Joshua Chamberlain Statue.

Robert L Morrell Fund

This fund was established for the planting and/or maintenance of trees in the Town.

Veteran's Plaza Fund

This fund was established for the maintenance of the Veteran's Plaza.

### **Recreation and Cultural Fund:**

Nathaniel Davis Recreation Fund

This fund was established to provide funds each year for the pleasure of the inhabitants of the Town of Brunswick as the government of Brunswick shall decide.

### **Social Services Fund:**

George H. and Josephine Runnels Underprivileged Children's Fund

This fund was established for the benefit of underprivileged children of the Town of Brunswick.

**TOWN OF BRUNSWICK, MAINE**  
**Combining Balance Sheet**  
**All Other Governmental Funds**  
**June 30, 2025**

	<u>Nonmajor Special Revenue Funds</u>	<u>Nonmajor Capital Project Funds</u>	<u>Nonmajor Permanent Funds</u>	<u>Total Other Governmental Funds</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 1,835,779	\$ 554,927	\$ 3,984	\$ 2,394,690
Investments	-	-	884,956	884,956
Receivables:				
Accounts	754,955	-	-	754,955
Intergovernmental	898,982	400,000	-	1,298,982
Inventory	49,626	-	-	49,626
Due from other funds	426,442	2,687,929	-	3,114,371
Total assets	<u>\$ 3,965,784</u>	<u>\$ 3,642,856</u>	<u>\$ 888,940</u>	<u>\$ 8,497,580</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 100,492	\$ 515,057	\$ -	\$ 615,549
Retainage payable	-	482,340	-	482,340
Accrued payroll	50,305	-	-	50,305
Unearned revenue	386,263	-	-	386,263
Total liabilities	<u>537,060</u>	<u>997,397</u>	<u>-</u>	<u>1,534,457</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred revenue - settlement	728,703	-	-	728,703
Total deferred inflows of resources	<u>728,703</u>	<u>-</u>	<u>-</u>	<u>728,703</u>
<b>FUND BALANCES (DEFICITS)</b>				
Nonspendable	49,626	-	863,648	913,274
Restricted	2,213,962	557,526	25,292	2,796,780
Committed	436,433	2,087,933	-	2,524,366
Total fund balances	<u>2,700,021</u>	<u>2,645,459</u>	<u>888,940</u>	<u>6,234,420</u>
Total liabilities and fund balances	<u>\$ 3,965,784</u>	<u>\$ 3,642,856</u>	<u>\$ 888,940</u>	<u>\$ 8,497,580</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**All Other Governmental Funds**  
**For the year ended June 30, 2025**

	<b>Nonmajor Special Revenue Funds</b>	<b>Nonmajor Capital Project Funds</b>	<b>Nonmajor Permanent Funds</b>	<b>Total Other Governmental Funds</b>
<b>REVENUES</b>				
Licenses and permits	\$ 4,840	\$ -	\$ -	\$ 4,840
Intergovernmental	6,040,365	-	-	6,040,365
Investment income	-	-	90,224	90,224
Charges for services	1,521,619	-	-	1,521,619
Interest	53,891	17,257	-	71,148
Donations	1,095,630	514,093	-	1,609,723
Total revenues	<u>8,716,345</u>	<u>531,350</u>	<u>90,224</u>	<u>9,337,919</u>
<b>EXPENDITURES</b>				
Current:				
General government	1,599,138	-	-	1,599,138
Public safety	202,833	-	-	202,833
Public works	8,429	-	-	8,429
Human services	640,000	-	3,004	643,004
Education	5,669,685	-	874	5,670,559
Recreation and culture	816,056	-	26,805	842,861
Capital outlay	-	8,214,619	-	8,214,619
Total expenditures	<u>8,936,141</u>	<u>8,214,619</u>	<u>30,683</u>	<u>17,181,443</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(219,796)</u>	<u>(7,683,269)</u>	<u>59,541</u>	<u>(7,843,524)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfer from other funds	785,071	4,150,044	-	4,935,115
Transfer to other funds	(753,878)	(369,500)	-	(1,123,378)
Total other financing sources (uses)	<u>31,193</u>	<u>3,780,544</u>	<u>-</u>	<u>3,811,737</u>
Net changes in fund balances	(188,603)	(3,902,725)	59,541	(4,031,787)
Fund balances, beginning of year (as previously reported)	<u>2,888,624</u>	<u>8,950,922</u>	<u>829,399</u>	<u>12,668,945</u>
Restatement for major/nonmajor fund presentation	-	(2,402,738)	-	(2,402,738)
Fund balances, beginning of year (as restated)	<u>2,888,624</u>	<u>6,548,184</u>	<u>829,399</u>	<u>10,266,207</u>
Fund balances, end of year	<u>\$ 2,700,021</u>	<u>\$ 2,645,459</u>	<u>\$ 888,940</u>	<u>\$ 6,234,420</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Balance Sheet**  
**Nonmajor Special Revenue Funds**  
**June 30, 2025**

	<u>Recreation Programs</u>	<u>Town Restricted Programs</u>	<u>School Restricted Programs</u>	<u>Totals</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 895,080	\$ 473,524	\$ 467,175	\$ 1,835,779
Receivables:				
Accounts	-	731,471	23,484	754,955
Intergovernmental	-	326,493	572,489	898,982
Inventory	-	-	49,626	49,626
Due from other funds	920	425,040	482	426,442
Total assets	<u>\$ 896,000</u>	<u>\$ 1,956,528</u>	<u>\$ 1,113,256</u>	<u>\$ 3,965,784</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 46,947	\$ 14,554	\$ 38,991	\$ 100,492
Accrued payroll	38,231	2,036	10,038	50,305
Unearned revenue	374,389	-	11,874	386,263
Total liabilities	<u>459,567</u>	<u>16,590</u>	<u>60,903</u>	<u>537,060</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred revenue - settlement	-	728,703	-	728,703
Total deferred inflows of resources	<u>-</u>	<u>728,703</u>	<u>-</u>	<u>728,703</u>
<b>FUND BALANCES</b>				
Nonspendable	-	-	49,626	49,626
Restricted	-	1,211,235	1,002,727	2,213,962
Committed	436,433	-	-	436,433
Total fund balances	<u>436,433</u>	<u>1,211,235</u>	<u>1,052,353</u>	<u>2,700,021</u>
Total liabilities and fund balances	<u>\$ 896,000</u>	<u>\$ 1,956,528</u>	<u>\$ 1,113,256</u>	<u>\$ 3,965,784</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Special Revenue Funds**  
**For the year ended June 30, 2025**

	<u>Recreation Programs</u>	<u>Town Restricted Programs</u>	<u>School Restricted Programs</u>	<u>Totals</u>
<b>REVENUES</b>				
Licenses and permits	\$ -	\$ 4,840	\$ -	\$ 4,840
Intergovernmental	-	1,991,315	4,049,050	6,040,365
Charges for services	861,298	11,429	648,892	1,521,619
Interest	27,296	26,595	-	53,891
Donations	900	198,926	895,804	1,095,630
Total revenues	<u>889,494</u>	<u>2,233,105</u>	<u>5,593,746</u>	<u>8,716,345</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	1,599,138	-	1,599,138
Public safety	-	202,833	-	202,833
Public works	-	8,429	-	8,429
Human services	-	640,000	-	640,000
Education	-	-	5,669,685	5,669,685
Recreation and culture	816,021	35	-	816,056
Total expenditures	<u>816,021</u>	<u>2,450,435</u>	<u>5,669,685</u>	<u>8,936,141</u>
Excess (deficiency) of revenues over (under) expenditures	<u>73,473</u>	<u>(217,330)</u>	<u>(75,939)</u>	<u>(219,796)</u>
<b>OTHER FINANCING SOURCES</b>				
Transfer from other funds	-	785,071	-	785,071
Transfer to other funds	-	(753,878)	-	(753,878)
Total other financing sources	<u>-</u>	<u>31,193</u>	<u>-</u>	<u>31,193</u>
Net changes in fund balances	73,473	(186,137)	(75,939)	(188,603)
Fund balances, beginning of year	362,960	1,397,372	1,128,292	2,888,624
Fund balances, end of year	<u>\$ 436,433</u>	<u>\$ 1,211,235</u>	<u>\$ 1,052,353</u>	<u>\$ 2,700,021</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Balance Sheet**  
**Nonmajor Capital Projects Funds**  
**June 30, 2025**

	<u>Impact Fees</u>	<u>Public Works Projects</u>	<u>Capital Reserve Fund</u>	<u>Capital Improvement Projects</u>	<u>New Elementary School</u>	<u>Totals</u>
<b>ASSETS</b>						
Cash and cash equivalents	\$ 554,927	\$ -	\$ -	\$ -	\$ -	\$ 554,927
Receivables:						
Intergovernmental	-	400,000	-	-	-	400,000
Due from other funds	-	774,790	1,910,540	-	2,599	2,687,929
Total assets	<u>\$ 554,927</u>	<u>\$ 1,174,790</u>	<u>\$ 1,910,540</u>	<u>\$ -</u>	<u>\$ 2,599</u>	<u>\$ 3,642,856</u>
<b>LIABILITIES AND FUND BALANCES</b>						
Liabilities:						
Accounts payable	\$ -	\$ 504,544	\$ 10,513	\$ -	\$ -	\$ 515,057
Retainage payable	-	482,340	-	-	-	482,340
Total liabilities	<u>-</u>	<u>986,884</u>	<u>10,513</u>	<u>-</u>	<u>-</u>	<u>997,397</u>
Fund balances (deficits):						
Restricted	554,927	-	-	-	2,599	557,526
Committed	-	187,906	1,900,027	-	-	2,087,933
Total fund balances	<u>554,927</u>	<u>187,906</u>	<u>1,900,027</u>	<u>-</u>	<u>2,599</u>	<u>2,645,459</u>
Total liabilities and fund balances	<u>\$ 554,927</u>	<u>\$ 1,174,790</u>	<u>\$ 1,910,540</u>	<u>\$ -</u>	<u>\$ 2,599</u>	<u>\$ 3,642,856</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Capital Projects Funds**  
**For the year ended June 30, 2025**

	<u>Impact Fees</u>	<u>Public Works Projects</u>	<u>Capital Reserve Fund</u>	<u>Capital Improvement Projects</u>	<u>New Elementary School</u>	<u>Totals</u>
<b>REVENUES</b>						
Interest	\$ 17,257	\$ -	\$ -	\$ -	\$ -	\$ 17,257
Donations	<u>229,093</u>	<u>-</u>	<u>285,000</u>	<u>-</u>	<u>-</u>	<u>514,093</u>
Total revenues	<u>246,350</u>	<u>-</u>	<u>285,000</u>	<u>-</u>	<u>-</u>	<u>531,350</u>
<b>EXPENDITURES</b>						
Capital outlay	<u>-</u>	<u>6,529,493</u>	<u>1,271,810</u>	<u>-</u>	<u>413,316</u>	<u>8,214,619</u>
Total expenditures	<u>-</u>	<u>6,529,493</u>	<u>1,271,810</u>	<u>-</u>	<u>413,316</u>	<u>8,214,619</u>
Excess (deficiency) of revenues over (under) expenditures	<u>246,350</u>	<u>(6,529,493)</u>	<u>(986,810)</u>	<u>-</u>	<u>(413,316)</u>	<u>(7,683,269)</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers from other funds	-	2,742,000	1,408,044	-	-	4,150,044
Transfers to other funds	<u>(269,500)</u>	<u>-</u>	<u>(100,000)</u>	<u>-</u>	<u>-</u>	<u>(369,500)</u>
Total other financing sources (uses)	<u>(269,500)</u>	<u>2,742,000</u>	<u>1,308,044</u>	<u>-</u>	<u>-</u>	<u>3,780,544</u>
Net changes in fund balances	(23,150)	(3,787,493)	321,234	-	(413,316)	(3,902,725)
Fund balances, beginning of year	<u>578,077</u>	<u>3,975,399</u>	<u>1,578,793</u>	<u>2,402,738</u>	<u>415,915</u>	<u>8,950,922</u>
Restatement for major/nonmajor fund presentation	-	-	-	(2,402,738)	-	(2,402,738)
Fund balances, beginning of year (as restated)	<u>578,077</u>	<u>3,975,399</u>	<u>1,578,793</u>	<u>-</u>	<u>415,915</u>	<u>6,548,184</u>
Fund balances, end of year	<u>\$ 554,927</u>	<u>\$ 187,906</u>	<u>\$ 1,900,027</u>	<u>\$ -</u>	<u>\$ 2,599</u>	<u>\$ 2,645,459</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Balance Sheet**  
**Nonmajor Permanent Funds**  
**June 30, 2025**

	<u>Education Funds</u>	<u>Community Improvements Funds</u>	<u>Recreation and Cultural Fund</u>	<u>Social Services Fund</u>	<u>Totals</u>
<b>ASSETS</b>					
Cash and cash equivalents	\$ 112	\$ 941	\$ 2,638	\$ 293	\$ 3,984
Investments	24,927	209,039	585,969	65,021	884,956
Total assets	<u>\$ 25,039</u>	<u>\$ 209,980</u>	<u>\$ 588,607</u>	<u>\$ 65,314</u>	<u>\$ 888,940</u>
<b>LIABILITIES AND FUND BALANCES</b>					
Liabilities:					
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances:					
Nonspendable	24,528	185,412	588,394	65,314	863,648
Restricted	511	24,568	213	-	25,292
Total fund balances	<u>25,039</u>	<u>209,980</u>	<u>588,607</u>	<u>65,314</u>	<u>888,940</u>
Total liabilities and fund balances	<u>\$ 25,039</u>	<u>\$ 209,980</u>	<u>\$ 588,607</u>	<u>\$ 65,314</u>	<u>\$ 888,940</u>



**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Permanent Funds**  
**For the year ended June 30, 2025**

	<u>Education Funds</u>	<u>Community Improvements Funds</u>	<u>Recreation and Cultural Fund</u>	<u>Social Services Fund</u>	<u>Totals</u>
<b>REVENUES</b>					
Investment earnings:					
Interest and dividends	\$ 715	\$ 5,801	\$ 17,002	\$ 1,888	\$ 25,406
Net increase (decrease) in the fair value of investments	<u>1,924</u>	<u>15,590</u>	<u>45,690</u>	<u>5,072</u>	<u>68,276</u>
Total investment earnings (loss)	2,639	21,391	62,692	6,960	93,682
Less investment expense	<u>(97)</u>	<u>(790)</u>	<u>(2,314)</u>	<u>(257)</u>	<u>(3,458)</u>
Total revenues	<u>2,542</u>	<u>20,601</u>	<u>60,378</u>	<u>6,703</u>	<u>90,224</u>
<b>EXPENDITURES</b>					
Current:					
Human services	-	-	-	3,004	3,004
Education	874	-	-	-	874
Recreation and culture	<u>-</u>	<u>-</u>	<u>26,805</u>	<u>-</u>	<u>26,805</u>
Total expenditures	<u>874</u>	<u>-</u>	<u>26,805</u>	<u>3,004</u>	<u>30,683</u>
Net changes in fund balances	1,668	20,601	33,573	3,699	59,541
Fund balances, beginning of year	<u>23,371</u>	<u>189,379</u>	<u>555,034</u>	<u>61,615</u>	<u>829,399</u>
Fund balances, end of year	<u>\$ 25,039</u>	<u>\$ 209,980</u>	<u>\$ 588,607</u>	<u>\$ 65,314</u>	<u>\$ 888,940</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Balance Sheet**  
**Nonmajor Permanent Funds**  
**Education Funds**  
**June 30, 2025**

	<b>Brunswick School Fund</b>	<b>Brunswick High Class of 1920 Fund</b>	<b>Totals</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 85	\$ 27	\$ 112
Investments	18,929	5,998	24,927
Total assets	<u>\$ 19,014</u>	<u>\$ 6,025</u>	<u>\$ 25,039</u>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities:			
Accounts payable	\$ -	\$ -	\$ -
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances:			
Nonspendable	19,014	5,514	24,528
Restricted	<u>-</u>	<u>511</u>	<u>511</u>
Total fund balances	<u>19,014</u>	<u>6,025</u>	<u>25,039</u>
Total liabilities and fund balances	<u>\$ 19,014</u>	<u>\$ 6,025</u>	<u>\$ 25,039</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Permanent Funds**  
**Education Funds**  
**For the year ended June 30, 2025**

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	<b>Brunswick School Fund</b>	<b>Brunswick High Class of 1920 Fund</b>	<b>Totals</b>
<b>REVENUES</b>			
Investment earnings:			
Interest and dividends	\$ 549	\$ 166	\$ 715
Net increase (decrease) in the fair value of investments	<u>1,477</u>	<u>447</u>	<u>1,924</u>
Total investment earnings (loss)	2,026	613	2,639
Less investment expense	<u>(75)</u>	<u>(22)</u>	<u>(97)</u>
Total revenues	<u>1,951</u>	<u>591</u>	<u>2,542</u>
<b>EXPENDITURES</b>			
Education	<u>874</u>	<u>-</u>	<u>874</u>
Total expenditures	<u>874</u>	<u>-</u>	<u>874</u>
Net changes in fund balances	1,077	591	1,668
Fund balances, beginning of year	17,937	5,434	23,371
Fund balances, end of year	<u>\$ 19,014</u>	<u>\$ 6,025</u>	<u>\$ 25,039</u>

TOWN OF BRUNSWICK, MAINE  
Combining Balance Sheet  
Nonmajor Permanent Funds  
Community Improvement Funds  
June 30, 2025

	Joshua Chamberlain Fund	Robert L Morrell Fund	Veteran's Plaza Fund	Totals
<b>ASSETS</b>				
Cash and cash equivalents	\$ 352	\$ 140	\$ 449	\$ 941
Investments	78,050	31,170	99,819	209,039
Total assets	<u>\$ 78,402</u>	<u>\$ 31,310</u>	<u>\$ 100,268</u>	<u>\$ 209,980</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts payable	\$ -	\$ -	\$ -	\$ -
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances:				
Nonspendable	61,725	26,004	97,683	185,412
Restricted	16,677	5,306	2,585	24,568
Total fund balances	<u>78,402</u>	<u>31,310</u>	<u>100,268</u>	<u>209,980</u>
Total liabilities and fund balances	<u>\$ 78,402</u>	<u>\$ 31,310</u>	<u>\$ 100,268</u>	<u>\$ 209,980</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Permanent Funds**  
**Community Improvement Funds**  
**For the year ended June 30, 2025**

	<u>Joshua Chamberlain Fund</u>	<u>Robert L Morrell Fund</u>	<u>Veteran's Plaza Fund</u>	<u>Totals</u>
<b>REVENUES</b>				
Investment earnings:	-			
Interest and dividends	\$ 2,166	\$ 865	\$ 2,770	\$ 5,801
Net increase (decrease) in the fair value of investments	<u>5,821</u>	<u>2,325</u>	<u>7,444</u>	<u>15,590</u>
Total investment earnings (loss)	7,987	3,190	10,214	21,391
Less investment expense	<u>(295)</u>	<u>(118)</u>	<u>(377)</u>	<u>(790)</u>
Total revenues	<u>7,692</u>	<u>3,072</u>	<u>9,837</u>	<u>20,601</u>
<b>EXPENDITURES</b>				
Recreation and culture	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net changes in fund balances	7,692	3,072	9,837	20,601
Fund balances, beginning of year	<u>70,710</u>	<u>28,238</u>	<u>90,431</u>	<u>189,379</u>
Fund balances, end of year	<u>\$ 78,402</u>	<u>\$ 31,310</u>	<u>\$ 100,268</u>	<u>\$ 209,980</u>

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## PROPRIETARY FUNDS

### Enterprise Funds:

These funds are used to report activities for which a fee is charged to external users for goods or services. In addition to its Solid Waste Facilities and Pay-per-bag major funds, the Town reports the following nonmajor enterprise funds:

#### Mere Point Wastewater

Operation of a wastewater district serving 35 households.

#### Train Station/Visitors Center

Operation of a downtown train station and visitors center.

#### Processing Facility

Operation of a materials processing facility adjacent to the former landfill.



**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Net Position**  
**Nonmajor Proprietary Funds**  
**Enterprise Funds**  
**June 30, 2025**

	<u>Mere Point Wastewater</u>	<u>Train Station/ Visitors Center</u>	<u>Processing Facility</u>	<u>Totals</u>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ -	\$ 44,774	\$ 87,631	\$ 132,405
Accounts receivable	9,365	2,087	-	11,452
Due from other funds	-	1,699	282	1,981
Total current assets	<u>9,365</u>	<u>48,560</u>	<u>87,913</u>	<u>145,838</u>
Capital assets:				
Land	-	-	42,250	42,250
Intangibles	10,000	-	-	10,000
Buildings	-	-	11,500	11,500
Improvements other than buildings	-	74,038	57,000	131,038
Machinery and equipment	97,500	77,697	-	175,197
Infrastructure	766,550	-	-	766,550
Right-to-use leased assets	-	292,485	-	292,485
Less accumulated depreciation	<u>(778,502)</u>	<u>(113,787)</u>	<u>(15,500)</u>	<u>(907,789)</u>
Net capital assets	<u>95,548</u>	<u>330,433</u>	<u>95,250</u>	<u>521,231</u>
Total assets	<u>104,913</u>	<u>378,993</u>	<u>183,163</u>	<u>667,069</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable	1,260	8,269	75	9,604
Accrual of payroll	-	-	489	489
Advance from other funds	<u>57,960</u>	<u>-</u>	<u>-</u>	<u>57,960</u>
Total current liabilities	<u>59,220</u>	<u>8,269</u>	<u>564</u>	<u>68,053</u>
Noncurrent liabilities:				
Lease liability - Short term	-	53,103	-	53,103
Lease liability - Long term	<u>-</u>	<u>213,860</u>	<u>-</u>	<u>213,860</u>
Total noncurrent liabilities	<u>-</u>	<u>266,963</u>	<u>-</u>	<u>266,963</u>
Total liabilities	<u>59,220</u>	<u>275,232</u>	<u>564</u>	<u>335,016</u>
<b>NET POSITION</b>				
Net investment in capital assets	95,548	63,470	95,250	254,268
Unrestricted (deficit)	<u>(49,855)</u>	<u>40,291</u>	<u>87,349</u>	<u>77,785</u>
Total net position	<u>\$ 45,693</u>	<u>\$ 103,761</u>	<u>\$ 182,599</u>	<u>\$ 332,053</u>



**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Revenues, Expenses, and Changes in Net Position**  
**Nonmajor Proprietary Funds**  
**Enterprise Funds**  
**For the year ended June 30, 2025**

	<u>Mere Point Wastewater</u>	<u>Train Station/ Visitors Center</u>	<u>Processing Facility</u>	<u>Totals</u>
<b>OPERATING REVENUES</b>				
Charges for services:				
Permits	\$ -	\$ -	\$ 3,230	\$ 3,230
Service fees	45,260	-	-	45,260
Rent	-	11,885	-	11,885
Parking meter	-	12,068	-	12,068
Charging station	-	1,297	-	1,297
Processing fees	-	-	4,349	4,349
Donations	-	32,000	-	32,000
Total operating revenues	<u>45,260</u>	<u>57,250</u>	<u>7,579</u>	<u>110,089</u>
<b>OPERATING EXPENSES</b>				
Personnel services	-	-	19,987	19,987
Contractual services	23,478	100,806	31,055	155,339
Materials and supplies	-	1,882	1,028	2,910
Depreciation/amortization	17,662	61,709	3,617	82,988
Total operating expenses	<u>41,140</u>	<u>164,397</u>	<u>55,687</u>	<u>261,224</u>
Operating income (loss)	<u>4,120</u>	<u>(107,147)</u>	<u>(48,108)</u>	<u>(151,135)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Interest income	-	1,451	4,489	5,940
Interest expense	-	(4,454)	-	(4,454)
Total nonoperating revenues (expenses)	<u>-</u>	<u>(3,003)</u>	<u>4,489</u>	<u>1,486</u>
Income (loss) before transfers	4,120	(110,150)	(43,619)	(149,649)
Transfers in	<u>-</u>	<u>125,000</u>	<u>-</u>	<u>125,000</u>
Change in net position	4,120	14,850	(43,619)	(24,649)
Net position, beginning of year	<u>41,573</u>	<u>88,911</u>	<u>226,218</u>	<u>356,702</u>
Net position, end of year	<u>\$ 45,693</u>	<u>\$ 103,761</u>	<u>\$ 182,599</u>	<u>\$ 332,053</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Cash Flows**  
**Nonmajor Proprietary Funds**  
**Enterprise Funds**  
**For the year ended June 30, 2025**

	<u>Mere Point Wastewater</u>	<u>Train Station/ Visitors Center</u>	<u>Processing Facility</u>	<u>Totals</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 46,520	\$ 23,163	\$ 7,579	\$ 77,262
Receipts from state grant	-	32,000	-	32,000
Payments to employees	-	-	(19,937)	(19,937)
Payments to suppliers for goods and services	(22,994)	(100,159)	(32,073)	(155,226)
Net cash provided (used) by operating activities	<u>23,526</u>	<u>(44,996)</u>	<u>(44,431)</u>	<u>(65,901)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfer from other funds	-	125,000	-	125,000
Increase (decrease) in due to other funds	(23,526)	(826)	(109)	(24,461)
Cash provided (used) by noncapital financing activities	<u>(23,526)</u>	<u>124,174</u>	<u>(109)</u>	<u>100,539</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition of capital assets	-	(20,232)	-	(20,232)
Principal paid on lease liability	-	(51,265)	-	(51,265)
Interest paid on lease liability	-	(4,455)	-	(4,455)
Cash provided (used) by capital and related financing activities	<u>-</u>	<u>(75,952)</u>	<u>-</u>	<u>(75,952)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest on investments	-	1,451	4,489	5,940
Cash provided by investing activities	<u>-</u>	<u>1,451</u>	<u>4,489</u>	<u>5,940</u>
Net increase (decrease) in cash	-	4,677	(40,051)	(35,374)
Cash, beginning of year	-	40,097	127,682	167,779
Cash, end of year	<u>\$ -</u>	<u>\$ 44,774</u>	<u>\$ 87,631</u>	<u>\$ 132,405</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>				
Operating income (loss)	\$ 4,120	\$ (107,147)	\$ (48,108)	\$ (151,135)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation/amortization	17,662	61,709	3,617	82,988
(Increase) decrease in accounts receivable	1,260	(2,087)	-	(827)
Increase (decrease) in accounts payable	484	2,529	10	3,023
Increase (decrease) in accrued payroll	-	-	50	50
Total adjustments	<u>19,406</u>	<u>62,151</u>	<u>3,677</u>	<u>85,234</u>
Net cash provided (used) by operating activities	<u>\$ 23,526</u>	<u>\$ (44,996)</u>	<u>\$ (44,431)</u>	<u>\$ (65,901)</u>

## FIDUCIARY FUNDS

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and which cannot be used to support the government's own programs.

### **Private-purpose Trust Funds:**

These funds are used to report trust arrangements under which principal and income benefit individuals, private organizations or other governments.

#### Scholarships and Education Funds:

##### Samuel G. Davis School Prize Fund

Provides one boy and one girl from each high school class and the highest class in each grammar school in Brunswick a prize for "kind good manners".

##### Lewis P. Gallagher Scholarship Fund

Provides scholarships to selected graduates of Brunswick High School to attend a vocational institution, college or university.

##### Elizabeth A. Nickerson Scholarship Fund

Provides a need-based scholarship to attend a four-year college or university to a graduating female student of Brunswick High School.

##### Lester Rogers Memorial Fund

Provides a memorial award for eighth grade technology students.

##### Brunswick Junior High School Personal Growth Award Fund

Provides an award to recognize Junior High School students who have shown growth in the face of adversity over the course of the school year.

#### Public Library Funds: For the benefit of Curtis Memorial Library

##### L. Augusta Curtis Library Fund

##### W. J. Curtis Library Fund

##### Letitia A. Curtis Library Fund

#### E. H. Pennel Village Improvement Fund

For the use of the Village Improvement Association.

#### Alex Labbe Recreation Fund

Provides summer vacation camp scholarships for children participating in the Brunswick Parks and Recreation Department program.



**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Net Position**  
**Fiduciary Funds**  
**Private-purpose Trust Funds**  
**June 30, 2025**

	<b>Private-purpose Trust Funds</b>				
	<b>Scholarship and Education Funds</b>	<b>Public Library Funds</b>	<b>E. H. Pennell Village Improvement Fund</b>	<b>Alex Labbe Recreation Fund</b>	<b>Totals</b>
<b>ASSETS</b>					
Cash and cash equivalents	\$ 13,751	\$ 509	\$ 157	\$ -	\$ 14,417
Investments	430,883	113,083	34,985	-	578,951
Due from other funds	-	-	-	49,460	49,460
Total assets	<u>444,634</u>	<u>113,592</u>	<u>35,142</u>	<u>49,460</u>	<u>642,828</u>
<b>LIABILITIES</b>					
Accounts payable	-	-	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET POSITION</b>					
Net position held in trust for other purposes	<u>\$ 444,634</u>	<u>\$ 113,592</u>	<u>\$ 35,142</u>	<u>\$ 49,460</u>	<u>\$ 642,828</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Changes in Net Position**  
**Fiduciary Funds**  
**Private-purpose Trust Funds**  
**For the year ended June 30, 2025**

	<b>Private-purpose Trust Funds</b>				
	<b>Scholarship and Education Funds</b>	<b>Public Library Funds</b>	<b>E. H. Pennell Village Improvement Fund</b>	<b>Alex Labbe Recreation Fund</b>	<b>Totals</b>
<b>ADDITIONS</b>					
Contributions	\$ -	\$ -	\$ -	\$ 16,000	\$ 16,000
Investment earnings:					
Interest and dividends	13,392	3,282	1,015	-	17,689
Net increase (decrease) in the fair value of investments	27,834	8,820	2,729	-	39,383
Total investment earnings (loss)	41,226	12,102	3,744	-	57,072
Less investment expense	(4,944)	(447)	(138)	-	(5,529)
Total additions	36,282	11,655	3,606	16,000	67,543
<b>DEDUCTIONS</b>					
Payment to beneficiaries	14,988	5,223	1,616	7,250	29,077
Total deductions	14,988	5,223	1,616	7,250	29,077
Changes in net position	21,294	6,432	1,990	8,750	38,466
Net position - beginning of year	423,340	107,160	33,152	40,710	604,362
Net position - end of year	\$ 444,634	\$ 113,592	\$ 35,142	\$ 49,460	\$ 642,828

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Net Position**  
**Fiduciary Funds**  
**Private-purpose Trust Funds**  
**Scholarship and Education Funds**  
**June 30, 2025**

	<b>Samuel Davis School Prize Fund</b>	<b>Lewis Gallagher Scholarship Fund</b>	<b>Elizabeth Nickerson Scholarship Fund</b>	<b>Lester Rogers Memorial Fund</b>	<b>Brunswick JHS Personal Growth Award Fund</b>	<b>Totals</b>
<b>ASSETS</b>						
Cash and cash equivalents	\$ 246	\$ 12,996	\$ 464	\$ 31	\$ 14	\$ 13,751
Investments	<u>54,597</u>	<u>263,269</u>	<u>103,074</u>	<u>6,870</u>	<u>3,073</u>	<u>430,883</u>
Total assets	<u>54,843</u>	<u>276,265</u>	<u>103,538</u>	<u>6,901</u>	<u>3,087</u>	<u>444,634</u>
<b>LIABILITIES</b>						
Accounts payable	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET POSITION</b>						
Net position held in trust for other purposes	<u>\$ 54,843</u>	<u>\$ 276,265</u>	<u>\$ 103,538</u>	<u>\$ 6,901</u>	<u>\$ 3,087</u>	<u>\$ 444,634</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Changes in Net Position**  
**Fiduciary Funds**  
**Private-purpose Trust Funds**  
**Scholarship and Education Funds**  
**For the year ended June 30, 2025**

	<b>Samuel Davis School Prize Fund</b>	<b>Lewis Gallagher Scholarship Fund</b>	<b>Elizabeth Nickerson Scholarship Fund</b>	<b>Lester Rogers Memorial Fund</b>	<b>Brunswick JHS Personal Growth Award Fund</b>	<b>Totals</b>
<b>ADDITIONS</b>						
Investment earnings:						
Interest and dividends	\$ 1,585	\$ 8,658	\$ 2,861	\$ 199	\$ 89	\$ 13,392
Net increase (decrease) in fair value of investments	<u>4,260</u>	<u>15,112</u>	<u>7,687</u>	<u>535</u>	<u>240</u>	<u>27,834</u>
Total investment earnings (loss)	5,845	23,770	10,548	734	329	41,226
Less investment expense	<u>(216)</u>	<u>(4,300)</u>	<u>(389)</u>	<u>(27)</u>	<u>(12)</u>	<u>(4,944)</u>
Total additions	<u>5,629</u>	<u>19,470</u>	<u>10,159</u>	<u>707</u>	<u>317</u>	<u>36,282</u>
<b>DEDUCTIONS</b>						
Payment to beneficiaries	<u>2,526</u>	<u>12,000</u>	<u>-</u>	<u>317</u>	<u>145</u>	<u>14,988</u>
Total deductions	<u>2,526</u>	<u>12,000</u>	<u>-</u>	<u>317</u>	<u>145</u>	<u>14,988</u>
Changes in net position	3,103	7,470	10,159	390	172	21,294
Net position - beginning of year	<u>51,740</u>	<u>268,795</u>	<u>93,379</u>	<u>6,511</u>	<u>2,915</u>	<u>423,340</u>
Net position - end of year	<u>\$ 54,843</u>	<u>\$ 276,265</u>	<u>\$ 103,538</u>	<u>\$ 6,901</u>	<u>\$ 3,087</u>	<u>\$ 444,634</u>

**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Net Position**  
**Fiduciary Funds**  
**Private-purpose Trust Funds**  
**Public Library Funds**  
**June 30, 2025**

	L. Augusta Curtis Library Fund	W. J. Curtis Library Fund	Letitia A. Curtis Library Fund	Totals
<b>ASSETS</b>				
Cash and cash equivalents	\$ 248	\$ 206	\$ 55	\$ 509
Investments	55,165	45,657	12,261	113,083
Total assets	<u>55,413</u>	<u>45,863</u>	<u>12,316</u>	<u>113,592</u>
<b>LIABILITIES</b>				
Accounts payable	-	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET POSITION</b>				
Net position held in trust for other purposes	<u>\$ 55,413</u>	<u>\$ 45,863</u>	<u>\$ 12,316</u>	<u>\$ 113,592</u>



**TOWN OF BRUNSWICK, MAINE**  
**Combining Statement of Changes in Net Position**  
**Fiduciary Funds**  
**Private-purpose Trust Funds**  
**Public Library Funds**  
**For the year ended June 30, 2025**

	L. Augusta Curtis Library Fund	W. J. Curtis Library Fund	Letitia A. Curtis Library Fund	Totals
<b>ADDITIONS</b>				
Investment earnings:				
Interest and dividends	\$ 1,601	\$ 1,325	\$ 356	\$ 3,282
Net increase (decrease) in the fair value of investments	4,303	3,561	956	8,820
Total investment earnings (loss)	5,904	4,886	1,312	12,102
Less investment expense	(218)	(180)	(49)	(447)
Total additions	5,686	4,706	1,263	11,655
<b>DEDUCTIONS</b>				
Payment to beneficiaries	2,548	2,109	566	5,223
Total deductions	2,548	2,109	566	5,223
Changes in net position	3,138	2,597	697	6,432
Net position - beginning of year	52,275	43,266	11,619	107,160
Net position - end of year	<u>\$ 55,413</u>	<u>\$ 45,863</u>	<u>\$ 12,316</u>	<u>\$ 113,592</u>

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STATISTICAL SECTION



The following statistical tables are provided to give a historical perspective and to assist in assessing the current financial status of the Town of Brunswick. The tables do not provide full financial information for prior years and are provided for supplementary analysis purposes only.

<u>Contents</u>	<u>Tables</u>
Financial Trends	1-5
<i>These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.</i>	
Revenue Capacity	6-11
<i>These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.</i>	
Debt Capacity	12-14
<i>These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.</i>	
Demographic and Economic Information	15-16
<i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.</i>	
Operating Information	17-19
<i>These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.</i>	

Table 1

**TOWN OF BRUNSWICK, MAINE**  
**Net Position by Component**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	<u>2016</u>	<u>2017(a)</u>	<u>2018(a)</u>	<u>2019</u>	<u>2020(b)</u>	<u>2021</u>	<u>2022</u>	<u>2023(c)</u>	<u>2024</u>	<u>2025</u>
Governmental activities										
Net investment in capital assets	\$ 56,294,978	\$ 54,166,077	\$ 56,225,310	\$ 68,970,333	\$ 61,963,362	\$ 65,863,422	\$ 60,266,582	\$ 59,942,274	\$ 63,800,969	\$ 67,863,411
Restricted	7,006,212	6,708,645	5,571,415	4,914,572	5,170,568	7,125,479	9,969,670	12,250,028	15,041,648	17,516,133
Unrestricted	<u>2,825,122</u>	<u>4,687,565</u>	<u>(478,699)</u>	<u>(6,847,630)</u>	<u>3,054,385</u>	<u>5,329,549</u>	<u>15,186,665</u>	<u>20,940,482</u>	<u>24,552,814</u>	<u>18,154,440</u>
Total governmental activities net position	<u>\$ 66,126,312</u>	<u>\$ 65,562,287</u>	<u>\$ 61,318,026</u>	<u>\$ 67,037,275</u>	<u>\$ 70,188,315</u>	<u>\$ 78,318,450</u>	<u>\$ 85,422,917</u>	<u>\$ 93,132,784</u>	<u>\$ 103,395,431</u>	<u>\$ 103,533,984</u>
Business-type activities										
Net investment in capital assets	\$ 2,095,120	\$ 1,915,310	\$ 1,528,890	\$ 1,192,654	\$ 668,707	\$ 221,010	\$ 331,838	\$ 308,417	\$ 338,508	\$ 327,018
Unrestricted	<u>(4,135,381)</u>	<u>(4,051,279)</u>	<u>(4,206,420)</u>	<u>(3,544,678)</u>	<u>(4,991,205)</u>	<u>(2,719,798)</u>	<u>(1,882,598)</u>	<u>(1,182,522)</u>	<u>154,093</u>	<u>1,015,316</u>
Total business-type activities net position	<u>\$ (2,040,261)</u>	<u>\$ (2,135,969)</u>	<u>\$ (2,677,530)</u>	<u>\$ (2,352,024)</u>	<u>\$ (4,322,498)</u>	<u>\$ (2,498,788)</u>	<u>\$ (1,550,760)</u>	<u>\$ (874,105)</u>	<u>\$ 492,601</u>	<u>\$ 1,342,334</u>
Primary government										
Net investment in capital assets	\$ 58,390,098	\$ 56,081,387	\$ 57,754,200	\$ 70,162,987	\$ 62,632,069	\$ 66,084,432	\$ 60,598,420	\$ 60,250,691	\$ 64,139,477	\$ 68,190,429
Restricted	7,006,212	6,708,645	5,571,415	4,914,572	5,170,568	7,125,479	9,969,670	12,250,028	15,041,648	17,516,133
Unrestricted	<u>(1,310,259)</u>	<u>636,286</u>	<u>(4,685,119)</u>	<u>(10,392,308)</u>	<u>(1,936,820)</u>	<u>2,609,751</u>	<u>13,304,067</u>	<u>19,757,960</u>	<u>24,706,907</u>	<u>19,169,756</u>
Total primary government net position	<u>\$ 64,086,051</u>	<u>\$ 63,426,318</u>	<u>\$ 58,640,496</u>	<u>\$ 64,685,251</u>	<u>\$ 65,865,817</u>	<u>\$ 75,819,662</u>	<u>\$ 83,872,157</u>	<u>\$ 92,258,679</u>	<u>\$ 103,888,032</u>	<u>\$ 104,876,318</u>

(a) Net position has been restated as a result of implementing GASB Statement 75 in 2018 and 2019. Years prior to 2017 have not been restated.

(b) Net position has been restated as a result of implementing GASB Statement 84 in 2021. Years prior to 2020 have not been restated.

(c) Net position has been restated as a result identifying an omission in reporting of National Opioid Settlement funds in 2024. Years prior to 2023 have not been restated.

Table 2

**TOWN OF BRUNSWICK, MAINE**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
<b>Expenses</b>										
Governmental activities:										
General government	\$ 5,849,369	\$ 5,803,581	\$ 4,950,780	\$ 5,603,934	\$ 6,331,703	\$ 8,214,140	\$ 7,335,813	\$ 7,182,685	\$ 9,017,616	\$ 10,883,395
Public safety	9,952,015	9,446,469	9,211,812	8,461,265	10,711,151	11,414,355	11,074,994	12,531,239	14,755,640	15,648,139
Public works	5,417,529	5,569,343	5,545,346	5,752,593	6,791,120	5,878,265	7,338,003	8,485,245	9,278,176	12,332,440
Human services	191,042	147,830	166,430	190,614	375,519	332,506	248,242	286,572	628,417	1,047,196
Education	37,889,171	41,486,812	41,908,434	41,202,580	44,061,737	48,614,103	50,705,599	55,782,334	57,312,881	60,918,441
Recreation and culture	3,417,837	3,536,584	3,733,011	3,681,856	3,898,655	4,024,665	4,065,619	5,058,554	5,563,899	6,060,133
County tax	1,360,042	1,410,855	1,517,700	1,565,279	1,590,123	1,674,551	1,664,113	2,496,061	1,735,369	1,835,376
Unclassified	29,082	29,868	130,537	199,922	103,265	70,742	8,698	26,399	95,623	296,417
Interest on long term debt	655,622	622,579	613,636	562,271	988,514	1,182,750	1,251,078	1,490,941	1,479,201	1,348,964
Total governmental activities expenses	<u>64,761,709</u>	<u>68,053,921</u>	<u>67,777,686</u>	<u>67,220,314</u>	<u>74,851,787</u>	<u>81,406,077</u>	<u>83,692,159</u>	<u>93,340,030</u>	<u>99,866,822</u>	<u>110,370,501</u>
Business-type activities:										
Solid waste facilities	881,459	857,971	2,325,237	1,406,202	3,742,135	1,277,825	111,771	-	-	-
Pay-per-bag program	92,079	88,785	121,459	70,761	82,552	119,363	124,767	151,555	146,611	157,192
Other business-type activities	124,633	137,868	140,113	117,526	122,584	151,100	220,492	232,396	231,616	265,678
Total business-type activities	<u>1,098,171</u>	<u>1,084,624</u>	<u>2,586,809</u>	<u>1,594,489</u>	<u>3,947,271</u>	<u>1,548,288</u>	<u>457,030</u>	<u>383,951</u>	<u>378,227</u>	<u>422,870</u>
Total primary government expenses	<u>\$ 65,859,880</u>	<u>\$ 69,138,545</u>	<u>\$ 70,364,495</u>	<u>\$ 68,814,803</u>	<u>\$ 78,799,058</u>	<u>\$ 82,954,365</u>	<u>\$ 84,149,189</u>	<u>\$ 93,723,981</u>	<u>\$ 100,245,049</u>	<u>\$ 110,793,371</u>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
Education	\$ 700,162	\$ 1,966,093	\$ 1,872,506	\$ 1,756,317	\$ 1,540,639	\$ 939,667	\$ 838,151	\$ 1,232,186	\$ 1,187,936	\$ 1,040,473
Other activities	2,343,611	2,397,047	2,667,996	2,819,610	2,587,775	2,733,092	3,292,367	3,465,146	3,998,153	4,634,003
Operating grants and contributions	15,340,194	15,481,276	15,233,409	15,379,788	17,257,603	24,882,014	23,207,809	24,879,400	26,392,464	28,694,017
Capital grants and contributions	54,913	603,529	925,815	1,660,220	1,995,033	2,502,718	1,018,546	1,694,892	1,958,881	926,519
Total governmental activities program revenues	<u>18,438,880</u>	<u>20,447,945</u>	<u>20,699,726</u>	<u>21,615,935</u>	<u>23,381,050</u>	<u>31,057,491</u>	<u>28,356,873</u>	<u>31,271,624</u>	<u>33,537,434</u>	<u>35,295,012</u>
Business-type activities:										
Charges for services:										
Solid waste facilities	475,110	425,768	1,282,838	1,051,063	1,069,765	401,297	-	-	-	-
Pay-per-bag program	322,300	311,165	414,300	465,600	529,254	749,040	688,280	747,030	681,400	704,200
Other business-type activities	31,753	42,187	55,218	67,761	62,262	61,529	90,014	94,550	82,874	110,089
Total business-type activities program revenues	<u>829,163</u>	<u>779,120</u>	<u>1,752,356</u>	<u>1,584,424</u>	<u>1,661,281</u>	<u>1,211,866</u>	<u>778,294</u>	<u>841,580</u>	<u>764,274</u>	<u>814,289</u>
Total primary government program revenues	<u>\$ 19,268,043</u>	<u>\$ 21,227,065</u>	<u>\$ 22,452,082</u>	<u>\$ 23,200,359</u>	<u>\$ 25,042,331</u>	<u>\$ 32,269,357</u>	<u>\$ 29,135,167</u>	<u>\$ 32,113,204</u>	<u>\$ 34,301,708</u>	<u>\$ 36,109,301</u>

Table 2, continued

**TOWN OF BRUNSWICK, MAINE**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
<b>Net (expense) revenue</b>										
Governmental activities	\$ (46,322,829)	\$ (47,605,976)	\$ (47,077,960)	\$ (45,604,379)	\$ (51,470,737)	\$ (50,348,586)	\$ (55,335,286)	\$ (62,068,406)	\$ (66,329,388)	\$ (75,075,489)
Business-type activities	(269,008)	(305,504)	(834,453)	(10,065)	(2,285,990)	(336,422)	321,264	457,629	386,047	391,419
Total primary government net expenses	<u>\$ (46,591,837)</u>	<u>\$ (47,911,480)</u>	<u>\$ (47,912,413)</u>	<u>\$ (45,614,444)</u>	<u>\$ (53,756,727)</u>	<u>\$ (50,685,008)</u>	<u>\$ (55,014,022)</u>	<u>\$ (61,610,777)</u>	<u>\$ (65,943,341)</u>	<u>\$ (74,684,070)</u>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Property taxes	\$ 40,903,778	\$ 42,687,078	\$ 43,785,337	\$ 45,577,899	\$ 48,219,683	\$ 51,396,119	\$ 54,147,507	\$ 58,544,089	\$ 64,242,583	\$ 67,047,177
Vehicle, watercraft and aircraft excise taxes	3,170,899	3,473,674	3,618,811	3,805,224	3,598,448	4,153,381	4,005,508	4,089,549	4,305,050	4,738,841
Unrestricted grants and contributions	1,432,041	1,429,859	1,452,665	1,691,877	2,330,033	2,944,723	4,415,458	5,159,885	5,704,365	6,563,714
Investment earnings (loss)	30,496	204,277	385,437	473,628	392,216	275,772	(23,330)	1,328,470	2,461,210	2,360,126
Other	5,700	477,767	31,683	-	-	-	19,610	127,462	3,827	200,800
Transfers	(194,000)	(194,000)	(225,000)	(225,000)	(225,000)	(300,000)	(125,000)	(125,000)	(125,000)	(125,000)
Total governmental activities	<u>45,348,914</u>	<u>48,078,655</u>	<u>49,048,933</u>	<u>51,323,628</u>	<u>54,315,380</u>	<u>58,469,995</u>	<u>62,439,753</u>	<u>69,124,455</u>	<u>76,592,035</u>	<u>80,785,658</u>
Business type activities:										
Unrestricted grants and contributions	-	-	-	-	-	-	-	80,635	814,296	256,357
Investment earnings	2,975	15,796	60,892	110,571	90,516	25,462	8,753	13,391	41,363	76,957
Other	-	-	7,000	-	-	-	-	-	-	-
Special items	-	-	-	-	-	1,834,670	493,011	-	-	-
Transfers	194,000	194,000	225,000	225,000	225,000	300,000	125,000	125,000	125,000	125,000
Total business-type activities	<u>196,975</u>	<u>209,796</u>	<u>292,892</u>	<u>335,571</u>	<u>315,516</u>	<u>2,160,132</u>	<u>626,764</u>	<u>219,026</u>	<u>980,659</u>	<u>458,314</u>
Total primary government	<u>\$ 45,545,889</u>	<u>\$ 48,288,451</u>	<u>\$ 49,341,825</u>	<u>\$ 51,659,199</u>	<u>\$ 54,630,896</u>	<u>\$ 60,630,127</u>	<u>\$ 63,066,517</u>	<u>\$ 69,343,481</u>	<u>\$ 77,572,694</u>	<u>\$ 81,243,972</u>
<b>Change in Net Position</b>										
Governmental activities	\$ (973,915)	\$ 472,679	\$ 1,970,973	\$ 5,719,249	\$ 2,844,643	\$ 8,121,409	\$ 7,104,467	\$ 7,056,049	\$ 10,262,647	\$ 5,710,169
Business-type activities	(72,033)	(95,708)	(541,561)	325,506	(1,970,474)	1,823,710	948,028	676,655	1,366,706	849,733
Total primary government	<u>\$ (1,045,948)</u>	<u>\$ 376,971</u>	<u>\$ 1,429,412</u>	<u>\$ 6,044,755</u>	<u>\$ 874,169</u>	<u>\$ 9,945,119</u>	<u>\$ 8,052,495</u>	<u>\$ 7,732,704</u>	<u>\$ 11,629,353</u>	<u>\$ 6,559,902</u>

Table 3

**TOWN OF BRUNSWICK, MAINE**  
**Program Revenues by Function/Program**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
<b>Function/Program</b>										
Governmental activities:										
General government	\$ 1,432,364	\$ 667,026	\$ 812,066	\$ 1,397,658	\$ 1,175,653	\$ 3,194,251	\$ 1,928,213	\$ 2,178,072	\$ 1,985,725	\$ 2,728,192
Public safety	1,334,520	1,328,824	1,529,603	1,530,473	1,588,852	1,742,420	1,924,648	2,389,815	2,493,752	2,597,886
Public works	292,592	548,949	987,977	1,424,051	873,152	1,472,661	794,114	954,068	1,196,124	925,808
Human services	36,313	30,755	41,111	52,176	116,099	97,257	33,397	116,394	122,833	771,741
Education	14,810,694	17,311,964	16,761,505	16,653,258	17,957,602	23,108,308	22,735,554	24,314,455	25,693,163	27,171,580
Recreation and culture	532,397	560,427	567,464	558,319	1,669,692	1,442,594	940,947	1,318,820	2,045,837	1,099,805
Total governmental activities	<u>18,438,880</u>	<u>20,447,945</u>	<u>20,699,726</u>	<u>21,615,935</u>	<u>23,381,050</u>	<u>31,057,491</u>	<u>28,356,873</u>	<u>31,271,624</u>	<u>33,537,434</u>	<u>35,295,012</u>
Business-type activities:										
Solid waste facilities	475,110	425,768	1,282,838	1,051,063	1,069,765	401,297	-	-	-	-
Pay-per-bag program	322,300	311,165	414,300	465,600	529,254	749,040	688,280	747,030	681,400	704,200
Other business-type activities	31,753	42,187	55,218	67,761	62,262	61,529	90,014	94,550	82,874	110,089
Total business-type activities	<u>829,163</u>	<u>779,120</u>	<u>1,752,356</u>	<u>1,584,424</u>	<u>1,661,281</u>	<u>1,211,866</u>	<u>778,294</u>	<u>841,580</u>	<u>764,274</u>	<u>814,289</u>
Total primary government	<u>\$ 19,268,043</u>	<u>\$ 21,227,065</u>	<u>\$ 22,452,082</u>	<u>\$ 23,200,359</u>	<u>\$ 25,042,331</u>	<u>\$ 32,269,357</u>	<u>\$ 29,135,167</u>	<u>\$ 32,113,204</u>	<u>\$ 34,301,708</u>	<u>\$ 36,109,301</u>



Table 4

**TOWN OF BRUNSWICK, MAINE**  
**Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020 (a)</u> (restated)	<u>2021</u>	<u>2022</u>	<u>2023(b)</u> (restated)	<u>2024</u>	<u>2025</u>
General fund										
Nonspendable										
Long-term loans and advances	\$ 363,264	\$ 272,448	\$ 181,632	\$ 727,778	\$ 1,582,610	\$ 586,606	\$ 591,696	\$ 384,981	\$ 81,486	\$ 4,027,902
Inventories and prepaids	25,220	26,523	28,015	39,392	21,395	36,047	55,182	37,500	47,217	47,589
Restricted										
Education	4,242,058	3,885,181	3,503,852	2,431,962	2,079,163	3,216,004	4,936,494	4,864,476	6,554,034	8,056,847
Municipal purposes	240,201	253,542	278,968	302,851	338,920	1,060,756	1,657,024	1,751,913	1,638,664	1,547,704
Assigned	1,130,790	1,700,864	3,324,678	3,445,194	4,597,167	2,655,425	2,075,375	5,559,120	5,998,243	6,373,584
Unassigned	10,316,602	11,792,687	11,488,111	12,430,139	12,002,583	17,115,571	20,614,603	21,155,503	23,939,585	22,445,401
Total general fund	<u>\$ 16,318,135</u>	<u>\$ 17,931,245</u>	<u>\$ 18,805,256</u>	<u>\$ 19,377,316</u>	<u>\$ 20,621,838</u>	<u>\$ 24,670,409</u>	<u>\$ 29,930,374</u>	<u>\$ 33,753,493</u>	<u>\$ 38,259,229</u>	<u>\$ 42,499,027</u>
All other governmental funds										
Nonspendable										
Special revenues funds	\$ 14,475	\$ 25,280	\$ 21,133	\$ 20,918	\$ 32,519	\$ 29,796	\$ 35,103	\$ 23,735	\$ 16,267	\$ 49,626
Capital improvements fund	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000
Permanent funds	535,605	585,319	593,902	590,733	629,931	792,315	652,075	743,833	809,256	863,648
Restricted										
Tax increment financing	1,116,433	1,061,577	439,045	734,235	102,976	264,749	365,673	1,168,085	2,499,895	4,204,127
Special revenues funds	299,816	317,750	243,304	281,932	892,045	781,427	1,154,554	2,340,429	2,509,397	2,213,962
Impact fee fund	524,286	558,836	488,400	548,111	639,133	522,335	741,497	294,449	578,077	554,927
Capital projects funds	17,022	-	-	-	3,621,472	1,350,064	3,401,337	1,102,026	415,915	2,599
Permanent funds	22,408	21,160	2,811	3,830	5,881	8,097	11,335	18,666	20,143	25,292
Committed										
Capital improvements fund	202,393	202,171	601,865	185,469	898,513	1,293,322	1,375,357	2,944,763	3,289,296	4,263,527
Special revenues funds	319,521	730,068	684,715	553,909	596,164	481,169	440,772	302,137	362,960	436,433
Capital projects funds	259,659	405,734	895,777	1,560,901	2,109,529	2,253,630	3,739,623	4,754,167	5,554,192	2,087,933
Unassigned										
Capital improvements fund	(1,632,537)	(267,897)	(190,703)	(1,295,692)	(1,706,692)	(586,606)	(479,644)	(280,000)	(936,558)	(3,969,942)
Special revenues funds	-	-	-	-	(433,190)	(359,484)	(419,687)	-	-	-
Capital projects funds	-	-	(1,119,537)	(10,889,700)	(2,488,574)	(4,158,983)	-	-	-	-
Permanent funds	(12,394)	(18,496)	-	(93)	(517)	-	-	-	-	-
Total all other governmental funds	<u>\$ 1,716,687</u>	<u>\$ 3,671,502</u>	<u>\$ 2,710,712</u>	<u>\$ (7,655,447)</u>	<u>\$ 4,949,190</u>	<u>\$ 2,721,831</u>	<u>\$ 11,067,995</u>	<u>\$ 13,462,290</u>	<u>\$ 15,168,840</u>	<u>\$ 10,782,132</u>

(a) Restricted - Special revenues fund balance has been restated as a result of implementing GASB Statement 84 in 2021. Years prior to 2020 have not been restated.

(b) Restricted - Education has been restated as a result of classification of expenditures related to ESSER funds in 2024. Years prior to 2023 have not been restated.

Restricted - Special revenues fund balance has been restated as a result of identifying an omission in reporting of National Opioid Settlement funds and a misclassification of expenditures related to ESSER funds in 2024. Years prior to 2023 have not been restated.

Table 5

**TOWN OF BRUNSWICK, MAINE**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
<b>Revenues</b>										
Taxes	\$ 44,079,945	\$ 46,056,875	\$ 47,320,162	\$ 49,488,215	\$ 51,770,365	\$ 55,868,717	\$ 58,205,696	\$ 62,540,499	\$ 68,311,074	\$ 71,820,212
Licenses and permits	438,731	497,091	542,223	722,963	535,870	793,475	757,604	724,952	712,178	1,086,189
Intergovernmental	16,363,756	16,963,580	16,732,272	17,379,386	19,503,474	27,471,529	27,257,565	29,986,128	32,058,313	34,101,970
Investment income (loss)	(8,119)	50,126	28,219	22,560	42,441	178,355	(124,167)	59,506	98,270	90,224
Charges for services	2,426,780	3,665,106	3,651,523	3,570,785	3,368,893	2,558,739	3,034,332	3,916,072	4,218,470	4,371,235
Fines and penalties	43,135	42,220	50,515	43,224	43,860	28,047	39,472	48,565	39,568	58,784
Interest	38,616	154,149	357,219	451,530	350,234	97,418	100,835	1,268,964	2,382,869	2,296,499
Donations	95,132	111,473	218,541	663,651	816,487	981,928	1,072,464	1,235,490	1,417,528	1,843,818
Other	519,261	992,427	642,187	530,750	451,450	507,734	665,978	578,936	505,246	588,721
Total revenues	63,997,237	68,533,047	69,542,861	72,873,064	76,883,074	88,485,942	91,009,779	100,359,112	109,743,516	116,257,652
<b>Expenditures</b>										
General government	5,080,137	5,061,291	4,522,380	5,453,260	5,545,151	7,609,529	6,784,483	6,716,079	8,418,030	10,302,870
Public safety	8,431,176	8,605,110	8,877,128	9,253,679	10,029,509	10,574,387	11,193,501	12,164,109	13,775,639	14,366,374
Public works	3,566,623	3,702,441	3,848,598	3,744,055	3,781,752	3,682,780	4,367,872	4,930,902	5,253,707	6,367,942
Human services	176,406	139,921	163,348	202,823	374,486	331,730	258,697	289,961	635,933	1,045,818
Education	36,431,641	39,693,990	39,912,853	41,000,937	43,194,223	47,708,276	47,496,378	52,830,661	55,271,468	58,356,495
Recreation and culture	3,102,206	3,257,130	3,505,357	3,598,654	3,624,596	3,373,077	3,869,055	4,545,189	5,213,075	5,646,266
County tax	1,360,042	1,410,855	1,517,700	1,565,279	1,590,123	1,674,551	1,664,113	1,713,824	1,891,816	1,991,823
Unclassified	29,082	29,868	130,537	199,922	103,265	70,742	8,698	26,399	95,623	296,417
Debt service										
Principal	2,098,113	1,818,112	1,968,806	2,112,806	2,090,521	2,510,520	2,366,392	2,947,636	3,227,215	3,267,644
Interest	680,732	639,914	644,367	590,074	712,359	1,493,528	1,293,879	1,551,603	1,610,241	1,503,872
Capital outlay	3,032,795	2,733,467	4,539,282	14,720,674	18,598,527	7,349,660	12,391,172	10,325,626	8,049,590	13,134,041
Total expenditures	63,988,953	67,092,099	69,630,356	82,442,163	89,644,512	86,378,780	91,694,240	98,041,989	103,442,337	116,279,562
Excess (deficiencies) of revenues over (under) expenditures	8,284	1,440,948	(87,495)	(9,569,099)	(12,761,438)	2,107,162	(684,461)	2,317,123	6,301,179	(21,910)

Table 5, continued , continued

**TOWN OF BRUNSWICK, MAINE**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
<b>Other financing sources (uses)</b>										
Bond proceeds	-	2,277,075	225,716	-	24,450,000	14,050	13,231,000	4,000,000	-	-
Premium on bonds	-	43,902	-	-	2,079,200	-	888,054	-	-	-
Lease financing	-	-	-	-	-	-	22,500	-	-	-
Transfers from other funds	2,965,098	2,076,108	4,220,002	3,566,118	5,289,159	5,421,796	6,482,267	8,076,750	9,030,441	8,495,971
Transfers to other funds	(2,911,617)	(2,140,108)	(3,754,795)	(2,515,582)	(2,388,920)	(2,666,580)	(4,876,805)	(5,760,919)	(5,804,334)	(7,257,971)
Transfers to other funds - capital budget	(50,000)	(40,000)	(480,207)	(899,116)	(2,741,100)	(1,979,891)	(1,575,462)	(1,708,644)	(3,112,500)	(1,363,000)
Transfers to other funds - supplemental appropriations	(136,481)	-	(100,000)	(250,000)	(257,719)	(1,023,905)	(30,000)	(250,000)	(140,000)	-
Transfers to other funds - education	(61,000)	(90,000)	(110,000)	(126,420)	(126,420)	(51,420)	(125,000)	(482,187)	(62,500)	-
Total other financing sources (uses)	(194,000)	2,126,977	716	(225,000)	26,304,200	(285,950)	14,016,554	3,875,000	(88,893)	(125,000)
Net change in fund balances	<u>\$ (185,716)</u>	<u>\$ 3,567,925</u>	<u>\$ (86,779)</u>	<u>\$ (9,794,099)</u>	<u>\$ 13,542,762</u>	<u>\$ 1,821,212</u>	<u>\$ 13,332,093</u>	<u>\$ 6,192,123</u>	<u>\$ 6,212,286</u>	<u>\$ (146,910)</u>
Debt service as a percentage of noncapital expenditures	4.53%	3.82%	4.00%	3.99%	3.94%	5.20%	4.52%	5.06%	5.07%	4.68%

Table 6

**TOWN OF BRUNSWICK, MAINE**  
**Governmental Activities Tax Revenue by Source**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

<b><u>Fiscal Year</u></b>	<b><u>Property Taxes</u></b>	<b><u>Vehicle Taxes</u></b>	<b><u>Watercraft Taxes</u></b>	<b><u>Aircraft Taxes</u></b>	<b><u>Other</u></b>	<b><u>Subtotal</u></b>	<b><u>TIF Property Taxes</u></b>	<b><u>Total</u></b>
2016	\$ 38,980,897	\$ 3,141,600	\$ 26,464	\$ 2,835	\$ 324,172	\$ 42,475,968	\$ 1,548,535	\$ 44,024,503
2017	40,426,940	3,445,237	25,539	2,897	367,584	44,268,197	1,841,710	46,109,907
2018	41,405,083	3,591,504	22,944	4,363	362,226	45,386,120	1,976,302	47,362,422
2019	43,040,749	3,768,844	26,334	10,046	520,647	47,366,620	2,016,503	49,383,123
2020	45,358,688	3,553,115	24,000	21,333	514,661	49,471,797	2,346,334	51,818,131
2021	48,357,004	4,121,214	27,444	4,722	552,496	53,062,880	2,486,619	55,549,499
2022	50,564,394	3,975,132	25,472	4,903	530,947	55,100,848	3,052,165	58,153,013
2023	53,769,168	4,057,547	27,728	4,275	513,919	58,372,637	4,261,002	62,633,639
2024	58,726,289	4,268,579	23,198	13,273	581,264	63,612,603	4,935,030	68,547,633
2025	60,714,033	4,702,436	25,703	10,702	629,641	66,082,515	5,703,502	71,786,017

Table 7

**TOWN OF BRUNSWICK, MAINE**  
**Governmental Activities Tax Revenue by Source**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

<u>Fiscal Year</u>	<u>Property Taxes</u>	<u>Vehicle Taxes</u>	<u>Watercraft Taxes</u>	<u>Aircraft Taxes</u>	<u>Other</u>	<u>Subtotal</u>	<u>TIF Property Taxes</u>	<u>Total</u>
2016	\$ 39,036,339	\$ 3,141,600	\$ 26,464	\$ 2,835	\$ 324,172	\$42,531,410	\$ 1,548,535	\$ 44,079,945
2017	40,373,908	3,445,237	25,539	2,897	367,584	44,215,165	1,841,710	46,056,875
2018	41,362,823	3,591,504	22,944	4,363	362,226	45,343,860	1,976,302	47,320,162
2019	43,145,841	3,768,844	26,334	10,046	520,647	47,471,712	2,016,503	49,488,215
2020	45,310,922	3,553,115	24,000	21,333	514,661	49,424,031	2,346,334	51,770,365
2021	48,676,222	4,121,214	27,444	4,722	552,496	53,382,098	2,486,619	55,868,717
2022	50,617,076	3,975,133	25,472	4,903	530,947	55,153,531	3,052,165	58,205,696
2023	53,676,028	4,057,547	27,728	4,275	513,919	58,279,497	4,261,002	62,540,499
2024	58,489,731	4,268,579	23,198	13,273	581,263	63,376,044	4,935,030	68,311,074
2025	60,748,229	4,702,436	25,703	10,702	629,640	66,116,710	5,703,502	71,820,212

Table 8

**TOWN OF BRUNSWICK, MAINE**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**

Fiscal Year	Taxable Real Property		Taxable Personal Property	Total Taxable Assessed Value	Less TIF Property Values	Total Taxable General	Total Direct Tax Rate/\$1000	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
	Residential	Commercial							
2016	\$ 971,853,600	\$ 376,011,300	\$ 46,385,100	\$ 1,394,250,000	\$ 54,602,800	\$ 1,339,647,200	28.36	\$ 1,913,781,714	70.00%
2017	963,357,200	391,521,700	46,241,100	1,401,120,000	62,776,800	1,338,343,200	29.35	1,911,918,857	70.00%
2018 (a)	1,634,631,100	593,475,400	72,257,000	2,300,363,500	107,583,100	2,192,780,400	18.37	2,192,780,400	100.00%
2019 (b)	1,621,806,600	604,190,100	63,948,500	2,289,945,200	106,580,500	2,183,364,700	18.92	2,183,364,700	100.00%
2020	1,706,636,900	562,566,666	57,907,700	2,327,111,266	118,982,473	2,208,128,793	19.72	2,208,128,793	100.00%
2021	1,752,705,200	550,132,080	62,909,300	2,365,746,580	122,072,598	2,243,673,982	20.37	2,361,762,086	95.00%
2022	1,766,871,850	611,263,630	59,031,300	2,437,166,780	146,316,633	2,290,850,147	20.86	2,411,421,207	95.00%
2023	1,916,023,189	572,089,492	66,648,000	2,554,760,681	196,450,062	2,358,310,619	21.69	2,591,550,131	91.00%
2024	1,974,552,290	573,229,570	59,440,700	2,607,222,560	211,894,816	2,395,327,744	23.29	2,885,937,041	83.00%
2025	1,997,358,140	610,288,514	62,489,500	2,670,136,154	239,140,540	2,430,995,614	23.85	3,523,182,049	69.00%

(a) In fiscal 2018 the Town conducted a revaluation of real property, bringing the assessed value to 100% of market. The tax rate was reduced accordingly.

(b) In fiscal 2019 a property valued at \$1,589,900 in the Brunswick Executive Airport TIF was omitted from the tax commitment, but was assessed as a supplemental. This amount has been included in Taxable Real Property - Commercial, and TIF Property Values.

	Homestead Assessed Values	Homestead Estimated Actual Values
2016	\$ 15,400,250	\$ 22,000,357
2017	22,845,700	32,636,714
2018	43,154,750	43,154,750
2019	55,633,250	55,633,250
2020	90,258,900	90,258,900
2021	109,526,750	115,291,316
2022	112,683,700	118,614,421
2023	109,728,600	120,580,879
2024	103,755,800	125,006,988
2025	88,768,600	128,650,145

For qualifying taxpayers the Homestead Exemption exempts a portion of the assessed value of a residence from property taxation.

Table 9

**TOWN OF BRUNSWICK, MAINE**  
**Direct and Overlapping Property Tax Rates (Per \$1,000 of Assessed Value)**  
**Direct and Overlapping Governments**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Direct Rates</b>			
	<b>General Municipal</b>	<b>Education (a)</b>	<b>County Tax (b)</b>	<b>Total</b>
2016	10.41	16.96	0.99	28.36
2017	10.99	17.34	1.02	29.35
2018 (c)	6.84	10.86	0.67	18.37
2019	7.04	11.19	0.69	18.92
2020	7.40	11.63	0.69	19.72
2021	7.79	11.87	0.71	20.37
2022	7.83	12.34	0.69	20.86
2023	8.46	12.54	0.69	21.69
2024	8.93	13.61	0.75	23.29
2025	9.14	13.93	0.78	23.85

The Town annually adopts an annual budget for which property taxes are levied. The Education and County Tax are a part of the total property tax levy. The distribution shown above reflects the amount each component requires of the total tax levy.

(a) The Town is a member of the Maine Region 10 Technical High School (MR10). MR10 does not have taxing authority. However MR10 does assess the Town for participation in the Region. That assessment becomes part of the Town's education budget. The amount of the direct tax rate attributable to education expenditures is shown above.

(b) Cumberland County assesses a county tax to the Town of Brunswick. The Town includes the county assessment in the Town's total direct tax rate. The rate shown here reflects the portion of the Town's total direct tax rate levied by the Town to pay the county tax assessment.

(c) In fiscal 2018 the Town conducted a revaluation of real property, bringing the assessed value to 100% of market. The tax rate was reduced accordingly.

Table 10

**TOWN OF BRUNSWICK, MAINE**  
**Principal Property Taxpayers**  
**Current Year and Nine Years Ago**

Taxpayer	2024-2025				2015-2016			
	Taxable Assessed Valuation	Rank	Percentage of Total Taxable Assessed Valuation	Percentage of Total Taxable Municipal Valuation	Taxable Assessed Valuation	Rank	Percentage of Total Taxable Assessed Valuation	Percentage of Total Taxable Municipal Valuation
Bath Iron Works Corporation	\$ 40,127,000	1	1.50%	1.65%	\$ 23,745,900	2	1.70%	1.77%
Midcoast Regional Redevelopment Authority	37,273,454	2	1.40%	1.53%	21,263,500	3	1.53%	1.59%
Brunswick MZL LLC (formerly Dev. Diversified)	27,539,600	3	1.03%	1.13%	15,862,900	5	1.14%	1.18%
Brookfield White Pine Hydro (formerly Maine Hydro)	26,982,000	4	1.01%	1.11%	-	-	N/A	N/A
Central Maine Power Co.	23,812,100	5	0.89%	0.98%	12,857,200	6	0.92%	0.96%
JSIP Brunswick QOZB LLC	19,702,300	6	0.74%	0.81%	-	-	N/A	N/A
Walmart Real Estate Business Trust	19,267,000	7	0.72%	0.79%	12,657,400	7	0.91%	0.94%
Maine Natural Gas	17,235,900	8	0.65%	0.71%	9,037,500	10	0.65%	0.67%
Thornton Oakes Homeowners Assn. Corp.	15,977,850	9	0.60%	0.66%	12,016,700	8	0.86%	0.90%
W/S Brunswick Properties II LLC	14,871,200	10	0.56%	0.61%	11,036,000	9	0.79%	0.82%
Affordable MidCoast Housing	-	-	N/A	N/A	31,162,300	1	N/A	N/A
BIF II US Renewable LLC	-	-	N/A	N/A	19,560,600	4	1.40%	1.46%
	<u>\$ 242,788,404</u>		<u>9.09%</u>	<u>9.99%</u>	<u>\$ 169,200,000</u>		<u>12.14%</u>	<u>12.63%</u>
Total Assessed Valuation *	\$ 2,670,136,154				\$ 1,394,250,000			
* Includes:								
Municipal valuation	\$ 2,430,995,614				\$ 1,339,647,200			
TIF valuation	239,140,540				54,602,800			
	<u>\$ 2,670,136,154</u>				<u>\$ 1,394,250,000</u>			

Source: Office of the Tax Assessor, Brunswick, Maine



Table 11

**TOWN OF BRUNSWICK, MAINE**  
**Total Property Tax Levies and Collections**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Municipal Tax Levy</b>	<b>TIF Levy</b>	<b>Total Tax Levy</b>	<b>Supplemental Taxes</b>	<b>Abatements</b>	<b>Net Collectible</b>	<b>Amount Collected within the Fiscal Year</b>
2016	\$ 37,992,395	\$ 1,548,535	\$ 39,540,930	\$ 55,824	\$ (62,743)	\$ 39,534,011	\$ 38,702,091
2017	39,280,373	1,842,499	41,122,872	223,901	(370,859)	40,975,914	40,116,510
2018	40,281,376	1,976,302	42,257,678	32,950	(305,963)	41,984,665	41,102,234
2019	41,309,260	1,986,422	43,295,682	36,828	(50,372)	43,282,138	42,467,493
2020	43,544,300	2,346,334	45,890,634	24,673	(53,533)	45,861,774	44,464,982
2021	45,703,639	2,486,619	48,190,258	61,294	(160,504)	48,091,048	47,228,466
2022	47,787,134	3,052,165	50,839,299	27,697	(181,120)	50,685,876	50,058,904
2023	51,151,757	4,261,002	55,412,759	34,084	(148,059)	55,298,784	54,274,677
2024	55,787,183	4,935,030	60,722,213	98,845	(133,563)	60,687,495	59,404,445
2025	57,979,245	5,703,502	63,682,747	16,147	(78,048)	63,620,846	61,953,623

<b>Fiscal Year</b>	<b>Collected within the Fiscal Year of the Levy</b>			<b>Collected in Subsequent Years</b>	<b>Total Collections to Date</b>		
	<b>Amount</b>	<b>Percentage of Levy</b>	<b>Percentage of Net Collectible</b>		<b>Amount</b>	<b>Percentage of Levy</b>	<b>Percentage of Net Collectible</b>
2016	\$ 38,702,091	97.88%	97.90%	\$ 829,923	\$ 39,532,014	99.98%	99.99%
2017	40,116,510	97.55%	97.90%	857,315	40,973,825	99.64%	99.99%
2018	41,102,234	97.27%	97.90%	878,122	41,980,356	99.34%	99.99%
2019	42,467,493	98.09%	98.12%	810,206	43,277,699	99.96%	99.99%
2020	44,464,982	96.89%	96.95%	1,386,093	45,851,075	99.91%	99.98%
2021	47,228,466	98.00%	98.21%	849,831	48,078,297	99.77%	99.97%
2022	50,058,904	98.46%	98.76%	612,240	50,671,144	99.67%	99.97%
2023	54,274,677	97.95%	98.15%	1,004,952	55,279,629	99.76%	99.97%
2024	59,404,445	97.83%	97.89%	1,091,145	60,495,590	99.63%	99.68%
2025	61,953,623	97.28%	97.38%	-	61,952,049	97.28%	97.38%

**TOWN OF BRUNSWICK, MAINE**  
**Ratios of Outstanding Debt**  
**Last Ten Fiscal Years**

<u>Fiscal Year</u>	<u>Governmental Activities</u>			<u>Ratios of Net General Bonded Debt, Direct Borrowings and Lease &amp; Subscription Liabilities</u>		
	<u>General Obligation Bonds &amp; Notes From Direct Borrowings(a)(b)</u>	<u>Lease &amp; Subscription Liabilities(e)</u>	<u>Total</u>	<u>Percentage of Personal Income (c)</u>	<u>Per Capita</u>	<u>Percentage of Estimated Actual Taxable Value of Property (d)</u>
2016	\$ 23,264,541	\$ -	\$ 23,264,541	4.18%	\$ 1,147.28	1.22%
2017	24,111,769	-	24,111,769	4.33%	1,189.06	1.26%
2018	22,121,505	-	22,121,505	3.97%	1,090.91	1.01%
2019	19,847,207	-	19,847,207	3.57%	978.76	0.91%
2020	44,165,519	-	44,165,519	5.41%	2,030.04	2.00%
2021	41,840,500	-	41,840,500	5.13%	1,923.17	1.77%
2022	53,491,792	-	53,491,792	6.56%	2,458.71	2.22%
2023	54,383,077	-	54,383,077	6.67%	2,499.68	2.10%
2024	51,030,491	61,517	51,092,008	6.26%	2,348.41	1.77%
2025	45,534,795	639,544	46,174,339	5.66%	2,122.37	1.31%

(a) Presented net of original issuance discounts and premiums.

(b) General Bonded Debt includes debt issued as General Obligation Tax Increment Financing Bonds. Although the debt has been general issued as general obligations, it is anticipated that it will be fully paid from Tax Increment Financing (TIF) revenues.

(c) Per capita income and population can be found in Table 16.

(d) For taxable property value data see Table 8.

(e) The Town has recorded lease and subscription-based information technology liabilities beginning in 2024.

Table 13

**TOWN OF BRUNSWICK, MAINE**  
**Direct and Overlapping Governmental Activities Debt**  
**June 30, 2025**

<u>Jurisdiction</u>	<u>Debt Outstanding</u>	<u>Percentage Applicable to Government</u>	<u>Amount Applicable to Government</u>
Direct:			
Town of Brunswick General Obligation	\$ 45,234,873	100.00%	\$ 45,234,873
Premium on bonds	2,399,922	100.00%	2,399,922
Lease liabilities	186,106	100.00%	186,106
SBITA liabilities	453,438	100.00%	453,438
Total direct debt	48,274,339		48,274,339
Overlapping:			
Cumberland County	27,686,649	4.70%	1,299,895
Maine Region 10 Technical High School	2,711,975	38.17%	1,035,161
Total overlapping debt	30,398,624		2,335,056
Total direct and overlapping debt	<u>\$ 78,672,963</u>		<u>\$ 50,609,395</u>

Note: Annually, Cumberland County assesses each municipality its proportionate share of the County tax required to fund the County budget. The County tax assessment applicable to the Town of Brunswick is included in the total property tax levy of the Town of Brunswick.

Sources: The outstanding debt for Cumberland County has been provided by the County. The percentage applicable to the Town of Brunswick is based on the ratio of the State equalized assessed valuation for the Town of Brunswick versus the equalized state valuation for Cumberland County in total.

The outstanding debt for Maine Region 10 Technical High School has been provided by MR10. The percentage applicable to the Town of Brunswick is based on the cooperative agreement that established MR10. That agreement specifies that the percentage each participant is required to contribute is based on the population as determined by the most recent Federal Decennial Census.

**TOWN OF BRUNSWICK, MAINE**  
**Legal Debt Margin Information**  
**June 30, 2025**

The amount of debt a Maine municipality may have is governed by Title 30-A M.R.S.A. section 5702. The law limits total debt and debt for specific categories. Total debt cannot exceed 15% of the Town's last full State Valuation. Debt for specific categories is limited to a percentage of State valuation. As the following table indicates, based on a 2025 State Valuation of \$4,140,700,000, the Town is in compliance with the total and categorical debt limits:

**Legal Debt Margin Calculation for Fiscal Year 2025**

State Valuation	\$4,140,700,000
Debt Limit - 15% of State Valuation	621,105,000
Less outstanding debt applicable to debt limit	<u>(45,234,873)</u>
Legal Debt Margin	<u>\$ 575,870,127</u>

**Debt Limit by Category**

<u>Type of Debt</u>	<u>Maximum Percent Allowable</u>	<u>Maximum Allowable Amount</u>	<u>Principal Amount Outstanding</u>	<u>Legal Debt Margin</u>
School	10.00%	\$ 414,070,000	\$ 27,762,946	\$ 386,307,054
Storm or Sanitary Sewer	7.50%	310,552,500	-	310,552,500
Municipal Airport Special District	3.00%	124,221,000	-	124,221,000
Municipal	7.50%	310,552,500	<u>17,471,927</u>	293,080,573
Total Maximum Debt	15.00%	\$ 621,105,000	<u>\$ 45,234,873</u>	\$ 575,870,127

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Debt limit	\$ 312,390,000	\$ 327,607,500	\$ 337,860,000	\$ 347,985,000	\$ 376,425,000	\$ 389,385,000	\$ 411,127,500	\$ 455,880,000	\$ 539,437,500	\$ 621,105,000
Total debt applicable to limit	<u>23,121,688</u>	<u>23,944,475</u>	<u>21,975,669</u>	<u>19,722,829</u>	<u>42,082,308</u>	<u>39,851,148</u>	<u>50,715,756</u>	<u>51,732,412</u>	<u>48,505,197</u>	<u>45,234,873</u>
Legal debt margin	\$ 289,268,312	\$ 303,663,025	\$ 315,884,331	\$ 328,262,171	\$ 334,342,692	\$ 349,533,852	\$ 360,411,744	\$ 404,147,588	\$ 490,932,303	\$ 575,870,127
Total debt applicable to the limit as a percentage of debt limit	7.40%	7.31%	6.50%	5.67%	11.18%	10.23%	12.34%	11.35%	8.99%	7.28%

Table 15

**TOWN OF BRUNSWICK, MAINE**  
**Principal Employers**  
**Current Year and Nine Years Ago**

<u>Employer</u>	<u>2025</u>		<u>2016</u>	
	<u>Employees (a)</u>	<u>Rank</u>	<u>Employees (a)</u>	<u>Rank</u>
Bath Iron Works	1700	1	1400	1
MaineHealth (historically Mid Coast-Parkview Health)	1622	2	1012	2
Bowdoin College	1017	3	935	3
Town of Brunswick	800	4	560	4
Hannaford Brothers	280	5	160	8
Wal-Mart Stores, Inc.	259	6	249	6
L.L. Bean Inc., Manufacturing Div.	251	7	497	5
HERE Engineering / ViviCloud	150	8		
Mölnlycke Health Care Manufacturer	119	9		
Martin's Point Health Care	108	10		
Providence Service Corp			174	7
Shaw's			116	9
Bank of America, formerly MBNA			108	10

(a) Telephone Survey of Employers, March 2016 and March 2025. The employee counts were determined by the employers and may or may not represent full-time equivalents (FTEs).

Note: Each employer's percentage of total employment is not indicated, as there is no reliable source of data for total employment within the Town.

Table 16

**TOWN OF BRUNSWICK, MAINE**  
**Demographic and Economic Statistics**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Population (a)</b>	<b>Personal Income (b)</b>	<b>Per Capita Personal Income (a)</b>	<b>Median Age (a)</b>	<b>School Enrollment (c)</b>	<b>Unemployment Rate (d)</b>
2016	20,278	\$ 556,691,934	\$ 27,453	41.40	2,336	3.5%
2017	20,278	556,691,934	27,453	41.40	2,313	3.1%
2018	20,278	556,691,934	27,453	41.40	2,349	2.8%
2019	20,278	556,691,934	27,453	41.40	2,327	2.7%
2020	21,756	815,828,244	37,499	44.70	2,415	2.3%
2021	21,756	815,828,244	37,499	44.70	2,366	4.5%
2022	21,756	815,828,244	37,499	44.70	2,388	3.9%
2023	21,756	815,828,244	37,499	44.70	2,363	2.3%
2024	21,756	815,828,244	37,499	44.70	2,397	2.4%
2025	21,756	815,828,244	37,499	44.70	2,401	2.2%

(a) U.S. Department of Commerce, Bureau of Census. Fiscal years 2013 through 2019 from the 2010 Census. Fiscal years 2020 and later from the 2020 Census.

(b) Personal income equals per capita income times the population.

(c) State of Maine Department of Education, October 1 Census

(d) State of Maine Department of Labor, Center for Workforce Research and Information as of 12/31 prior to fiscal year end.

Table 17

**TOWN OF BRUNSWICK, MAINE**  
**Full-time Employees by Function/Program**  
**Last Ten Fiscal Years**

<u>Function</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020 (a)</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
General government										
Administration	4	4	4	5	4	4	4	4	4.5	4.5
Finance	8	8	8	8	8	8	8	9	9	9
Technology	1	1	1	1	1	1	1	3	3	3
Assessing	3	3	3	3	3	3	3	3	3	3
Town Clerk	3.5	3.5	3.5	4	4	4	4	4	4.5	4.5
Engineering	0	0	0	0	2	2	2	2	2	2
Planning and Codes	5	5	5.5	5.5	6	6	8	8	8	8.5
Economic development	1	1	1	1	1	2	2	2	2	2
Municipal building	1	1	0	0	0	0	0	0	0	0
Public safety										
Fire department	36	36	36	36	41	41	43	45	45	45
Police department	51	51	50.5	50.5	52.75	52.75	55	55	55	56
Public works										
Administration	5	5	6	6	3	4	4	4	4.5	4.5
General maintenance	14.5	14.5	14.5	14.5	15.5	15.5	16	16	19	19
Landfill	2.5	2.5	2.5	2.5	2.5	2.5	0	0	0	0
Central garage	3.5	2.5	2.5	2.5	2.5	2.5	3	4	4	5
Human services	1.5	1.5	1.5	1.5	3	3	2	2	3	3
Education	422	425	424	423	436	441	447	464	462	479
Recreation										
Administration	5	5	5	5	5	5	5	5	5.5	5.5
Buildings and grounds	5.5	5.5	7.5	7.5	8.5	8.5	9.6	9.6	10.6	11
Cable TV	1	1	1	1	1	1	1	1	1	1
Totals	574	576	577	577.5	599.75	606.75	617.6	640.6	645.6	665.5

Note: Neither the municipal nor the education departments have maintained their employment numbers on a full-time equivalents basis. The above represents the departments best estimates of full-time positions for the various fiscal years. Many seasonal and part-time positions have not been included or converted to full-time equivalents. Further, the determination of which positions have been counted as full-time may have varied from year to year. All of the positions may or may not have been filled as of June 30 of any given year.

(a) Initial funding for the Engineering Division of the Town occurred in FY20. Previously, engineering services were budgeted within the Public Works Administration Department.

Table 18

**TOWN OF BRUNSWICK, MAINE**  
**Operating Indicators by Function**  
**Last Ten Fiscal Years**

<u>Function</u>	<u>Fiscal Year</u>									
	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Fire Department										
Fire calls	1,131	1,133	1,271	1,021	1,099	981	985	914	1,098	973
Medical calls	2,997	3,103	3,379	3,415	3,110	3,201	3,707	3,786	3,703	3,938
Inspections	268	267	261	208	211	378	354	315	114	287
Police										
Calls for service (a)	46,758	45,593	44,519	45,563	38,856	37,978	40,602	40,811	41,331	41,317
Crash reports	814	838	1,017	853	708	849	745	760	983	974
Field interviews (b)	79	46	49	23	36	33	36	51	17	N/A
Offense reports (b)	1,382	1,344	1,405	1,252	1,157	1,635	1,021	1,087	1,027	N/A
Physical arrests	922	962	899	1,435	971	1,030	985	1,326	1,026	777
Public Works										
Street resurfacing (miles)	5	4	5	6	8	4	4	7	9	9
Recyclables collected (tons)	2,829	2,482	3,095	2,453	2,430	2,749	1,971	1,504	1,444	1,413
Codes Enforcement										
Residential permits issued	293	310	351	347	297	271	216	305	348	269
Commercial/Industrial permits issued	52	70	73	46	47	59	39	92	73	111

(a) Beginning in 2011, the police department calls for service include calls for the Town of Freeport which are handled by the Town of Brunswick dispatch center.

(b) In 2024 the Police department upgraded to a new records system that no longer separately accounts for field reports and offense reports.



Table 19

**TOWN OF BRUNSWICK, MAINE**  
**Capital Assets Statistics by Function**  
**Last Ten Fiscal Years**

<b><u>Function</u></b>	<b><u>2016</u></b>	<b><u>2017</u></b>	<b><u>2018</u></b>	<b><u>2019</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>	<b><u>2024</u></b>	<b><u>2025</u></b>
Police Department										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	16	16	16	16	16	17	17	17	17	19
Fire Department										
Stations	2	2	2	2	2	2	2	2	2	2
Emergency vehicles	13	13	14	16	16	17	17	17	16	13
Public Works Department										
Streets (miles)	141	141	141	142	142	142	142	147	147	150
School Department										
Schools	4	4	4	4	4	4	4	4	4	4
School buses	26	29	29	29	32	32	31	30	31	26

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